JOINT PROGRAMME DOCUMENT

Cover Page

Country: **Tanzania**
Programme Title: **UN-REDD Programme – Tanzania Quick Start Initiative**

Joint Programme Outcomes:
Outcome 1: National governance framework and institutional capacities strengthened for REDD (led by UNDP)
Outcome 2: Increased capacity for capturing REDD elements within National Monitoring, Assessment, Reporting and Verification Systems (led by FAO and UNEP)
Outcome 3: Improved capacity to manage REDD and provide other forest ecosystem services at district and local levels (led by UNDP)
Outcome 4: Broad based stakeholder support for REDD in Tanzania (led by UNEP and UNDP)

Programme Duration: 12 months Anticipated start/end dates: 1 March 2009/ 31 March 2010 Fund Management Option(s): Pass-Through Managing or Administrative Agent: UNDP (if/as applicable)	Total estimated budget*: 4,200,000 US$ Out of which: 1. Funded Budget: 4,200,000 US$ 2. Unfunded budget: _____ * Total estimated budget includes both programme costs and indirect support costs
	Sources of funded budget: Donor: Norway • FAO US$ 1.0 million • UNDP US$ 2.4 million • UNEP US$ 0.6 million • Programme Support US$ 0.20 million Total US$ 4.20 million

Short Summary: Deforestation and forest degradation contribute close to twenty per cent of anthropogenic greenhouse gas emissions globally. Negotiations are underway within the auspices of The United Nations Framework Convention on Climate Change (UNFCCC) with a view to reducing emissions from these sources (Reducing Emissions from Deforestation and Forest Degradation or REDD). To facilitate REDD, efforts are urgently needed to adapt forest management systems, and establish financing systems and associated monitoring and verification systems attuned to country needs. These systems need to address concerns relating to the cost-effectiveness of REDD approaches, leakage, additionality, and the rights and responsibilities of local communities, amongst other issues. The UN-REDD Programme was established in 2008 as a partnership between FAO, UNDP and UNEP, financed through a multi-donor trust fund, to assist countries to address these needs. Tanzania comprises one of nine countries receiving support through the UN REDD Programme, with funding provided by Norway. The Quick-Start Initiative will strengthen Tanzania's readiness for REDD as a component of the Government's evolving REDD Strategy, and is integrated with other REDD activities in the country. Interventions are planned over a period of 12 months, laying the ground work for activities in later years. The Initiative is an integral part of the ONE-UN Programme in Tanzania and the Joint Programme on Environment, which has the objective of 'Increasing Funding for Environment Management from International Environment Funding Mechanisms with a focus on Climate Change and natural resource management'.

Signatures

United Nations _____ **Date:**

Government of Tanzania _____ **Date:**

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Abbreviations and Acronyms

BET	Board of External Trade
C&I	Criteria and Indicators
CBD	Convention on Biological Diversity
CBFM	Community Based Forest Management
CBO	Community Based Organization
CCD	UN Convention on Combating Desertification and Drought
CEEST	Centre for Energy, Environment, Science and Technology
CSD	Civil Service Department
CSRP	Civil Service reform Programme
CU	Coordinating Unit
DC	District Council
EAC	East African Community
EIA	Environmental Impact Assessment
ERP	Economic Recovery Programme
ESAP	Economic and Social Action Programme
FAG	Forestry Advisory Group
FAO	Food and Agricultural Organisation of the United Nations
FBD	Forestry and Beekeeping Division
GDP	Gross Domestic Product
GEF	Global Environmental Facility
GHG	Greenhouse gas
HIPC	Highly Indebted Poor Countries
IK	Indigenous Knowledge
IPF	Intergovernmental Panel on Forests
IUCN	The International Union for the Conservation of Union
JFM	Joint Forest Management
LGA	Local Governments Authority
LGRP	Local Government Reform Programme
LGRT	Local Government Reform Team
LMDA	Logging and Miscellaneous Deposit Account
LUP	Land Use Planning
MCDWCA	Ministry of Community Development, Women and Children Affairs
MEM	Ministry of Energy and Minerals
MIS	Management Information System

MNRT	Ministry of National Resources and Tourism
MoAF	Ministry of Agriculture and Food Security
MTEF	Medium Term Expenditure Framework
NAFOBEDA	National Forestry and Beekeeping Database
NAFORM	National Forestry Research Master Plan
NBSAP	National Biodiversity Strategy and Action Plan
NCSSD	National Conservation Strategy for Sustainable Development
NEAP	National Environment Action Plan
NEMC	National Environmental Management Council
NFP	National Forest Programme
NGOs	Non- governmental organizations
NLUPC	National Land Use Planning Commission
NPES	National Poverty Eradication Strategy
NWFP	Non-wood Forest Products
PO- MRALG	President's Office Regional Administration and Local Government
PRS	Poverty Reduction Strategy
PSRP	Public Service Reform Programme
RAS	Regional Administrative Secretariats
REDD	Reducing Emissions from Deforestation and Degradation
RPFB	Rolling Plan and Forward Budget
SADC	Southern Africa Development Community
SAP	Structural Adjustment Programme
SC	Steering Committee
SFM	Sustainable Forest Management
SPM	Southern Paper Mills Ltd
SUA	Sokoine University of Agriculture
SWAP	Sector Wide Approaches
TAFORI	Tanzania Forestry Research Institute
TANESCO	Tanzania Electric Supply Company
TFAP	Tanzania Forestry Action Plan
TWICO	Tanzania Wood Industry Corporation
UDSM	University of Dar es Salaam
UNCED	UN Conference on Environment and Development
UNDP	United Nations Development Program
UNEP	United Nations Environment Programme
UNFCCC	United Nations Framework Convention on Climate Change
UNFF	United Nations Forum on Forests

Background

1 Deforestation and Forest Degradation

Above and below-ground forest biomass has been calculated to contain some 2,050 gigatons of carbon , or about 20% of the world's terrestrial carbon stock (Campbell *et al.* 2008a; Kapos et al., 2008). Forests contain the highest density of stored carbon in their biomass (Gullison et al., 2007). According to FAO about 3,950 million ha, or around 30% of the global land area, was covered in forest in 2005 (FAO 2006). Of this around 1,250 million ha was tropical forest and woodland types in developing countries (Schmitt et al., 2008).

Deforestation over the past decade has occurred globally at a rate of around 1% of the remaining resource, or about 13 million hectares per annum (Achard et al., 2002). Most of this deforestation has occurred in the tropical developing countries. Degradation also affects large swathes of forest, particularly in the tropical areas, and also has significant impacts on the ability of forests to store carbon.

The Intergovernmental Panel on Climate Change (IPCC) estimates that land use change, primarily forest loss and degradation, now contributes close to 20 per cent of the overall anthropogenic greenhouse gas emissions into the atmosphere (IPCC 2007). This is equivalent to around 1.5-1.6 Gigatons of carbon per year. As these emissions constitute the second largest contributor to global warming (IPCC 2007), there is broad agreement within the scientific community that emissions from the loss of natural habitat, particularly from forests in the developing countries, need to be reduced as a matter of priority.

The Conference of Parties to the United Nations Framework Convention on Climate Change (UNFCCC) began to address this matter: known as REDD (Reducing Emissions from Deforestation and Degradation) at COP 11, held in Montreal, Canada, in December 2005. Broad agreement was subsequently reached on the need to address REDD at COP 13, held in Bali, Indonesia, and a road map for developing a REDD framework, that compensates forest nations for the costs of reducing forest loss and degradation was set out in the Bali Action Plan (2007) and in Decision 2/CP.13[1] on 'reducing emissions from deforestation in developing countries: approaches to stimulate action' and Decision 1/CP.13 on possible financial incentives for forest based climate change mitigation actions in developing countries. A framework for REDD is in the process of being negotiated, with a view to including REDD within the post Kyoto climate change Framework that will be approved in 2009. REDD may play a significant role in climate change mitigation and adaptation, can yield significant sustainable development benefits, and may generate a new financing stream for sustainable forest management. If cost-efficient carbon benefits can be achieved through REDD, increases in atmospheric CO_2 concentrations could be slowed, effectively buying much needed time for countries to move to lower emissions technologies.

[1] The Bali Action Plan, adopted by UNFCCC at the thirteenth session of its Conference of the Parties (COP-13) held in Bali in December 2007, mandates Parties to negotiate a post 2012 instrument, including possible financial incentives for forest-based climate change mitigation actions in developing countries. COP-13 also adopted a decision on "Reducing emissions from deforestation in developing countries: approaches to stimulate action". This decision encourages Parties to explore a range of actions, identify options and undertake efforts to address the drivers of deforestation. It also encourages all Parties in a position to do so, to support capacity-building, provide technical assistance, facilitate the transfer of technology and address the institutional needs of developing countries to estimate and reduce emissions from deforestation and degradation. Furthermore, it lays out a process under the Subsidiary Body for Scientific and Technological Affairs (SBSTA) to address the methodological issues related to REDD emissions reporting.

2 Key Issues for REDD

A number of technical, political and social challenges will need to be addressed if REDD is to be made a reality, and market or fund based REDD payment schemes are to be introduced under the post Kyoto Framework. Approaches will need to prove the following:

- **Additionality** (that reduced deforestation or reduced degradation will not otherwise have occurred)
- **Leakage** (that efforts to avoid deforestation and forest degradation in one area do not simply displace the problem, and result in forest loss and degradation in other areas)
- **Reference emissions levels** (uncertainty over forest loss and degradation and the trajectories used, as a basis for calculating emissions reductions)
- **Measurement** (the methodologies and data used to measure human-induced emissions reductions),
- **Cost effectiveness** (that approaches ensure the greatest reduction in emissions possible, per unit of investment)
- **Conservation** (ensuring that countries that have traditionally protected their forests are not compromised under the framework) and;
- **Social concerns**, including the rights, roles and responsibilities of indigenous and local communities under the REDD Framework.

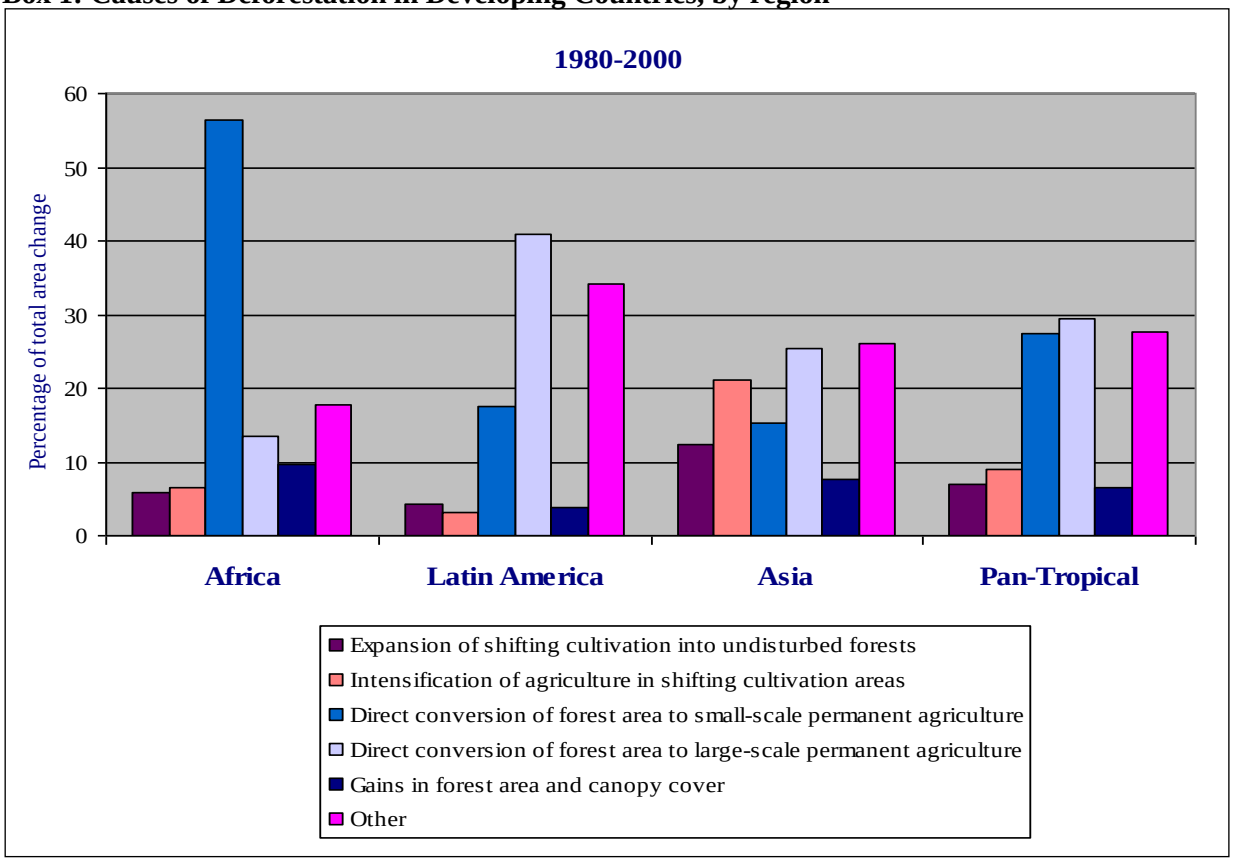
The challenge remains of demonstrating practical and effective approaches to addressing these concerns, and building national capacities to manage the REDD framework.

2.1 Causes of Deforestation and Forest Degradation

The underlying causes of deforestation vary from country to country and even within a country and are often complex. Box 1 below shows the results of an FAO study that highlights general regional differences across the world. In Africa deforestation is mainly caused by conversion of forests to small scale permanent agriculture while degradation typically occurs as a result of energy use (the consumption of fuel wood and production of charcoal). In other tropical regions the conversion of forest to large scale commercial plantations is a more important cause of deforestation, while degradation is caused by extraction of useful forest products for local use, or by selective logging for timber.

The underlying causes of forest loss are more intractable than the direct threats, and range from weak or corrupt governance structures, expanding human populations and a need for additional farmland, weak land tenure systems and law enforcement, expanding markets for forest products, eroded cultural values of forests, the lack of land ownership or land use rights for the indigenous and local communities, weak or lacking benefit sharing mechanisms, high poverty levels and a lack of alternative livelihoods, or government policies and food production imperatives. As a result, solutions need to be tailor-made to the environmental and socio-economic conditions and to the institutional frameworks of different countries.

Box 1: Causes of Deforestation in Developing Countries, by region



2.2 Risks related to delivering REDD benefits

Concerted efforts have been made by developing countries with support from the international community to reduce unplanned deforestation, and stem forest degradation. Despite some successes, the challenges have proven to be considerable. Delivering emission reductions adds a significant layer of complexity and risk. If there are doubts about the ability to deliver actual, lasting, achievable, reliable and measurable emission reductions, REDD investors will remain risk adverse. They will seek to invest in countries that can provide the lowest risk for their carbon investment and thus to transfer the risks by making carbon payments to REDD countries ex-post, or "on-delivery". The logic is that this creates a stronger incentive for REDD countries to successfully implement their REDD programmes and reduce emissions. However, it is not clear whether the incentive of payment-on-delivery will be sufficient to achieving lasting change in forest-use practices, or whether it will create perverse outcomes. For example: On-delivery payments have the effect of making REDD countries bear all the delivery risk, thus limiting the incentive for countries to invest in time-consuming (and expensive) participatory, community-based measures, or complex (and expensive) methodologies to establish carbon baselines. Having to pre-fund the implementation of REDD programmes may also reduce the incentive to equitably distribute the proceeds from REDD transactions to forest-dependent stakeholders whose livelihoods may be impacted by the measures taken. This in turn, may affect the sustainability of REDD interventions and thus compromise the permanence of REDD carbon savings

2.3 Technical and Institutional Capacity

The technical and methodological issues that need to be addressed in order to deliver emission reductions have been identified under a process of the UNFCCC's Subsidiary Body for Scientific and Technological Affairs (SBSTA) since 2005. Some of the issues are currently being addressed, but others will require new approaches. Insufficient technical capacity and resources (i.e. for establishing national reference scenarios against which to assess REDD emissions reductions; for monitoring and

assessment of changes in forest carbon, and for developing and implementing REDD strategies and field activities) is a barrier to REDD (Holmgren *et al.,* 2007). Many developing countries may need assistance to set up systems to assess carbon emissions and removals on forest land, using methodologies recognized by IPCC (IPCC Good Practice Guidance) so that future results could be demonstrable, transparent, verifiable, and estimated consistently over time.

2.4 Co-Benefits

Meetings of the IPCC, including most recently at the December 2008 meeting in Poznan (Poland) have highlighted the interest of many governments, indigenous peoples groups, and non-government organizations in the potential of REDD implementation to deliver further benefits in addition to the storage of carbon and consequent mitigation of climate change. The main co-benefits are:

Social. In terms of social benefits, REDD programmes have the potential to achieve significant sustainable development benefits from ecosystem services for millions of people worldwide. Intact forests also provide a range of cultural services relating to traditional values. An estimated 60 million indigenous people are completely dependent on forests, while 350 million people are highly dependent, and 1.2 billion have some dependence on forests for their livelihoods. However there are also potential social costs of REDD; fears have been raised that REDD payment systems could amplify many of the concerns levelled against payment for ecosystem services (PES) in general (Griffiths 2007): (i) REDD will lock-up forests by decoupling conservation from development; (ii) Asymmetric power distribution will enable powerful REDD consortia to deprive communities of their legitimate land-development aspirations; (iii) Hard-fought gains in forest management practices will be wasted; (iv) Commercial REDD may erode culturally rooted not-for-profit conservation values.

Biodiversity. Forests contain as much as 90% of terrestrial biodiversity, with tropical forests being particularly important in terms of both species richness and their concentration of endemic species (Brooks *et al.* 2006). As such there is a strong opportunity to provide the co-benefit of enhanced biodiversity conservation by using REDD payments as a forest conservation mechanism.

Natural Resource Management REDD activities could also serve to enhance soil and water conservation efforts, help ensure sustained supplies of timber and non-timber forest products, and provide areas for hunting and ecotourism.

It is possible that an additional payment premium within REDD schemes may be negotiable for forest conservation schemes that generate co-benefits in addition to reducing carbon emissions. However, it is also possible that REDD benefits in some circumstances may have to be traded off against other social, economic or environmental benefits. The linkages between deforestation, development and poverty are complex and context-specific. Weak governance and institutional capacity in some countries, as well as inadequate mechanisms for effective participation of local communities in land use decisions, could seriously compromise the delivery of both local and global benefits and the long-term sustainability of REDD investments. If REDD programmes are not carefully designed, they could marginalize the landless and those with informal usufruct and communal use-rights.

3 UN-REDD Programme

The UN-REDD Programme was established as a partnership between FAO, UNDP and UNEP, financed through a multi-donor trust fund in July 2008 that allows donors to pool resources and provides funding for countries to test and adapt REDD approaches, and build national capacities in readiness for REDD. The UN-REDD Programme grew out of requests from the three agencies respective governing bodies and rainforest countries to ensure that these needs are reflected in the future negotiation of REDD.

FAO, UNDP and UNEP are well positioned to provide the critical assurances necessary to establish a REDD regime. As neutral bodies, the agencies can work as "honest brokers" to support country-led development programmes and to facilitate the informed participation of national stakeholders, particularly forest-dependent local communities. They will also use their convening power to bring

together other organizations, experts and scientists to develop global and national monitoring, assessment, verification and financial components.

The application of FAO, UNDP and UNEP rights-based and participatory approaches will help ensure the rights of indigenous and forest-dwelling people are protected as well as the active involvement of local communities and relevant institutions in the design and implementation of REDD plans and methodologies. Using existing cooperation models, UN-REDD Joint country Programmes will enable rapid initiation of programme implementation and channelling of funds for REDD efforts in pilot countries. It will also encourage coordinated and collaborative UN support to countries, thus maximizing efficiencies and effectiveness of the organizations' collective input. The UN agencies' regional and in-country presence represents a crucial support structure for countries, and the organizations' governing bodies, expert networks, and convening capacity provide invaluable mechanisms for information exchange, for access to technical and scientific expertise, and for capacity strengthening.

The UN-REDD Programme is consistent with the "One UN" approach advocated by UN members. It builds on existing initiatives and networks and is guided by the importance of avoiding parallel structures and facilitating effective implementation at national level. The three agencies will work together with other REDD actors such as the UNFCCC Secretariat, the World Bank, regional development banks, bilateral donors, research institutions, NGOs and potential REDD investors thus maximizing the effectiveness of the organizations' input.

At the core of the Programme are the five inter-related principles of the UN Development Group (UNDG): Human-rights-based approach to programming (including indigenous peoples); gender equality, environmental sustainability; results-based management; and capacity development. The overall objective of the UN-REDD Programme is to ensure international coherence and provide support to developing countries in building capacity to design and implement REDD measures. The four Programme outcomes are:

i) International and multi-sectoral coherence on key technical and operational issues (e.g. Monitoring and Verification, links to payment structures)
ii) Negotiators & other stakeholders informed on REDD issues (in collaboration with the UNFCCC Secretariat)
iii) Key institutions & stakeholders in pilot countries have the capacity to develop and implement participatory and equitable systems of M&V and payment structures; and
iv) Developing countries are able to reduce risks and maximize benefits associated with generating verifiable and permanent emissions reductions

"Quick Start" actions will be implemented during the run up to the UNFCCC COP 15, to be held in Copenhagen, Denmark, in December 2009. "Quick Start" action takes two forms: (i) assisting developing countries prepare and implement national REDD strategies and mechanisms, focusing on the needs and priorities expressed by a set of pilot countries; and, (ii) supporting the development of normative solutions and standardized approaches based on sound science for a REDD instrument linked with the UNFCCC.

National actions will be identified and led by the host government and supported by the UN Country team. Host governments determine the scope of activities and the roles of the participating international organizations. A primary objective of national actions will be to facilitate and broker the challenging participatory whole-of-government processes and responses in which REDD actions are defined and agreed. National level actions are designed flexible enough to harmonize with other REDD initiatives within country. In support of national efforts and the UNFCCC negotiations, the UN-REDD Programme, coordinating with other partners will undertake support functions at the international level to ensure consistency in national approaches and economies of scale in the development of science, knowledge management and monitoring and reporting.

REDD is a huge undertaking and the challenges inherent in its operationalization are not likely to be met by any one initiative alone. The critical factor is to ensure all approaches are complementary, do not burden forested developing countries with duplicative demands, and contribute to the final

UNFCCC negotiations on a post-2012 framework. For this reason the UN-REDD Programme cooperating closely with the World Bank's Forest Carbon Partnership Facility (FCPF) and the GEF Tropical Forest Account as GEF Implementing and Executing Agencies, as well with Australia's International Forest Carbon Initiative (IFCI) and are working with other members in the Collaborative Partnership on Forests to support progress toward sustainable forest management. In Tanzania there is further collaboration with the bilateral funding (US$100 million) that has been agreed by Norway to assist REDD-related activities in the country, and funding provided by Germany (US$3 million) to improve the management of Nature Reserves and thus reverse degradation and enhance carbon sequestration in these reserves.

In response to a request from the Government of Tanzania, and the commitment of funding from the Government of Norway, a Quick Start Initiative is proposed herein to support country actions in Tanzania. UN-REDD has committed to provide US$ 4.2 million for the initiative, the objective of which is to strengthen the capacity of the Government of Tanzania, NGOs and local communities to develop a comprehensive national REDD Framework, and to implement, monitor and adapt interventions in support of the Strategy, to improve their efficacy. The aim is to ensure actual, lasting, achievable, reliable and measurable emission reductions in a cost effective manner through nationally and locally appropriate approaches. It also seeks to contribute to the reduction of poverty maintain and improve the other ecosystem services that forests provide, including biodiversity.

4 ONE-UN approach

The Joint programme will use existing modalities for the Joint Programmes and on-going activities in Tanzania to enable rapid initiation of programme implementation and channelling of funds for REDD efforts. The joint programme is part of the Tanzanian Joint Programme on Environment with a focus on Climate Change, land degradation, desertification and natural resource management and is consistent with the "One UN" approach advocated by UN members. Building on existing initiatives and networks in Tanzania will encourage coordinated and collaborative UN support to Tanzania, thus maximizing efficiencies and effectiveness of the organizations' collective input.

The programme will be guided by the five inter-related principles of the UN Development Group (UNDG):

- Human-rights-based approach to programming, with particular reference to the UNDG Guidelines on Indigenous Peoples' Issues
- Gender equality
- Environmental sustainability
- Results-based management
- Capacity development

In addition, each UN Organization will:

- Build on its comparative strengths
- Facilitate partnerships, drawing on expertise from a range of national and international organizations acting as executing agencies to ensure well coordinated and timely action
- Actively contribute to coordination and mainstreaming in-country, while avoiding duplication of effort with other REDD initiatives

A number of additional principles will guide the activities of the UN REDD collaboration and the way in which its country-level interventions will be designed:

i) First, in line with the Paris Declaration, the UN-REDD Programme Fund seeks to support programmes anchored in national priorities
ii) Second, the Fund seeks to ensure the sustainability of its investments.

iii) Third, the Fund seeks to apply the highest standards in quality of programme formulation, monitoring and evaluation within a management framework oriented towards results and accountability.
iv) Fourth, the Fund seeks to consolidate inter-agency planning and management systems at the country level.
v) Fifth, the Fund seeks to minimize the transaction costs associated with administering the Fund.

4.1 UN REDD in Tanzania:

The UN-REDD Programme Tanzania Country Actions grew out of requests from the Government of Tanzania and the UNFCCC COP13 decision to create lessons learnt on REDD. A pre-scoping mission was held in September 2008, a planning mission in November 2008 and a final consultation mission in January 2009.

The missions identified key stakeholders, operators and partners within the Tanzanian forest and development sector with a focus on forests, climate change and REDD.

The immediate objective of the missions was to develop a Joint Programme to support Tanzania with the first phase of achieving readiness to ensure *actual*, *lasting*, *achievable*, *reliable* and *measurable* emission reductions and identifying capacity and knowledge gaps in the National REDD Production Chain (Figure 1).

4.2 Key principles for implementation

It is recognized that REDD is a huge undertaking and time is extremely limited. The challenge is not likely to be met by any one initiative and a key message that has been incorporated in the project design is close collaboration with and between national authorities, research institutes and civil society. The Joint Programme has and will recommend and advocate for the establishment of a national coordination mechanism that brings together the various stakeholders and organizations as recommended by the National Forest Programme.

As the Government of Norway has pledged US$100 million (for 5 years), and several activities and a process to develop a Tanzanian REDD framework has already started, it is critical to ensure all approaches are complementary, with the same overall objective, do not burden the government with duplicative demands, and can contribute to both the final UNFCCC negotiations on a post-2012 framework and to Tanzania's participation in a potential market or fund based approach.

The Joint Programme also recognizes the role of REDD in the wider development context and advocates the importance of treating REDD as one of many potential income tools for sustainable forest management.

Table 3. Existing REDD related initiatives in Tanzania

Initiative	Partners	Relevance to UN REDD
NAFOBEDA	FBD and development partners	Database of forest resources in Tanzania
Forest Inventory	FAO and FBD with support from MFA Finland and UN REDD	Forest inventory for Tanzanian forests
Co-managed and community managed forest areas	FBD PFM component	Accurate data on Joint Forest and Community Based forest management areas in Tanzania
Reserves mapping	FBD Survey and Mapping, TANAPA, Wildlife Division (UNEP-WCMC WDPA)	Accurate map of the protected areas of Tanzania
Establishment of carbon baselines	Clinton Foundation using Australian methodologies	Baseline carbon estimate for Tanzania using methodologies developed in

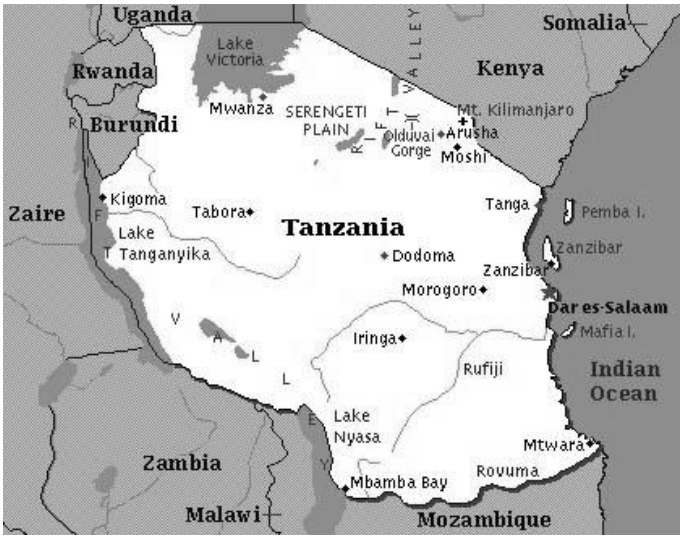
Initiative	Partners	Relevance to UN REDD
		Australia
Community carbon monitoring	Sokoine University, Twente University (Netherlands) and NORDECO/Copenhagen University (Denmark)	Methodologies for forest condition and carbon monitoring by communities
Carbon storage	FBD, Sokoine University of Agriculture, Valuing the Arc Programme	Spatial dataset of forest plots and carbon storage allowing development of a carbon model in GIS
Forest disturbance and carbon impacts	Valuing the Arc Programme and KITE project (UK)	Impacts of degradation on forest carbon storage and building a model in GIS
Forest Change Analysis	FAO, Sokoine University, Conservation International	Forest area and forest change in Eastern Arc and Coastal Forests 1990-2007
Policy analysis	WWF TZ / WWF US / Forest Trends / Katoomba Group	Analysis of Tanzanian policies related to the implementation of REDD
Ecosystem Service mapping	Valuing the Arc / Natural Capital Project (InVEST programme)	Spatial tool in GIS that maps ecosystem services, including carbon now and under future scenarios
Better Nature Reserve management	German Government / FBD	Improved forest management results in the capture of forest carbon
Policy and Implementation on the ground	Norwegian Embassy (applications already under consideration from TFCG and Forest Trends)	Improvements to policy framework and implementation of REDD pilot interventions on the ground
Capacity within Universities	Norwegian Embassy	Enhanced scientific capacity on issues related to REDD

Situation Analysis: Tanzania

5 Geography and Climate

The United Republic of Tanzania is located on the eastern side of the African continental mainland, just south of the equator. The country consists of the islands of Zanzibar (240,000 ha) and the Tanzania mainland (94,260,000 ha), which have largely separate administrative and legal frameworks. Geographically the mainland includes a large central plateau of ancient and heavily eroded landforms dating back millions of years, which support various types of woodland habitats. Rising out of this plateau are a series of mountain ranges, each with different histories, but all supporting natural forest, grassland and 'heath' vegetation types. In the far west of the country the Mahale Mountains and associated smaller ranges occupy the margins of the Albertine Rift system that has resulted in the deep depressions of Lake Tanganyika.

In the north a series of large volcanoes arise from the plains, including Kilimanjaro and Meru. Further to the east, in a broad Arc from Kilimanjaro to south-western Tanzania there are a series of uplifted blocks of ancient rocks that form the Eastern Arc and associated Southern Rift Mountains. Along the eastern seaboard of the country is a lower lying coastal plain that is comprised of more recent marine and fluviatile sediments that have been submerged and uplifted over the past 30 million years due to tectonic events associated with the Rifting further west. This coastal margin supports a mosaic of different habitats, ranging from lowland forest to woodland habitat types. In marine influenced areas, mangrove forests are also found – particularly in the Rufiji delta. Zanzibar consists of the island of Unguja – which is an uplifted area of coral reef and marine sediments of low overall relief, and Pemba – which is a block of ancient metamorphic rock with overlain uplifted coral and marine sediments – again with low overall relief. Both formerly supported tropical forest habitats, but have been heavily deforested over millennia.



The climate of the mainland ranges from seasonal tropical, to temperate climates on the larger mountain massifs, and even to Afroalpine on the highest parts of Kilimanjaro. Zanzibar has a tropical moist climate, with the rainfall on Pemba being over 2,000 mm per annum. Across the mainland, most of the country is tropical, with climate influenced by the north and south annual movements of the Inter-Tropical Convergence Zone. This brings rainfall, which varies temporally and spatially according to the location in the country. In some regions there are two rainy seasons (long and short rains), whereas in others there is one rainy season and a nine month long dry season. In the mountain areas and along the coast rain can fall in all seasons, with some areas being regarded as 'perhumid' or permanently wet.

6 Socio-economic Context

Tanzania is currently home to over 40.2 million people (CIA, 2008). Over 80% of the population lives in rural areas, in more than 8,000 villages. The urban population is about five million, growing rapidly at seven to eight percent a year against the national average of about 2.8 percent a year. Forests and woodlands are crucial resources for hundreds of thousands of households across Tanzania. Officially,

they provide employment for one million mainly rural people and un-officially provide part time occupations for 5 to 10 times more.

Tanzania had a per capita GDP of US$210 in 1997 which was low compared with the average of US$503 for African countries at the time. Since then the economy has improved dramatically, largely driven by exploitation of mineral wealth and tourism, and Tanzanian per capita (PPP) GDP stood at $1,400 in 2008, with real growth rates at 7.1% that year (CIA, 2008).

Despite its natural wealth, Tanzania is one of the poorest countries in the world. The economy depends heavily on agriculture, which accounts for more than 42% of GDP, provides 85% of exports, and employs 80% of the work force. Topography and climatic conditions, however, limit cash crop cultivation to less than 10% of the land area (CIA, 2008). Furthermore, whilst the majority of the population are engaged in agriculture most is only at a subsistence level. Plantation agriculture is uncommon and where it occurs usually lies within the private sector where it is a source of employment to local people, especially in sisal, coffee and tea. The main agricultural products country wide are coffee, sisal, tea, cotton, pyrethrum, cashew nuts, tobacco, cloves, corn, wheat, cassava, bananas, fruits and vegetables. Subsistence level animal husbandry is also common, with cattle, sheep and goats commonly kept.

Silviculture and other forms of forest management are relatively unpractised by the majority of Tanzanians, although that situation is slowly changing as a process of government decentralisation is giving communities greater access to and ownership of forest resources.

As a net importer of oil, electricity and natural gas, Tanzania has to rely on foreign exchange and donor remittances to meet a growing demand for energy. Power cuts are a regular occurrence. As part of its investigation into improving energy supplies the country has been exploring offshore gas potential and has begun to utilise natural reserves. Increased interest in biofuel production has opened the country up to speculation. However there is concern that inadequate legislation may leave agricultural and forested areas unprotected from significant land use change.

Tourism is of crucial importance to Tanzania and represented 17.5% of Gross Domestic Product (GDP) in 2006. Tourism earnings were US $862 million in 2006, an increase of 16% from 2004.

7 Land Use

About half of the land area of Tanzania is in the form of natural and near-natural habitats, and an approximately equal area is agricultural land of various types. The natural habitat areas are used by semi-nomadic pastoralists such as the Masaai and the Sukuma for extensive grazing by cattle, for hunting of wild animals, and contain an extensive network of reserves of various types. The agricultural lands consist of a mixture of farming systems, depending on the environmental conditions. The vast majority of the farmland is small-holder subsistence agriculture, often involving several crops in a tight mosaic and (where climate is suitable) several crops in a single year. In drier areas only one crop per annum is possible. A smaller part of the farmland area consists of estate agriculture of various types – ranging from tree crops (conifer, teak, eucalyptus), to sugar cane and rice in lowland wet areas, to wheat and sisal in drier regions, and coffee, tea, and pyrethrum in mountain regions.

8 Wildlife Management

In terms of the future management of African wildlife, Tanzania has a unique position in the continent because of its relatively moist seasonal climate, comparatively low population density in relation to fertile land area, and political stability. Furthermore Tanzania is unique in the high value that it places on wildlife and on the care given to the protection of its natural resources: some 27% of its land surface is currently protected (Murray *et al.*, 2008).

The wildlife sector in Tanzania is managed principally by the State, in a range of levels of protection, starting from National Park (managed by TANAPA), to Game Reserves, Game Controlled Areas and

Open Areas managed by the Wildlife Division (WD). Villages have legal rights and a responsibility of land management but do not have rights over wildlife which remains under the management remit of the WD throughout Tanzania.

The Wildlife Policy of 1998 provided legislation to devolve management rights and responsibilities through the Convention on Biological Diversity. This legislation provided the early framework for the creation of Wildlife Management Areas (WMAs), the regulations for which were ratified in 2002. Since that time, the WD has supported the creation of 16 pilot WMAs in association with local government, communities and, in some cases, with the support of NGOs. The government identified WMAs in wildlife-rich areas adjacent to Protected Areas (PAs) in order to devolve management tenure, share wildlife benefits, create a PA buffer and institute more control over wildlife policy. Of the original 16, currently 10 have been gazetted (Murray *et al.*, 2008).

9 Forest Cover and Forest Types

In terms of forest cover, Tanzania has a total of 33.5 million hectares of forests and woodlands according to the Forest Policy document (MNRT 1998). The total area is divided into a number of different forest types, which are summarized in Table 1, and described below.

Table 1. Forest Area in Tanzania

Forest type	Historical Area	Area 2000
Miombo Woodlands	40% of land area (rough estimate)	Only partial data
Acacia Savanna	No data	No data
Eastern Arc Mountains [2]	1,799,200 ha	353,100 ha
Kenya/Tanzania Mountains	No data	No data
Eastern African Coastal Forests[3]	13,637,900 ha	684,100 ha
Guinea-Congolian forests[4]	Below 1,000,000	670,000 ha
Mangrove forests[5]	No data	108,100 ha
Albertine Rift forests	No data	No data
Southern Rift forests	No data	No data
Itigi Thicket	No data	No data

1- Estimated from landcover maps for Tanzania

2 – (FBD 2005) *Forest Area assessment for the Eastern Arc Mountains.*. Forestry and Beekeeping Division, Ministry of Natural Resources and Tourism, Dar es Salaam. www.easternarc.or.tz

3 – Tabor, Mbilinyi, Kashigali and Burgess (in prep). Forest area assessment for the coastal forests (this assumes that all this ecoregion was originally forested)

4 – GEF Cross Borders Project

5 – Wang *et al* 2003. Remote Sensing of Mangrove Change Along the Tanzania Coast. Marine Geodesy, 26:35–48, 2003

9.1 Forest types in Tanzania

Tanzania contains a number of different forest and woodland types. These are outlined below, based on the descriptions in Burgess *et al*. (2004a). An indication of their biological values is also provided, and is summarized in Table 2.

Wet Lowland Forest

Moist lowland forest, of the Guinea Congolian Forest type, is found primarily around the shores of Lake Victoria. It forms a part of a larger forest mosaic ecoregion, which covers much of southern and central Uganda. The number of endemic species is not particularly high, although species richness is high for all groups (see Table 2). Biologically the most important parts in Tanzania are the *Podocarpus* swamp forests and associated habitat mosaics of the Minziro area of the western Lake Victoria. Here species more typical of the West and Central African forest zones reach their easternmost limits.

Wet Montane Forests

The wet montane forests encompass parts of four different ecoregions with differing species composition, carbon density, and biological values(Burgess et al., 2004a); the Eastern Arc Mountains, Albertine Rift Mountains, the Kenya-Tanzania volcanic mountains and the southern Tanzania-Malawi Mountains.

The Eastern Arc Mountains run from the North Pare Mountains in northern Tanzania, through South Pare, West and East Usambaras, Nguru, Uluguru, Ukaguru, Rubeho and Udzungwa ranges further south. The biodiversity value of the Eastern Arc, in terms of the total number of endemic species, and the density of these endemics, is exceptional in world terms (Burgess et al., 2007; Table 1). The majority of the endemic species are montane forest specialists, although a few are species of open grasslands and bushlands at higher altitudes.

In Tanzania the Albertine Rift ecoregion is only found as outliers in the Mahale mountains and Mount Kungwe in the far west of the country, close to Lake Tanganyika. The biodiversity importance of the Albertine Rift as a whole is very high in world terms, although the portions of this ecoregion found in Tanzania are not as rich as other parts (see Table 1).

The Kenya-Tanzania volcanic mountains ecoregion includes the highland areas of Ngorongoro, Mountains Meru and Kilimanjaro of northern Tanzania, and Hanang further south. Similar volcanic mountains exist in Kenya. These mountains are only a few million years old and contain fewer endemic species than Eastern Arc or Albertine Rift mountains (Table 1).

The Southern Rift ecoregion is similar to the Eastern Arc, but separated geographically and climatically. There are a number of endemic species (Table 1), which are found in both the montane forests, and the montane grasslands of the ecoregion. The most important areas include Mt Rungwe, the Southern Highlands and the Livingstone Mountains.

Seasonal Coastal Forest and Thicket

Most of this zone is found in the coastal region, where it is termed Eastern African Coastal Forest Mosaic. Here a mosaic of forest and other habitats ranges from northern to southern Tanzania, including the Zanzibar islands. The number of endemic species is exceptional in world terms (Burgess and Clarke, 2000; Burgess et al., 2004b). Biologically, the most important habitats within the ecoregion are the remnant patches of lowland forest, often on raised hills where they can receive slightly higher rainfall. However, there are also endemic species in the grassland and bushland habitats of the ecoregion (Table 1). A entirely thicket based habitat is found around the town of Itigi in central Tanzania. This small area of Itigi Thicket has low species richness and no known endemics.

Seasonal Miombo Woodland

The vast Miombo woodlands of southern and eastern Tanzania are dominated by trees in the genera *Brachystegia* and *Julbernadia*. There are few endemic species confined to smaller portions of this vast area, although throughout the Miombo woodlands several hundred species of plants area endemic and there are also endemic animals (mainly south of Tanzania) (see Table 1). The main biological importance is the density of large mammals.

Seasonal Acacia Savanna

Savanna habitats are found in from east of Kilimanjaro to coastal Tanga, and along the border with Kenya. An elongate tongue of this habitat also extends as an arid corridor as far southwest as Ruaha National Park through the central part of Tanzania. There are relatively few endemic species in this ecoregion (see Table 1), but these habitats support a high density of large mammals.

10 Biodiversity Values

Tanzania is a globally recognized storehouse of forest biodiversity. At the large scale, the country includes parts of two distinct *forest-based* global biodiversity "hotspots". These are the Eastern Afromontane Hotspot – and three of its constituent components; a) Eastern Arc Forests (95% in Tanzania), b) Albertine Rift Forests (5% in Tanzania), c) Kenya / Tanzania Highlands (20% in Tanzania) and the Coastal Forests Hotspot – that is shared with Kenya and Mozambique (40% in Tanzania) (Mittermeier *et al*., 2004; Mittermeier *et al.,* 2005). The Miombo and Acacia woodlands of Tanzania are also parts of high biodiversity wilderness areas supporting some of the most intact assemblages of megafauna on the planet. These large animals which define the African landscape and which require intact ecosystems for their conservation can be defined as:

- large herbivores (e.g. elephant, rhino, hippo, giraffe, buffalo);
- migratory plains game (e.g. zebra, wildebeest, eland, gazelle);
- large predators (e.g. felids, canids, hyaenids, crocodile, python);
- large/migratory avifauna (e.g. vultures, raptors, ostrich, bustards, cranes, storks).

The biological values of the different forest ecoregions in Tanzania are summarized in Table 2, using data derived from Burgess et al. (2004a). This shows that all these forest types contain high species richness for major vertebrate and plant groups, but that endemism is concentrated in the mountain and coastal forest habitats, whereas the majority of the values for large mammals are found in the miombo and acacia woodland habitats.

In terms of savannah woodland mosaics, a further six ecosystems can be described, comprising of the Serengetl; Tarangire, Manyara and Simanjiro; Moyowosi and Kigosi; Ruaha, Rungwa and Usangu; Katvi and Rukwa and the Selous, Mikumi and the Selous-Niassa Wildlife Corridor (TAWIRI, 2006)

Table 2. Species richness and species endemism in the main forest ecoregions found in Tanzania (from Burgess et al. 2004).

Ecoregion Name	Bird Richness	Bird Endemics	Amphibian Richness	Amphibian Endemics	Reptile Richness	Reptile Endemics	Mammal Richness	Mammal Endemics	Invertebrate Richness **	Invertebrate Endemism **	Plant Richness **	Plant Endemism **	Vertebrate Richness	Vertebrate Endemism	Migratory Phenomena	Notes
Albertine Rift Montane Forest	700	30	65	33	130	11	220	25	H	H	H	H	1100	99		A
Kenya-Tanzania Montane Forest	600	4	17	2	62	10	180	8	H	VH	M	L	850	24		B
Eastern Arc Forest	540	15	80	25	85	27	160	6	H	VH	VH	VH	860	73		C
Southern Rift Forest / grassland mosaic	485	15	48	5	46	14	159	4	L	H	H	M	738	38		D
Coastal Forest Mosaic	550	11	55	3	192	40	170	8	H	H	VH	H	970	60		E
Guinea-Congolian Forest Mosaic	600	1	30	2	110	3	210	3	H	M	H	L	960	9		F
Acacia Savanna	590	2	17	0	90	3	180	0	H	L	H	H	880	5	GO	G
Miombo Woodland	690	2	85	13	190	19	230	2	M	L	M	H	1200	36	GO	H

** VH=very high; H=high; M=medium; L=low; GO=Globally important for migrations.

A = Most of the endemics for this ecoregion are found in Uganda, Rwanda, Burundi and DRC. Only around 10% of the species are found in Tanzania.

B = Some of the endemics for this ecoregion are found in Kenya (Mt Kenya) and Uganda (Mt Elgon). Around 50% of the species are found in Tanzania.

C = Almost all of these endemics are found in Tanzania (only few in Taita Hills of Kenya). Around 95% of the species are found in Tanzania.

D= Some of the species in this ecoregion are found into Malawi

E = Some of these endemics are also found in Southern Kenya coastal area. Around 90% of the species are found in Tanzania.

F = Some of the few endemics in this ecoregion are found in Uganda. Around 90% of the species are found in Tanzania.

G = These endemics are all found in Tanzania.

H= Most of the endemic species are found outside Tanzania as this is a huge ecoregion

11 Goods and Services Provided by Tanzanian Forests

Whilst forests and woodlands cover around 40% of the total land area they support the livelihoods of 87% of the rural poor (Milledge *et al.* 2007). With such levels of engagement in forests by rural people, Tanzanian forests provide a variety of goods and services.

11.1 Timber for construction and export

Approximately 75% of construction material used in Tanzania derives from forests (Milledge *et al.* 2007), and the construction industry has been the fastest growing sector of the national economy in recent years. Construction of local furniture, doors, window frames, and other household items is largely based on the use of pitsawn hardwood timber from natural forests. Much of this timber comes from forest and (especially) woodland areas on village lands; some of this exploitation is legal according to official licenses (Milledge & Elibariki, 2005). The natural forest in almost all Tanzanian Forest Reserves are also being exploited either legally (if they are production reserves), or illegally (if they are protection reserves). Some timber harvesting is also reported to be taking place in other forms of protected area, for example in remote areas of some Game Reserves or even National Parks. A controversial expansion of export of round wood of native hardwoods in the early 2000s provided a rush to log areas within reach of a deep water port, and generated significant economic benefits for a few, but this form of export has now been banned (FBD, pers comm.). Industrial plantations, covering around 90,000 ha, are increasingly important as sources of treated softwood that is used for local construction and for export. Further expansion of the plantation forest estate is underway.

11.2 Non-timber forest products

A wealth of non-timber forest products are also extracted from the Tanzanian forests, including a huge trade in charcoal burned from woodland and coastal forest habitats and transported to towns for use as a cooking fuel, and the collection of fire wood and building poles from woodlands and forests to provide fuel for cooking and house construction materials in the rural areas. As an example of their importance, forests in Tanzania are estimated to provide over 90% of the overall national energy supply through fuel wood and charcoal (Milledge et al. 2007), with the amount of wood fuel collected being estimated as over 30 million m^3 per year (Government of Tanzania National Bureau of Statistics). Moderately good data are available on the scale of the charcoal trade and its impacts on woodlands and forests, and there is also more patchy information on timber trade, pitsawing, firewood collection and building pole collection. Much of the available data comes from the eastern part of the country, within 200 km of Dar es Salaam, which is a major centre of demand for woody products. However, similar demands are known across the border to Kenya, and within large cities such as Mwanza, Arusha and Moshi

11.3 Water Supply

A non-use benefit of some types of Tanzanian forests is their role in smoothing annual water flows, and even capturing additional moisture from clouds that augments rainfall. These primarily high mountain forests provide a source of reliable running water which flows throughout the year, even in the long dry season. This is an important ecological service in a dry country like Tanzania. Other types of forest (miombo woodlands, acacia savanna, coastal forests, lowland wet forests) generally use more water in evapo-transpiration than they supply back into the system; although this is less important in the woodland habitats as the trees drop their leaves and become dormant in the dry season. The important role of the mountain forests in providing a reliable source of clean water supply is utilized by both the hydroelectrical power industry, and by many major towns and their population and industries. For example, nearly 70% of the power supply in Tanzania is derived from hydropower (Mwalavanda pers comm.), and the dry season flows maintaining power delivery were derived from mountain forest areas. In addition, up to 20% of the 40.2 million people in the country also get their dry season water supply from rivers maintained by run off from forested highland areas. The situation is similar for the major industries, water bottling companies and brewing companies in Dar es Salaam, Morogoro, Moshi, Arusha, Iringa, Mbeya and Tanga.

11.4 Carbon storage

Tanzanian forests also store carbon in their biomass, and in their soils and leaf litter. The different forest types contain highly variable quantities of carbon based on variables such as size and density of trees, the density of the wood, the degree of degradation and the amount of elevation. The available knowledge on Tanzanian forest carbon is summarised later in this proposal as it forms the crux of the REDD framework.

11.5 Other services

Forests also provide a diversity of other non-use products, or ecosystem services. These range from provision of areas where tourists can see a diversity of animals and plants, including rare and endemic species. Forests also provide a wide range of cultural services and traditional values. Some of the key issues on the role of forests in rural livelihoods are summarised in Byron & Arnold (1997), of which three key elements are summarised as follows (Harrison, 2006).

With regards to the importance of forests to livelihoods:

> *For millions of people living in forest environments, the forest forms such a dominant part of their physical, material, economic and spiritual lives that its importance is not most appropriately described and assessed in terms of the individual products or services that the forest provides.*

On the use of forests and forest products to supplement nutritional and medicinal needs:

> *Forests and forest trees are the sources of a variety of foods, that supplement and complement what is obtained from agriculture, of fuels with which to cook food, and of a wide range of medicines and other products that contribute to health and hygiene.*

With regards to the use of forest products to meet seasonal food shortages:

> *Forest foods are most extensively used to help meet dietary shortfalls during particular seasons in the year. Many agricultural communities suffer from seasonal food shortages, which commonly occur at the time of year when stored food supplies have dwindled and harvestof new crops is only just beginning.*

11.6 Forest Management in Tanzania

The management of Tanzanian forests dates back to the German and British colonial periods where they were mainly focused on the establishment of reserves and the planting and management of plantations of exotic tree species. Forest Policy and laws were developed by the Colonial administrations and remained in force into the 1980s. Since the early 1990s the Tanzanian government with the assistance of the international community has modernized its entire legislative framework with respect to forest conservation and management, seeking to reduce unplanned deforestation, stem forest degradation and implement sustainable forest management.

The first National Forest Policy of Tanzania was established in 1953 and reviewed in 1963. The Government of Tanzania then formulated a new national forest policy in 1998. It accommodated community involvement in conservation, such as through policy statement 39:

> *'Local communities will be encouraged to participate in forest activities. Clearly defined forest land and tree tenure rights will be instituted for local communities, including both men and women.'*

11.7 Forest Monitoring Capacity in Tanzania

Tanzania has some capacity to monitor forests extent and condition, and there are groups working on these issues already. Foremost amongt these are the Sokoine Univesity of Agriculture (Department of Forestry and Nature Conservation and the GIS and Remote Sensing Laboratory), and the University of Dar es Salaam (Institute of Resource Assessment). Both places have GIS and remote sensing capacity and have been involved in efforts to monitor changes in forest cover over time. Both have also been involved with projects that have been collecting field data on forests and especially the condition of forest habitats. This provides a good basis for implementing the technical elements of the REDD programme in Tanzania.

11.8 Policy Context for Forest Management

Several major policies to support Forest Management in Tanzania have been put in place in the past decade. A list of the relevant policies is presented below. Foremost amongst these has been the Forestry Policy (1998), which was operationalised through the Forest Act No. 14 (2002) and the National Forest Programme (2001). These policy and legal documents have been accompanied by regulations and guidelines, including a major effort to involve communities in forest management through the promotion of Participatory Forest Management across both Forest Reserves and forest on village lands.

In addition to changes in the policies, laws, programmes, regulations and guidelines relating to the forest sector - there has also been a significant modernization of all other elements of the Tanzanian legal framework. Broadly these changes have promoted a market economy and decentralisation to the District as the operational unit of government and to the village for the actual implementation on the ground. There has also been a strong thrust to reduce poverty at all levels, culminating in the operationalisation of the Tanzanian Strategy for Economic Growth and the Reduction of Poverty (MKUKUTA).

The policies and relevant Acts that pertain to forest management and the operationalisation of REDD in Tanzania are as follows;

- Forest Policy 1998 (under review) and the Forest Act No. 14 of 2002;
- Beekeeping Policy 1998 and Beekeeping Act No. 15 of 2002;
- Land Policy 1999
- Environmental Policy 1997
- National Development Vision 2025
- National Forest Programme, 2001
- National Beekeeping programme, 2001
- National Land use plan and Village land-use Plans;
- Poverty and Business Formalization Programme (MUKURABITA)
- The National Strategy for Growth and Reduction of Poverty (NSGRP) MUKUKUTA
- Agriculture and Food Security Policies;
- Livestock Policy and Legislation;
- Water and Irrigation Policies;
- Village Land Policy (1999) and Village Land Act (1999);
- Wildlife Policy (revised 2008) and Wildlife Act (under review)
- Energy Policy and legislation;
- Mining Policy and Legislation;
- The Road policy and Legislation;
- The National Investments Policy;
- Eastern Arc Mountain forests Conservation Strategy (2008);
- Tourism Policy (2008) and Tourism Act (2008).

11.9 Forest Management Administration

Tanzania has two separate administrations for forest conservation and management, namely mainland Tanzania and the Zanzibar Islands. The systems of forest management in these two administrations are described below.

Tanzania Mainland

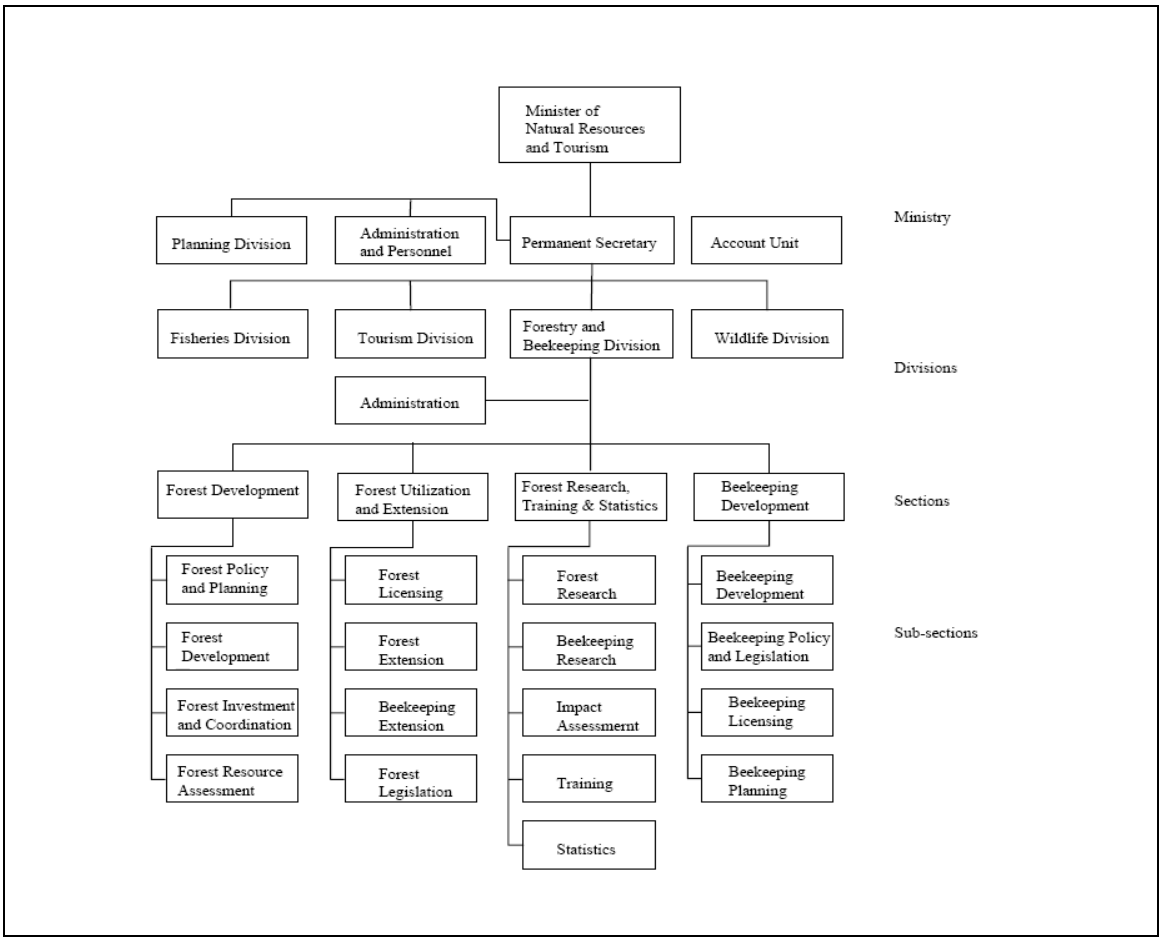
Within the mainland there are two parallel systems for forest management. One is primarily concerned with the protection of habitat and species; the other is primarily concerned with forest production. In total around 27% of the land area of Tanzania (almost 28 million ha) is within some form of protected area. The total area of forest in the country is 33 million ha. Further detail on the distribution of this forest within and outside reserved lands is provided below.

Central Government. The central government owns and manages a network of protected areas and other reserves, for the purposes of species and habitat conservation and the provision of ecosystem services (timber, non-timber, water). The gazetted reserve network includes around 650 national sites in several management categories operating under different institutional jurisdictions. The categories are (in declining order of

conservation focus): National Parks, Forest Nature Reserves, Game Reserves, the Ngorongoro Conservation Area and Forest Reserves[2].

The Forestry and Bee-keeping Division of the Ministry of Natural Resources and Tourism, is responsible for managing for conservation 4 Forest Nature Reserves and 250 'Catchment' Forest Reserves, which cover about 1.6 million ha of mainly mountain forest. An increasing proportion of these reserves are managed in collaboration with surrounding communities. A further 90,000 ha of land in 10 Forest Reserves are managed by FBD as industrial plantations of exotic tree species. The Wildlife Division of the Ministry of Natural Resources and Tourism manages 32 Game Reserves that cover 11.5 million ha of Tanzania. Most of these support miombo or acacia woodland habitats. The Tanzania National Parks Agency (TANAPA), a parastatal, manages forest and woodland within its 14 National Parks that cover 1.8 million ha of land. The Ngoronogoro Conservation Area manages a single reserve covering 829,000 ha. Around 100 of the protection reserves meet the IUCN definition of a protected area (National Parks, Game Reserves, Nature Reserves and some of the mountain 'Catchment' Forest Reserves), but others have not yet been assessed against the IUCN protected area categories and their assignation as 'protected areas' is problematic. The management structure of the central government reserve system is outlined in Table 2 (from Milledge *et al.* 2007).

Table 2: Diagram Illustrating Structure of the Ministry of Natural Resources and Tourism



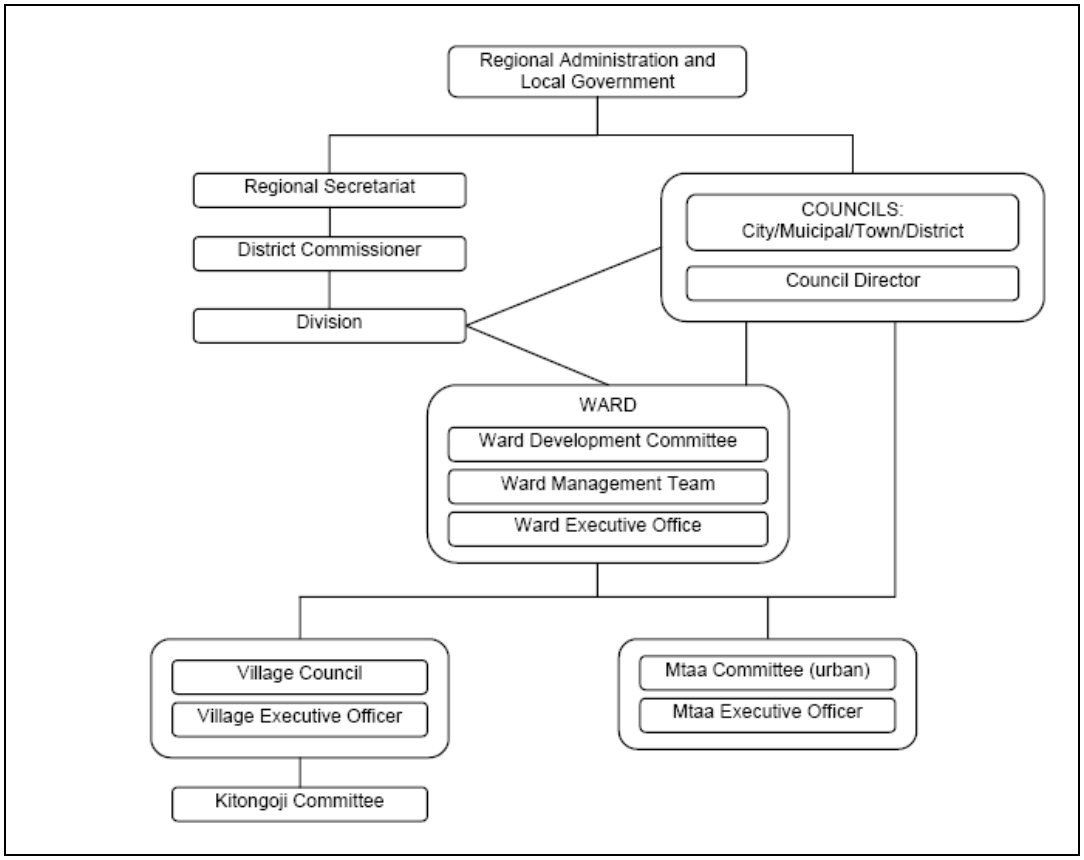
Source: Milledge et al, 2007

[2] The security afforded to natural resources varies between reserve categories. At the better protection level: National Parks require an Act of Parliament to degazette, and permit no extractive use. Forest Nature Reserves require notification in Parliament before the Minister can degazette, and allow no extractive use. Game Reserve denotification needs noting in Parliament; tourist hunting is permissible. At the lower end: Forest Reserves can allow any forest practice from complete protection to clearance of natural forest and replanting with exotic tree species in plantations, and may be degazetted by the Minister of Natural Resources and Tourism. Forest Reserves are administratively categorized into protective or productive reserves; many are managed by Districts on behalf of the central Government.

Local Government. The Regional and Local governments of Tanzania fall under the Prime Ministers Office for Regional and Local Government, which is entirely separate to the government structure for managing central government reserves. Beyond the appointed figurehead of the District Commissioner, district government is managed by the District Executive Director (DED), part of the Executive branch of government that stretches down to village level. Under the DED are specific departments under which the business of district government is divided. Each department is manned by officials who specialise in the field of operation. Each of the departments has their work and targets scrutinised by the District Council which comprises of individual councillors, each of whom is voted in by the electorate to manage individual wards. Each ward governs typically two to four villages. Of most relevance to the REDD framework is the District Natural Resources Office which is usually divided into District Forestry, Fisheries and Wildlife offices, each with an officer at their respective helms.

The districts also manage a network of Forest Reserves. In 1977, former central government Forest Reserves that were considered to have no significant national catchment or timber values were passed to district administrations to manage as part of Tanzania's decentralization process. Other Forest Reserves gazetted as Local Authority Forest Reserves have always been intended for district management. In total these district-managed Forest Reserves cover around 11 million ha of land in about 400 Forest Reserves. District authorities also issue timber harvesting licenses for non-reserved forests and woodlands within their district, potentially across a total of around 20 million ha of forest lands. There is also an increasing number of Village Forest Reserves, with 2006 data indicating that these management approaches cover 3.6 million ha of forest land distributed across 1788 villages nationally. Village based Wildlife Management Areas are also expanding and cover extensive areas of forest land. Village governments increasingly take control over the management of the forest resources within their boundaries, displacing the control of the Regional and Local authorities, as a further element in the Tanzanian decentralization process. The local government management structure is summarised in Table 3.

Table 3: Diagram Illustrating Structure of Regional and Local Government



Source: Milledge et al, 2007

Zanzibar

Zanzibar has a separate Forest Agency: "The Department of Commercial Crops, Fruits and Forestry" with its own policy, legislative and funding processes. Whilst responsible for administering terrestrial National Parks, the Department does not function as a Protected Area Authority *per se* and lacks the mandate/capacity to administer new Protected Areas effectively.

There are three main forest reserves in Zanzibar including Jozani (5,000ha), recently promoted to a National Park, and Kiwengwa (3,000 ha) which is under the process of gazettement. The forest reserves in Pemba include: Ngezi Nature Reserve (2,900 ha) and Msitu Mkuu Forest Reserve (200ha). There are also other patches of forests such as Muyuni, Ufufuma, Ras Kiuyu which are community managed. In addition to natural forests there are about 20,000 ha of mangroves, chiefly found at Chwaka bay, Kisakasaka, Mkokotoni and Mpiga Duri (Unguja Island) and Michweni, Mkoani and Chake Chake on Pemba Island. Outside of these reserves there is little natural forest habitat remaining as most land is either used for farming, tree cropping, human settlement or is rocky.

The Department of Commercial Crops Fruits and Forestry has the following stated responsibilities[3]:

- To protect, conserve and develop forest resources for the social, economic and environmental benefits of present and future generations of the people of Zanzibar.
- To encourage the farmers to produce enough and good quality crops especially fruits and spices for home consumption and export.
- To protect and conserve the germplasm of Zanzibar.

The Department is composed by the following notable sections: Administration and Good Governance; Planning; Nurseries & Seedlings Production; Resources Management and Marketing; Forests & Rubber Plantations (The Department owns six forest plantations in Unguja and Pemba with the total area of 8,623 ha., and there are 1,270 ha of rubber plantations in the isles which are currently leased to a private company); Commercial Crops & Fruits (eight plantations plus a number of small plots for commercial crops); and Conservation and Development.

The Conservation and Development section is responsible for the protection of the remaining natural forests in Zanzibar and for protecting all wildlife species and their habitats with emphasis on endemic and endangered species by promoting community participation in the management of forest resources.

[3] http://www.dccff.com/index.html

Problem Analysis: Tanzania

12 Context

The area of forest is declining in Tanzania. The latest estimation of the deforestation rate nationally is 91,200 ha per annum (FAO 2007). More detailed deforestation rates are available for some specific forest types in Tanzania; for example in the Eastern Arc Mountains and the lowland Coastal Forests, where rates of deforestation have been calculated from 1990-2000, and are currently being updated to 2005 (Table 4). In general the closed canopy forest habitats declined quite slowly (-1 to -7%) over the period 1990-2000, whereas miombo woodlands declined more rapidly (-13%). To some extent the slower rate of decline in the former is because most such areas have either been cleared already, or are protected in reserves. More miombo is unprotected and hence rates of loss are higher. Several forest types in Tanzania have no reliable estimate of their area, or rate of loss of area. This is clearly an important additional piece of knowledge to be acquired to support the REDD process in Tanzania.

In terms of degradation, it is estimated that over 500,000 hectares of forests and woodlands especially in general lands are degraded annually (National Forest Programme 2001). Various studies have also been conducted in the levels of degradation to Eastern Arc and lowland Coastal Forests, resulting in a database of 2,800 forest plots and 500 km of disturbance transects from over 50 sites; these data are in the process of being analysed to assess levels of forest degradation and to develop a model of degradation for eastern Tanzania. Considerable further effort is required to develop a proper understanding of the level of degradation to the woodland and forest resources of Tanzania, and the impacts of that degradation on carbon storage. Such work is included within this UN REDD project.

Table 4. Rates of forest loss in the main forest types of Tanzania 1990-2000 (where known)

Forest type	Area 1990	Area 2000	Percentage loss (%)
Miombo Woodlands[1]	Only partial data	Only partial data	-13%
Acacia Savanna	No data	No data	
Eastern Arc Mountains[2]	355,000 ha	353,100 ha	-1 %
Kenya/Tanzania Mountains	No data	No data	
Eastern African Coastal Forests[3]	704,200 ha	684,100 ha	- 7 %
Guinea-Congolian forests	No data	670,000 ha	
Mangrove forests[4]	109,500 ha	108,100 ha	-2 %
Albertine Rift forests	No data	No data	
Southern Rift forests	No data	No data	
Itigi Thicket	No data	No data	

1- Data from a partial sample of miombo in Eastern Tanzania (FBD 2005) *Forest Area assessment for the Eastern Arc Mountains.*. Forestry and Beekeeping Division, Ministry of Natural Resources and Tourism, Dar es Salaam. www.easternarc.or.tz

2 – FBD 2005 (ibid)

3 – Tabor, Mbilinyi and Kashigali (in prep). Forest area assessment for the coastal forests (this assumes that all this ecoregion was originally forested)

4 – Wang *et al.* 2003. Remote sensing of mangrove change along the Tanzania coast. Marine Geodesy, 26:35–48, 2003

12.1 Carbon Storage

The amounts of carbon stored in the various forest types in Tanzania are partly known, and are the subject of a number of ongoing research projects, mainly working from the Sokoine University of Agriculture (SUA).

Examples of the mean values of tons of carbon per hectare of habitat from the available studies are as follows: Miombo woodlands; 87 tons carbon per hectare, Eastern Arc Mountain forest; 306 tons carbon per hectare, East African coastal forests; 157 tons carbon per hectare. Estimates are not available for *Acacia* savanna, Kenya/Tanzania volcanic mountain forests, Guinea-Congolian forests, Albertine Rift foreests, Southern Rift forests, Itigi Thicket or Mangrove forest.

12.2 Carbon loss through deforestation

Tanzania does not have the data to allow carbon loss through deforestation to be calculated for each of its various forest types. Only one of the main forest types has been analysed sufficiently to make such and estimation, which is a clear knowledge gap that needs to be addressed.

In the Eastern Arc mountains remote sensing of forest loss tied to estimates of carbon content for various forest types, shows that deforestation over the past 20 years has resulted in the loss of 34 million tons of carbon from these mountains (FBD 2007). Much of this loss was from the unprotected woodlands and forests outside the network of protected areas; rates of deforestation within the reserves being insignificant. Some similar calculations are possible for the coastal lowland forests where deforestation rates are known (Table 5) and estimates of carbon stored in different tree species are available.

12.3 Carbon loss through degradation

There is not much data across Tanzania on the impacts of disturbance on carbon storage. This is a clear knowledge gap that needs to be addressed. Detailed assessments of levels of degradation and some of the likely impacts on carbon storage are available for the Eastern Arc Mountains and lowland coastal forests, and for a few areas of miombo woodland (Table 5). These indicate that degradation processes in the Eastern Arc forests, for example, can reduce the carbon storage from 300 tons per hectare in pristine forest, to under 100 tons per hectare in degraded forest (FBD 2007). Across the Eastern Arc Mountains this equates to a potential loss of 66 million tons of carbon from reserves, which might be regained, if the reserves were better managed. Degradation reduces carbon storage in coastal forests from 157 to 33 tons per hectare (FBD 2007), and in woodlands from 87 to 33 tons per hectare (FBD 2007). For some other forest types there are no available data on the impacts of degradation on the carbon storage.

Table 5. Impacts of degradation on the carbon stored in Tanzanian forests (stem, branches, and roots – not soil carbon).

Forest type	Carbon in pristine forest (tons/ha)	Carbon in heavily degraded forest (tons/ha)	Loss through degradation (tons/ha)
Miombo Woodlands	87	33	54
Acacia Savanna	No estimates available	No estimates available	-
Eastern Arc Mountains	306	83	223
Kenya/Tanzania Mountains	No estimates available	No estimates available	-
Eastern African Coastal Forests (Dar to Rufiji)	157	33	124
Guinea-Congolian forests	No estimates available	No estimates available	-
Mangrove forests	No estimates available	No estimates available	-
Albertine Rift Forests	No estimates available	No estimates available	-
Southern Rift forests	No estimates available	No estimates available	-
Itigi thicket	No estimates available	No estimates available	-

All data from: FBD, 2007. *Carbon Ecological Services*. Forestry and Beekeeping Division, Ministry of Natural Resources and Tourism, Dar es Salaam. www.easternarc.or.tz

12.4 Carbon gains through sequestration

The rate of sequestration of carbon by the various forested habitats in Tanzania is not well known. However, studies are being undertaken within the miombo woodlands and Eastern Arc Mountains (by SUA), to assess

rates of carbon sequestration in these different habitats, at different altitudes, and under various climatic regimes. Preliminary results will be available during 2009. Other work has shown that Agroforestry has the potential to sequester 2 to 5 tons Carbon per hectare per year, while the rehabilitation of degraded land can sequester 0.25 to 0.9 tons Carbon per hectare per year. A new study across the forests of Africa calculates an overall increase of 0.29Pg C/ha/yr, but it may be slightly lower in the Eastern Arc Mountains (Lewis et al., 2009; Marshall, pers com).

12.5 Carbon in reserves

An unpublished study by the Valuing the Arc Progamme (www.valuingthearc.org) suggests that about 35% of the carbon in the eastern half of Tanzania is found within protected areas and other forms of reserves. The highest carbon density is found in Forest Reserves and Forest Nature Reserves that are managed by FBD. The same work indicates that carbon storage in reserves has been significantly lowered by degradation, and hence that the reserve network could sequester large amounts of additional carbon if there was better management effectiveness in place.

A more detailed assessment within a single forest type shows that across the Eastern Arc mountains, around 91.7 million tons (of a total 151.7 million tons of carbon) are found in the existing reserves (FBD 2007). As some proposed Forest Reserves that are *de facto* protected were not included, a more plausible estimate is that >100 million tons of carbon are stored within the reserve network of the Eastern Arc (60 % of total carbon stock).

Against this general background of incomplete knowledge and a lack of compiled data from existing studies, there is an urgent need to conduct further detailed assessments on the current carbon stocks and the potential of Tanzania's forests to participating in the carbon trade and to benefit the country's economy.

13 Underlying Causes of Deforestation and Forest Degradation

The underlying causes of deforestation in Tanzania are mainly related to the needs of an expanding human population that remains poor and dependant on natural resources, and the national needs to earn foreign exchange to fund national development and debt repayments. The root cause threats for deforestation and degradation have been assessed and are outlined below (Table 6).

Table 6. Root causes of deforestation and degradation in Tanzania

Root Cause Threat categories	**Scope and Scale of threat**
Smallholder agricultural expansion	Small holder agriculture covers up to 50% of the country, and is expanding in line with human population growth. Forest land is cleared for agriculture by hand and fire is used to clear cut woody material, and crop residues. These fires often spread into natural habitats, increasing fire incidence above background levels, impacting on forest and woodland areas.
Energy needs	Urban people primarily cook using charcoal burned from miombo woodlands and coastal forest habitats. This is a major deforestation and degradation driver in the regions around major towns. In the rural areas people cook (and where necessary keep warm) using firewood cut from natural forest. This is another major sources of degrading pressure on remaining forests. The hydroelectical power companies are also somewhat dependant on the clean water flowing from intact mountain forests. Deforestation causes water to become muddy (which is bad for turbines) and seasonal (which is bad for reliable supply).
Plantation development	As the private sector becomes more established in Tanzania, and international investors find ways to operate in the country, plantation agriculture is being rehabilitated and is expanding. Major plantations of sisal, rice, wheat, and (especially) biofuel crops are underway. Many of these plantations remove

	existing high carbon natural vegetation and replace it with low carbon crops. An exception is the private tree plantations that are emerging in some areas, but these are not relevant to the REDD mechanism as that only addresses natural forest areas.
Building materials	Wood is used extensively as a building material in Tanzania. Timber and building poles in particular are extracted from forests and woodlands, and often transported to urban areas – or even out of Tanzania. Both uses, if undertaken unsustainably, degrade natural forest areas and reduce standing biomass and hence carbon content of the forest.

Underlying these root cause are more intractable issues, ranging from weak and corrupt governance structures, complex and insecure land tenure systems, poorly developed costs and benefit sharing mechanisms, and deeply rooted poverty and lack of opportunities out of poverty and the reliance on exploiting natural resources to survive.

13.1 Main Areas of Deforestation and Degradation

There is no national assessment of the main areas of deforestation and degdradation in Tanzania. However, the conmbined field experience of the UN Team developing this proposal can make the following observations based on some level of certainty:

Tanzania is experiencing deforestation into habitats on good to moderate soils with reasonable rainfall patterns and where there is a good potential for agriculture. In the Eastern part of the country at least there is a systematic movement of people from already heavily populated areas (such as the mountains) to some of the more suitable lowland areas. For example people are being encouraged to move to Handeni District, Rufiji and Kilwa District in the coastal area. This includes people aiming to establish small scale subsistence farms, and also people setting up large plantations. Whether this holds true for the entire country is unknown, although similar trends are seen around Moshi and Arusha in the north.

It is likely that past, present and future trends in forest loss can be modelled as a function of population expansion, soils, rainfall, existing agriculture, and acessability.

13.2 Main Forest Types Suffering Deforestation and Degradation

Examples are provided below on the threats and drivers of deforestation and degradation in Tanzania's main forest types, starting from those which have been most thoroughly investigated.

Eastern Arc Mountains. In the Eastern Arc detailed planning processes have determined the major threats to thee forests to be uncontrolled fire, conversion of natural habitats to agriculture, illegal logging, unsustainable collection of firewood and building materials, inappropriate mining practices, illegal grazing and invasive plant species (FBD 2008). These threats have resulted in the loss of forest from almost all areas outside reserves. The underlying drivers of these threats are assessed as issues of natural resources and land governance (including corruption), population growth, poverty, and a lack of alternatives to subsistence use of natural resources. Climate change is an emerging threat that may radically affect the forests and biodiversity of the Eastern Arc mountains region, by pushing habitats to increasing altitudes. The same threats and underlying causes affect the Albertine Rift Mountains, Southern Rift Mountains and the Kenya-Tanzania Mountains forest types.

Coastal Forests of Eastern Africa. Another planning process for the coastal forests has identified the following as the most important threats to the habitat: conversion to agriculture, increased demand for fuelwood (charcoal, firewood), infrastructure development, unsustainable logging (timber, poles), uncontrolled fire, over-harvesting of wood for carving, conversion for salt pans, aquaculture, mining, adverse climate change (WWF EARPO 2006). The underlying causes of these threats are the same as for the Eastern Arc Mountains. An emerging threat in the coastal forests is the clearance of large areas of habitat to establish biofuel plantations of *Jatropha* and in wetter areas – sugar cane for ethanol production. This threat has developed rapidly in the past few years and large areas of habitat are being cleared in Kilwa District of Tanzania (for example) for this use. It is believed that the situation is broadly similar for the Guinea-Congolian forests in the north-western corner of the country.

Miombo woodlands. Similar direct threats to the Eastern Arc and Coastal Forests are affecting the miombo woodlands, although here fire is less of a problem in this fire adapted system (WWF SARPO 2003). Instead, the clearance of woodland for agriculture and for the production of charcoal are the two major threats. The underlying cause of the massive clearance for charcoal production is the high price of alternative cooking fuels in major cities in Tanzania, and the need for new agricultural land to provide for an expanding human population dependant on the land for food and other resources. Large areas of miombo woodland are, however, well protected in National Parks, Game Reserves and Forest Reserves scattered across the country.

Acacia Savanna. The Acacia savanna is a dry woodland habitat type that is not very suitable for converstion to agriculture. As such the primarily imacts are from degradation caused by livestock grazing, and wild fires that are sometimes natural and more often set by people. These impacts tend to only become serious in areas where there is a high stocking density and for much of the habitat the impacts are fairly minor and there is an extensive network of protected areas in this habitat type, which provides a high degree of protection.

Mangrove. All Tanzanian mangroves are protected as reserves where exploitation should be managed. Nevertheless there has been some loss of habitat to rice farming in the Rufiji delta and various large scale farming schemes (including aquaculture) have been proposed for the same area. Most of the mangroves suffer from degradation as they supply building poles to Tanzania and some parts of the middle East.

13.3 Impacts of Forest Management Administration

As outlined below the forest resources in Tanzania are managed under a different administrative structures. Although there is little quantified data to measure the success of these approaches in terms of protecting forests and the carbon they store, some research material is available, and there is also a good deal of field experience to draw upon. We outline the main issues according the primary administrations of forest land in Tanzania.

Central Government. The central government controls 15.7 million ha of land, much of it forested, in Tanzania. This is in the form of National Parks, Game Reserves and central government Nature Reserves and Forest Reserves. Most of the high carbon habitats are actually found in central government reserves. Deforestation rates are practially nil in National Parks and Game Reserves, but may occur in Forest Reserves. Rates of degradation are also very low in National Parks and Game Reserves, but can be considerable in Forest Reserves. Improving management of Forest Reserves in particular might be an effective strategy to enhance sequestration and prevent further carbon loss in Tanzania. It is also administratively simple.

Local Government. The local government has a network of Local Area Forest Reserves under their control, totalling around 11 million ha or land, primarily in habitats that contain moderate (but not the highest) amounts of carbon. These reserves tend to be weakly managed and often have agricultural encoarchment and heavy degradation. Better management of these reserves would certainly have a positive impact on carbon storage across a large area of the country. Each district is administratively distinct and there are at least 126 such districts in Tanzania.

Village Government. More than 1,800 villages in Tanzania control the largest proportion of remaining forest land across the country, some 20 million hectares, primarily of low to moderate carbon storage. Villages can establish reserved areas under their management, and the total area under village management of one type or another reaches 3.6 million hectares. Villages can also manage the forest and woodland habitats on their land for timber production or other productive uses. Over much of the country village forested land is being converted to agriculture, or degraded by logging and charcoal burning. This represents the land type with the greatest amount of deforestation and degradation, but is also the most administratively complex to address.

Private Land. There are relatively few private forest areas in Tanzania. Those which do exist are either quite well conserved, or are generally plantations of trees of crops. The private section may, however, be able to respond quite rapidly to the opportunities of REDD.

Developing a REDD programme for Tanzania

The National REDD programme for Tanzania has been designed around a REDD Production Chain (see below), which identifies key elements at field, national and international level that needs to be in place for a transparent, robust, equitable and reliable delivery of carbon credits from REDD.

The delivery of REDD carbon credit starts at the field level and bases on strong information of spatial carbon pools, village and district governance (e.g., tenure/usufruct rights, legal entities, management planning) and private sector participation. Field level supply of carbon credits are supported by national cross-sectoral coordination, monitoring/reporting and appropriate legislation providing transparency at national and international level. As with any market transaction a product has to be brought to the attention of potential buyers and packaged in an attractive way through e.g., guarantees, insurance, pricing and even certification.

Before any payments for the product (carbon credit) can be made, a contract has to be negotiated stipulating terms. Returning to the national and field level the payments have to be received by the original service providers through a transparent and fair mechanism. For the payments to further contribute to sustainable development and potentially more carbon credits, business plans, reporting and re-investment opportunities are needed at the field level.

The success and potential of a country to participate and benefit from REDD carbon credit transactions is as strong as the weakest link in the production chain. If there are doubts about the national ability to deliver *actual*, *lasting*, *achievable*, *reliable* and *measurable* emission reductions, REDD investors will remain risk adverse. They will seek to invest in countries that can provide the lowest risk for their carbon investment. At best they will transfer the risks by making carbon payments to REDD countries *ex-post*, or "on-delivery".

14 Policy Framework Background

Existing analyses of the current policies indicates that the policy framework in Tanzania is broadly sufficient to address issues of REDD implementation, but the main challenges are seeing the policies and laws translated down to operational practices at the district and village levels. Very often the existing policies and laws are not well known or even available at the operational levels, which severely constrain actual implementation. In many areas project assistance through government or NGOs provides the operational levels of government and villages with an access to information, and an understanding of the meaning, required to turn the policies into action on the ground.

Governance mechanisms lying behind deforestation, development, poverty and the conservation of forests for biological reasons are complex and context-specific. These various factors are critical to consider as REDD mechanisms are being developed. Weak governance and institutional capacity, as well as inadequate mechanisms for effective participation of local communities in land use decisions, could seriously compromise the delivery of both local and global benefits and the long-term sustainability of REDD investments.

A number of existing projects and initiatives within Tanzania provide the framework upon which REDD related mechanisms can be built. Some key examples are the Forestry and Beekeeping Division (FBD) National Forestry and Beekeeping Database (NAFOBEDA), GIS work at the Sokoine University of Agriculture, the Valuing the Arc programme, forest carbon monitoring work within forests and by communities out of Sokoine University of Agriculture, the Participatory Forest management (PFM) programme of FBD and support provided by various nongovernmental organisations.

In a country like Tanzania where the land allocation is in slow transition from a traditional African communal ownership system to a more modern land ownership pattern with defined ownership of different parcels of land, there are complicated issues of forest ownership and governance that need to addressed in the implementation of REDD.

14.1 Reserved Lands (Protected Areas and other kinds of reserves)

At the simplest level, the national government and the private sector owns and manages a network of reserves and estates that contain large areas of forest and forest carbon, but deforestation rates are typically low in these areas of land (although degradation can be significant). Table 7 outlines the various types of reserves (and non-reserved lands) in Tanzania, many of which do have potential for REDD interventions.

Table 7: Forest Management Categories in Tanzania. Source: Harrison, 2006.

Forest Categories	Description
National Park, Game Reserve	Protected areas typically established for wildlife conservation, but often containing large areas of forest and woodland habitats.
Nature Reserves	The highest category of forest protected area (new category), does not currently allow human consumptive activities, may have joint agreements (Government and Communities), can have some zonations for special purposes (e.g. traditional or sacred)
Central Government Forest Reserve	Forest Reserve under the mandate of the central government and can be managed jointly under JFM, forms the major category of Productive and catchment forests, some are managed by District councils with guidance from FBD, others are major forest biodiversity reserves.
Local Authority Forest Reserve	Under the mandate of local government (e.g. District councils), can be production or catchment and may have joint agreements with communities under JFM
Private Forests	Forest under lease and management by a private company, may be a licensed plantation, may harvest exotic species
Village Land Forest Reserve	Found within village land, managed by village government and a natural resources committee. It can be a productive or protective forest, and is managed under the process of CBFM instigated by the FBD.
Village land	This is land under village government (Village land act 1999 section 7), Can have an approved land use plan which may have multiple uses such as grazing, agriculture, schools, living areas and so forth. In reality many villages do not yet have approved land use plans

14.2 Community Based Natural Resource Management (CBNRM)

At the level of District and Village, there are multiple owners of land and large areas of forest that are (or could be) managed by communities. Implementation of REDD mechanisms with communities will require mechanisms that have higher transaction costs than those at national level, but which might also deliver carbon and co-benefits at the community levels. Tanzania is proposing to 'test' a number of different project delivery mechanisms – from national, through District and to Village/community levels to assess the strengths and weaknesses of each approach.

In Africa, conservation practitioners have long been aware that problems faced by wildlife and forest managers are more related to socio-economic issues than biological ones (Murray *et al*., 2008). In Tanzania the Wildlife Policy of 1998 provided legislation to devolve management rights and responsibilities through CBC. This legislation provided the early framework for the creation of Wildlife Management Areas (WMAs). However, the development of WMAs has been slow and with limited successes to date. The Forest Policy of 1998 led to participatory Forest Management which has yielded a more effective and collaborative response than its wildlife equivalent, and has lead to a significant development of various forms of participatory forest management.

14.3 Participatory Forest Management

Tanzania has been a leader of community forestry in Africa (Blomley, 2006). Since its inclusion in the National Forest Policy in 1998 and the Forest Act of 2002 and subsequent regulations, Participatory Forest Management (PFM) has become a central part of the country's approach to forest management. The PFM programme which began in the mid nineteen nineties with a handful of pilot projects, is now operational in 53 districts in mainland Tanzania, out of a total of 126 (Blomley et al. 2008).

Enabling legislation for the new policy was passed with the new Forest Act of 2002. This provides the legislative foundation for the implementation of Participatory Forest Management (PFM) in Tanzania (MNRT, 2001). This act "provides a clear legal basis for communities, groups or individuals across mainland Tanzania to own, manage or co-manage forests under a wide range of conditions." (FBD, 2006)

The objective of PFM is sustainable forest management through management or co-management of forest and woodland resources by the communities living adjacent or amongst the forest (Harrison, 2006). PFM may be applied to forests that require full protection, typically catchment forests, or to forests that can be productive under a sustainable harvesting regime, or a combination of the two with management zones. The Tanzanian Government has adopted a definition of PFM based on work undertaken by the FAO, namely:

> *"The arrangements for management that are negotiated by multiple stakeholders and are based on a set of rights and privileges recognized by the government and widely accepted by resource users; and the process for sharing power among stakeholders to make decisions and exercise control over resource use"*

Tanzanian law recognises two categories of PFM:

14.4 Joint Forest Management (JFM)

JFM allows communities to sign joint forest management agreements with government and other forest owners (FBD, 2006). JFM is applicable where there is a pre-existing local or central government forest reserve. In this instance the forest adjacent communities enter into a Joint Management Agreement with the appropriate reservation authority to share management responsibility and benefits accruing. JFM allows greater governmental control over the resource, for instance of there is a lack of capacity within a community to manage the resource alone. It is criticized for not offering sufficient benefit-sharing to the communities involved (Harrison, 2006). Revenues are reported to be negligible, as they are only made from penalties taken from those caught carrying out unauthorized activities in the forest, which requires management, patrolling and admission of guilt. Typically, JFM has been promoted in Central Government 'catchment forests' ahead of CBFM because of the high level of biodiversity within these forests and the oft-perceived greater risks of deforestation and risk to and water catchments where communities are sole managers.

14.5 Community-Based Forest Management (CBFM)

CBFM enables local communities to declare and gazette village, group or private forest reserves (FBD, 2006). CBFM is used to refer to cases where there is no pre-existing forest reserve which must be taken into account. Here communities decide to reserve a part of their village lands as a VFLR. Upon provision of an acceptable Village Forest Management Plan (VFMP) including following the implementation of byelaws and a resource assessment, control and ownership of all the forest resources within is devolved to the village government. In practice the process is slow. A lack of perceived financial incentives for individual community members, both short and long term is blamed for the slow implementation of CBFM, as well as delays in bringing donor funding to an implementation level (Harrison, 2006).

14.6 Linking the PFM Framework to REDD

Tanzania is at a considerable advantage when it comes to developing a local level framework for the management of REDD activities. It will be able to both directly utilise the process of decentralisation that has been underway for many years, and the frameworks that have been developed by the PFM forest management process to deliver funds from national to village levels (via district government). Further, as well as benefiting from existing institutional mechanisms, the progress that has been made in raising awareness and capacity at district and village levels will be of great significance for effective implementation of the National REDD framework.

15 National REDD Production Chain

The National REDD Production Chain identifies key elements at field, national and international level for the delivery of actual, lasting, achievable, reliable and measurable emission reductions (ERs) from deforestation and forest degradation in Tanzania. At the international level there are issues relating to marketing, contract negotiations, funds transfer and fund management, broadly classified into 'markets' and 'benefits'. At the national level there are issues of regulation and governance and sustainable forest management. At the national level there are also issues of insufficient technical capacity and resources (i.e. for institutional arrangements; establishing national reference scenarios against which to assess REDD emissions reductions; for monitoring and assessment of changes in forest carbon, and for developing and implementing REDD strategies and field activities). These will all need attention in Tanzania.

The National Production Chain (Figure 1) has been divided up on four quadrants that each have specific elements key to a successful delivery of REDD emissions reductions. As in any chain, the national REDD production chain will be as strong as its weakest link. Failure to address the various elements in each quadrant will affect the final quality of the REDD ERs and thereby also their marketability and price.

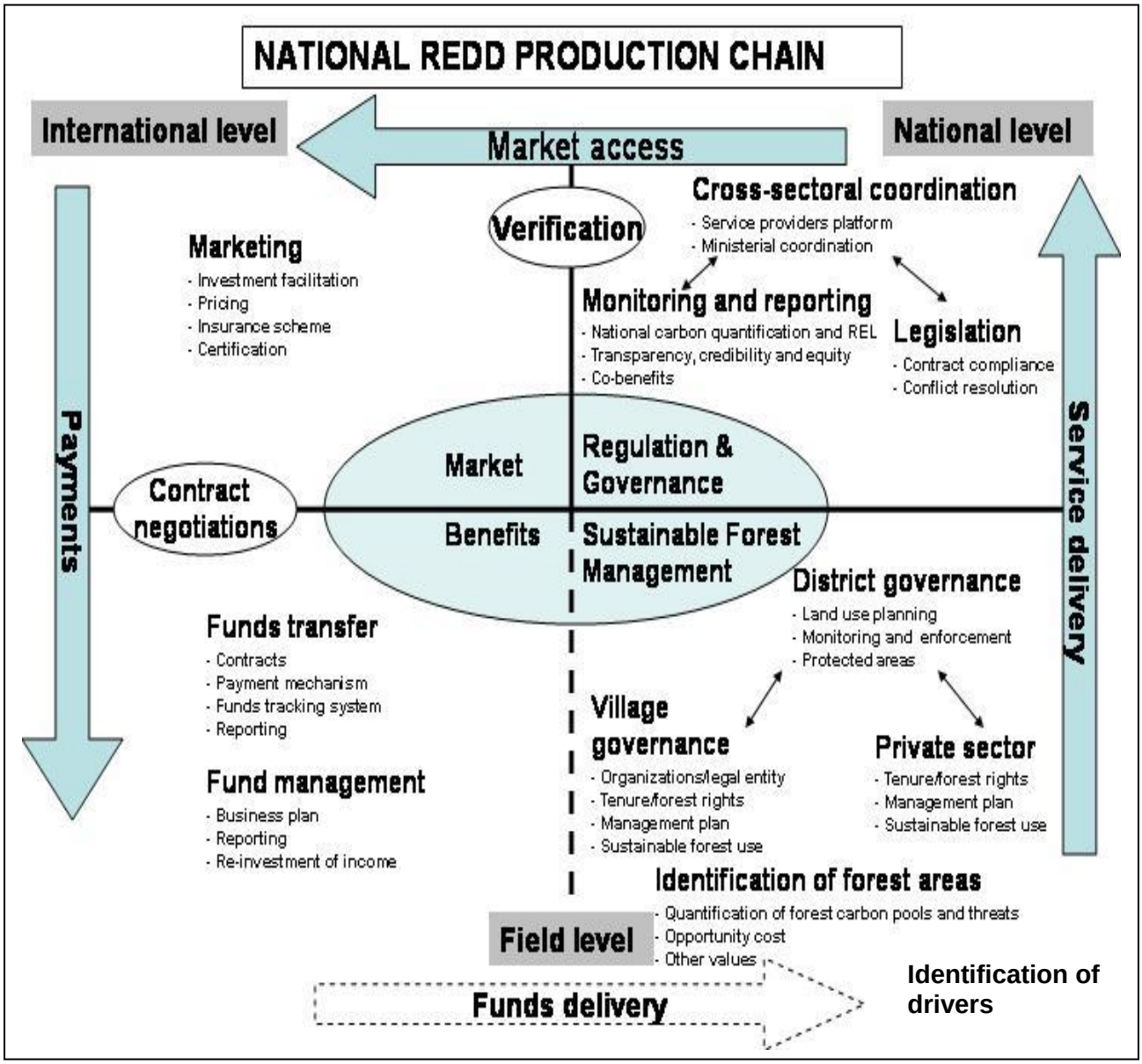


Figure 1: National REDD Production Chain

16 Quadrant 1 - Sustainable Forest Management at Field Level

16.1 Conceptual Background

There are a number of important conceptual issues within the broader category of Sustainable Forest Management (SFM) that relate to the implementation of REDD in Tanzania. For example, it is necessary to identify forest areas and quantify carbon pools. It is also necessary to have detailed knowledge of land ownership and governance at the District, Village and Private sector levels. In Tanzania, a country where the land allocation is in slow transition from a traditional African communal ownership system to a more modern land ownership pattern with defined ownership of different parcels of land, issues of ownership and governance are not straightforward in many cases.

Implementation of SFM within the national REDD production chain has to be supported by Local Level Governance (regional and district) support through political support, land-use planning and advisory services. The delivery of advisory services to forest adjacent communities and land owners also requires capacity, financial and logistical resources which currently are very limited and are even restricting the current efforts to implement SFM.

16.2 Identification of Forest Areas

In the Tanzanian Context, the applicability of REDD is likely to fall across a range of forest management types. These may include nature reserves, government forest reserves, local authority forest reserves, private forests, village land forest reserves and village land in general.

For the REDD framework, the first step will be to identify forest areas with REDD potential from the perspective of the forest areas appearing to offer sufficient biomass to be appropriate to the scheme. Quantification of forest carbon pools and threats follows. A range of factors will need to be considered at this stage through assessment of the threats to the forest area, across different sample points. Levels of biodiversity and biomass need to be established.

16.3 Willingness of Stakeholders

A stakeholder analysis will be required. Close and participatory collaboration with stakeholders will then be required to ensure there is sufficient will and interest amongst the stakeholders to go forward with REDD, both initially to research the viability and fully, as and when the area is regarded as viable for REDD over other land and forest use.

16.4 Understanding Context and Values

The economic, social and cultural context needs to be understood, and crucially, the type of resource and land ownership and whether that land is formally registered to a particular protected area type, community group or individual. Social, cultural, ecological, (including biodiversity) economic and aesthetic values of the forest to its owners and forest dependent or adjacent communities will need to be established. A study of values should also include a documented understanding of the various uses of the forest, both timber and non timber forest products to the stakeholders that would be involved.

16.5 Assessment of Opportunity Costs

REDD may or may not be the favoured option for forest management for a particular forested area. As well as understanding the values and uses of the forest area and its resources to the stakeholders a study of the opportunity costs of various different forestry and other land management activities should be carried out. For example, it may be that a VLFR under CBFM may be better placed to be used to utilise hardwood timber to meet international market demands in terms of comparable opportunity costs. Or, an assessment of the

opportunity costs of deforesting an area and planting biofuel crops may lead that option being seen as more viable.

16.6 Local Governance Issues

Existing analyses of the current policies indicates that the policy framework in Tanzania is broadly sufficient to address issues of REDD implementation, but the main challenges are seeing the policies and laws translated down to operational practices at the District and village levels. Very often the existing policies and laws are not well known or even available at the operational levels, which severely constrain actual implementation. In many areas project assistance through government or NGOs provides operational levels of government and villages with access and understanding required to turn the policies into action on the ground.

16.7 Supporting District Governance

The process of decentralisation in Tanzania has already provided much of the institutional governance system requirements at district level that will be crucial to making REDD function at district level. Capacity at both the Executive and Legislative branches of district governments has been boosted by the decentralisation process. Most relevant to the forestry sector is the attention that has been focused on the institutional processes to make the PFM programme operational in over fifty of Tanzania's districts.

16.8 Developing the Decentralisation Process

District governments in Tanzania have become familiar with taking on complex programmes and delivering them at ward and village level. Whilst there are a great many lessons still to learn, the decentralisation process has paved the way for an increasing district role in supporting Tanzanian development activities. By extension, more empowered district governments have in turn been able to support capacity building and improved governance on a village level through increasingly closer ties and a greater programme of extension activities. In fact this greater attention has deliberately weakened the role of district government is areas such as PFM development as many village governments have taken on the role of managing their own forest areas themselves. This background will be crucial to the working of a REDD framework.

16.9 Boosting capacity and systems at District Level

Developing SFM to support REDD at the District level will need to build upon the knowledge and capacity of district officials to provide advisory services to communities and to implement programmes of work. A successful REDD framework at district level might decide to build upon financial and logistical management systems set up under programmes such as PFM to ensure REDD activities can be managed in a timely, accountable and an effective manner. Financial and logistical resources will need to be maintained at a sufficient level to ensure momentum.

16.10 Village Governance

At village government level a great deal of work has been done across Tanzania to improve village governance systems. In the forestry sector the implementation of the PFM programme, especially for those under CBFM processes, has seen villages take considerable leaps on governance issues. This has included the setting up and institutionalising of specialist committees to deal with the management of village land forest reserves, usually called Village Natural Resource Committees (VNRC). Similarly, the use of Wildlife Management Area (WMA) legislation for forested areas with significant wildlife numbers will also simplify the process of developing a framework for REDD.

16.11 Land Use and Management Planning

As well as creating and strengthening VNRCs, the PFM process has by the nature of setting aside forest areas brought about land use planning procedures into village government activities. Many forest adjacent villages in Tanzania now have or are undergoing village land use planning which has allowed them to clearly demark areas of forest for protection, areas that will be cultivated and areas for social services, living and carrying out

daily social activities. The REDD framework will therefore be able to build upon and improve land use planning processes.

16.12 Community Empowerment and Involvement

Enhanced capacity to existing frameworks of village governance for sustainable forest management will include addressing legal rights to forest resources and the empowerment of village community members and environmental mediation to support their involvement in the environment. The framework will also develop established programmes in villages that have been supported by district government and civil society organisations to improve levels of capacity and the financial resources to effectively manage land and forest resources at village level.

16.13 Private sector Involvement

Sustainable forest management guidelines will need to form an essential part of any agreement the private sector creates with forest management bodies including an understanding of any rights of ownership, rights of access as appropriate and a clear agreement from community stakeholders. The degree of technical and financial input from the private sector should be clearly agreed in order to ensure a minimum level of investment, both intellectual and economic and thus reduce the risk of a lack of continuity. The private sector agreement will need to thus define the exact roles each party will take as well as the costs, benefits and responsibilities expected from either party. For example, a private sector party mat be called in to manage a forest area under REDD in entirety or only to provide specific verifiable services, such as monitoring and documentation of changes in emissions. Whichever role is agreed, clear management guidelines and plans will be agreed and stuck to with independent monitoring of the investor incorporated.

On a wider, national level, regulation should be in place to ensure government is in a position to manage the activities of private sector investors without reducing either the incentive for investment including profitability of the company involved or the competitiveness of Tanzania in marketing its REDD productivity.

17 Quadrant 2 - Regulation and Governance

17.1 Conceptual Background

The second quadrant focuses on the national level regulations and governance structures that provide the overall credibility, sustainability and scale of economics in support of potential REDD ERs.

As REDD is a new concept, as yet not supported by an international agreement, the REDD regulatory and governance frameworks have not been designed and operationalized. The key elements within the quadrant are:

- Cross-sectoral coordination on delivery of REDD to avoid competing land-use investments and un-coordinated land-use planning
- Provision of the legal framework for carbon and emission reduction ownership and payment distribution with credible contract and conflict resolution legislation developed
- Provision of cost efficient Monitoring, Assessment, Reporting and Verification (MARV) solutions in response to REDD needs for potential UNFCCC negotiation outcomes

17.2 Existing Institutional Framework

Tanzania has a well defined institutional framework at the national and local levels, through the local government reform process, for implementation of forest and other natural resources programmes. At the national level, The Vice President's Office (VPO), Department of Environment (DoE) is responsible for coordination and harmonisation of environmental issues and carbon. The DoE is the Designated National Authority (DNA) for implementation of the Kyoto Protocol, more specifically the Clean Development Mechanism (CDM). The coordination of issues relating to REDD fall under the Forestry and Beekeeping Division of the Minsitry of Natural Resources and Tourism.

17.3 Monitoring and Reporting

Monitoring and reporting for REDD entails developing the Monitoring, Assessment, Reporting and Verification (MARV) system for Tanzania. The monitoring system is required to understand carbon and biomass related data such as carbon stocks, REL, expansion factors, potential REDD areas, forest cover changes, basis for payment distribution, evidence of emission reduction. However, monitoring is also essential for keeping track of co-benefits and the degrees of equity in managing resources under REDD, including changes over time as the frameworks mature and settle.

A key part of the monitoring will be to develop an assessment of Reference Emissions Levels (REL) for Tanzania. Work to develop the REL will involve a combination of remote sensing, ground truthing and local level resource assessments. Capacity will also be required at the national level to assess the specific forest areas under REDD that need to be monitored and the results reported upon. In terms of monitoring and reporting, Tanzania needs enhanced capacity and this proposal, combined with work by other players, should provide that capacity and deliver the required data.

17.4 Technical Capacity Building for MARV

Consistent technical support and training will be created if MARV processes are to be sustainable and consistently verifiable, at national, district and local community levels (Otsyina *et al.* 2008). On a national level, training of ministry staff in forest inventories and assessments including the use of GIS, satellite image analysis, remote sensing, forest inventories, mapping and database development and management. This training would be done through short and long courses conducted at the national and foreign universities. Training and capacity development in collection and assessment of socio-economic information will be required as will support for the development of physical infrastructure in the form of computers, data loggers, GPS equipment, databases, aerial and topographical maps and weather monitoring equipment.

On a district level training will be required of local government foresters and planners in the use of simple techniques for forest and natural resources inventories and assessments, the use of GPS and other inventory tools, data entry techniques, and database management. Training in participatory forest and natural recourses management techniques will be essential for those who do not have adequate knowledge. Training and capacity development in collection and assessment of socio-economic information will be required as will support the districts with physical infrastructure in the form of computers, data loggers, precision GPS equipment, databases and weather monitoring equipment and training as to effectively use them.

On a community level, training of selected community members in the use of simple techniques for forest and natural resources inventories and assessments will be required. Also, the use of GPS and other inventory tools, data recording, monitoring and evaluation of resources is needed at the community level. Also important will be training in the collection and assessment of social and development information such as population changes and recording most significant changes. The development of skills in group organisation, facilitation, bookkeeping and simple accounting as well as leadership and governance skills is likely to need enhancing. For those communities without prior exposure, training in participatory forest and natural recourses management techniques will be crucial where they are to take a management role.

17.5 Cross-sectoral coordination

Tanzania is making progress with issues of coordination and has established a cross sectoral committee for REDD coordination, chaired by the Director of Forestry and Beekeeping Division. Mutually supportive policy frameworks will be crucial to ovoid overlap and to ward of potential conflicts of interest. These will need to include cross-ministerial coordination on delivery of REDD to avoid competing land-use investments, national level land-use planning and cross-sectoral governmental support to payment distribution and potential up-front investments. Attention will be required to ensure conflicts are avoided between ministries on land use, such as one department supporting biofuels whilst another supports REDD.

For the REDD programme, due to its foreseen magnitude and involvement of various stakeholders, an institutional structure and mechanism which will allow transparency, efficient response to issues and challenges at all levels, effective technical support and swift decision making is required. This will require close collaboration between the FBD as overall coordinator at the national level as principal custodians of the forest resources. The FBD is likely to be in the best position to facilitate all technical implementation of the

REDD programme through the established institutional framework of the Tanzania Forest Programme. To address specific REDD related issues effectively, a REDD technical subcommittee is in development at government level. This sub-committee will be responsible for facilitation and coordination of all technical implementation issues at all levels. It will advise the DNA Steering committee.

17.6 Policy Framework and Legislation

Tanzania has a strong policy framework that will support REDD. Nevertheless there will inevitably be gaps because of the new nature of REDD. The legislation of Tanzania is being reviewed to assess where there are gaps and areas that need addressing to make it appropriate for the implementation of REDD and will need to continue being assessed after the negotiations at COP 15 in Copenhagen have passed.

The policies and laws that govern forest management in Tanzania are some of the most modern in Sub-Saharan Africa and the current review of the Forest Policy (in prep) provides a further opportunity to include issues relating to REDD. As the Tanzanian government is discovering with the influx of biofuels companies into Tanzania, keeping on top of legislation in changing economic circumstances and in time with the birth of new markets is essential (Gordon-Maclean *et al.* 2008).

The potential involvement of the private sector and the realities of a complex product arising from a successful REDD process means that regulations and agreements will be important tools. These will ensure that the private sector plays a positive and effective role without bringing conflict or leading to high transaction costs, reduced rights and increased poverty in local communities.

In terms of legalities, research must explore whether the legal framework in Tanzania supports the delivery of a REDD carbon product and if so how is ownership of carbon stock and emission reductions managed and how will payment distribution be organised are key questions that need to be addressed.

18 Quadrant 3 - Market access at international level

18.1 Conceptual Background

The third quadrant contains the key elements for positioning Tanzania on a potential international REDD market or as a credible recipient of funds from a potential REDD Fund.

It is likely that a potential market or fund will place requirements on REDD emission reductions and providers will have to compete for buyers or funding. As with any market transaction a product has to be brought to the attention of potential buyers and packaged in an attractive way through such as through guarantees, insurance, pricing and even certification. In an emerging market past demonstration of transparency, efficiency and ability to produce quality products are also likely to influence the confidence of REDD emission reductions buyers.

18.2 Positioning Tanzania for REDD Readiness

Positioning of Tanzania as a credible provider of REDD emission reductions can take place through several means where the sum of the means will strengthen the position further. Positioning of Tanzania and increasing its market access, irrespective of the UNFCCC negotiations outcome, may include:

- Tanzania acting as a key negotiator on REDD within UNFCCC
- Defining the selling and contracting organization
- Pricing strategies
- Insurance schemes (e.g., through national bundling of REDD emission reductions where part of emission reductions are kept as buffer against fires, pests etc)
- Certification and third party verification (e.g., adhering to voluntary schemes)

In-depth knowledge of the market or fund requirements and the full cost of delivering REDD emission reductions will help with establishing a price and negotiating the price with potential REDD emission reductions buyers and help Tanzania to capture the full potential of REDD.

18.3 Investment Facilitation

In order to be seen as a credible and attractive player on the REDD market Tanzania is going to have to ensure it pays an appropriate amount of attention to investment facilitation. Tanzania will need to be able to show to its potential clients, whether donor countries or private investors that the REDD framework it operates is sound, verifiable and able to offer attractive investment yields.

Tanzania's government will need to have a clear understanding and faith in what the country is able to offer and the skills to communicate that offer if the country is going to able to compete successfully against other countries. Market research and knowledge is crucial for Tanzania to be able to successfully engage in this portion of the REDD framework.

18.4 Pricing Strategies

Pricing strategies will also be crucial. The pricing framework must ensure that equitable yields are brought all the stakeholders involved in the supply chain and the rights of each assured according to the level of investment, financial or in kind, that has been provided by each stakeholder group. Pricing strategies must take into account the need to be competitive in the REDD market and the outcome will need to be the establishing and negotiating of a Tanzanian REDD carbon price.

Further, a clear policy on payments must be established, particularly whether the forest manager, whether community, government or private sector, or a mixture, is to receive funds in advance (on anticipated reductions in emissions) or after the fact (on actual changes in emissions). The distinction is a crucial one as some forest managers, particularly communities but also government and private sector will not have the capital required to set aside forest areas without some form of upfront payment or compensation. However, advance payments may lead to all manner of risks of not collecting a return on initial capital outlays by the buyer.

18.5 Insuring against Risk

These parameters need to be discussed and formally agreed. One way of minimising risk may be the use of insurance schemes managed through bundling of REDD areas (e.g., 20% of emission reductions kept as buffer against fires, pests etc).

18.6 Certification Schemes

The verification of emission reductions by a credible third party is crucial to this process. Tanzania needs to be party to discussions on voluntary or enforced certification. Certification by voluntary schemes e.g., CCB, VVS may be the likely initial solution with required schemes to be assessed as REDD activities develop.

19 Quadrant 4 - Funds transfer and management

19.1 Conceptual Background

The fourth quadrant highlights the key elements for contracting, funds transfer, equitable payment distribution and funds management. Different solutions for contracting can be taken depending on the set up of the National REDD Framework and if a national versus sub-national approach has been set up.

REDD emissions reductions may be sold by national level operators (private or governmental), that have bundled emissions reductions, or directly by the producers of REDD emissions reductions, depending on what is agreed in forthcoming negotiations.

Irrespective of the contracting solution, it is assumed that any benefits or payments have to reach forest adjacent communities or the legal forest stewards and owners for further reinforcement of any desired land-use behaviour change.

Once the mechanism for benefit sharing or payment has been designed and implemented recommendations are suggested to be in place for fund management to ensure sustainability, improved livelihoods and optimum reinforcement of land-use behaviour change. Fund management can take the form of direct payments, social or

infrastructure services, direct employment, community development grants or microcredit loans and an optimum solution is likely to be location specific.

To maintain the sovereignty and freedom of choice of benefit or payment receivers, decisions on fund management should be discussed through a participatory process and remain at recommendations or guidelines level.

19.2 Tanzanian Context

In Tanzania examples for contracting can be sought from the Participatory Forest Management (PFM) process through which considerable attention has been paid to village level financial management systems and fund transaction processes. For fund management there are a number of potential mechanisms in place that can be built upon including small loans and credit schemes that have been tested over several years both by government, nongovernmental organisations and consultants.

19.3 Fund Transaction

Key Issues when assessing the funds transfer process include the need for contracts, for a transparent and functional payment mechanism, for funds tracking system and a transparent and accessible reporting process.

Who will sell the REDD carbon will need to be established, depending on the forest area and the kind of ownership involved. For national government managed forest, funds are likely to go direct to the Treasury, earmarked for the Forestry and Beekeeping Division of the Ministry of Natural Resources. For district managed forests, district governments will be the recipients once monies have passed though central government. For communities, monies are likely to be facilitated through national and district government and passed to community fund management schemes.

Careful attention will need to be addressed to the question of who enters into contracts (for example, government, REDD carbon seller or a legal entity representing them?), what mechanisms are needed to ensure payments reach the real forest steward and forest adjacent communities, including to ensure that national and district governments to not take an unreasonable transaction fee and to clarify how reporting will be carried out if it is needed and agreeing who is responsible for producing these reports.

19.4 Fund Management

An optimal process for the utilization of REDD funds must be sought. This should question and establish how it will be possible to ensure that funds will re-enforce further behaviour change to reduce emissions from deforestation and forest degradation. The payment method, such as for work input or usage of the forest for REDD activities must be established and the manner in which funds are distributed, such as through small loans or credit schemes and whether through direct payments out through dividends into infrastructure and other social services in the case of community forestry. Lessons from experiences in fund management through the PFM and in Payments for Environmental Services (PES) will be invaluable in creating these systems.

In the case of national and district forests, payments to forest management schemes must be carefully instigated to ensure that a sufficient majority of the funds are reaching the forest management itself rather than taking heavy transaction costs at Treasury or FBD level. In particular, all operational costs and salaries must be paid for in full through this process to ensure the integrity of a particular areas scheme.

Barriers to Implementing REDD

The REDD production chain diagram and the accompanying descriptive text outlines what needs to be done in Tanzania to implement a successful REDD programme. An analysis of the main root causes of forests loss and degradation in Tanzania has also been provided. Here we identify the main barriers to successful implementation of REDD in Tanzania, that the UN REDD and other programmes supporting REDD will need to overcome. This analysis of barriers is presented against the four outcomes of the UN REDD proposal.

20 Outcome 1. National governance framework and institutional capacities strengthened for REDD

Past work has indicated that a major barrier to all forms of sustainable forest management in Tanzania is weak governance of the excellent policy, laws and regulations that exist. Past experience also shows that a further barrier to successful forest management is the weak capacity of FBD, and of the district government natural resources departments to manage forestry activities.

These barriers are highly relevant to the implementation of REDD at national and local scales. Overcoming them is a challenge faced by all forestry related projects, but is something where progress has been made at both national and local levels in recent years. UN-REDD will continue to support reforms of governance and the enhancement of capacity to overcome these two linked barriers.

21 Outcome 2. Increased capacity for capturing REDD elements within national Monitoring, Assessment, Reporting and Verification (MARV) systems

A major barrier for implementing REDD in Tanzania is the technical demands of the MARV. Currently there is a lack of a suitable national system for measuring and monitoring forest cover, forest condition and carbon stocks across the country. Patchy data exists for many locations, but is only partly compiled. A further barrier is the weak state of the current survey and inventory section at FBD, and the lack of remote sensing or analysis capacity within the REDD focal point institution, or in Tanzania in general.

These barriers are a significant concern for the implementation of REDD in Tanzania. This UN-REDD proposal contains a significant element of capacity building and training on MARV, and also provides co-financing to a national forest inventory that through a grid of permanent systematic sample sites aims to provide the baseline data on the status of forests in Tanzania, and the trends in deforestation and degradation over time.

22 Outcome 3. Improved capacity to manage REDD and provide other forest ecosystem services at district and local levels

A further barrier for implementing REDD in Tanzania is the ability to channel funds from a national level carbon accounting system, down to the operational level for forest management, and feedback results on changes in forest area and forest condition to the national level. Two parallel forest management systems operate in Tanzania; one directly from central government (FBD, TANAPA, Wildlife Division) to forest areas on the ground (reserves of various types), and the other through Regional and Local Government to the district or village governments and their management of reserves and non-reserved forest lands.

In addition, whilst a balance of national and regional forest management programmes has been managed to a workable level to date, the influx of high levels of finance that is considered likely from a successful implementation of the REDD framework brings with it risks of conflict over forest management. Where high

levels of funds are found, the risk of one system attempting to dominate the other (such as national over regional, district over community) grows considerably unless clear agreements are put in place.

This UN REDD proposal seeks to explore existing (working) systems of fund transfer to the local implementation levels, in particular the experience provided by the Participatory Forest Management Programme of FBD and PMORALG, and local systems of data collection that might be suitable for verification purposes. These experiences will be relevant the removal of remaining barriers in this element of work and thus assist implementation of all REDD programmes in Tanzania.

23 Outcome 4. Broad based stakeholder support for REDD in Tanzania

A final major barrier to the implementation of REDD programmes in Tanzania is the lack of understanding of what REDD might be at the national, district and village levels. Linked to this barrier is the lack of clarity emerging from the UNFCCC Poznan on how a REDD mechanism might be structured.

This UN REDD proposal seeks to build as broader understanding of REDD amongst key national and local stakeholders, and also gather opinions from local people on how REDD might be operationalised at their level. This enhanced understanding and ability to engage in the debate will be critical as Tanzania enters the discussions and debates of the Copenhagen UNFCCC COP15 in Copenhagen in December 2009.

Project Outline - UN-REDD Joint Programme for Tanzania

The global overall objective of the UN-REDD Programme is "an international mechanism to provide incentives for REDD is included in a post Kyoto regime" and the Country objective for Tanzania is "Increased Funding for Environment Management from International Environment Funding Mechanisms" which is also outcome 4 under the UN Tanzania Joint Programme on Environment with a focus on Climate Change, land degradation, desertification and natural resource management.

The UN-REDD Programme in Tanzania works within the priorities set by the Government of Tanzania and supports the roadmap towards a country REDD strategy development and implementation developed by FBD and other stakeholders at the national REDD strategy development workshop in Kibaha (January 26th to 30th 2009) (for major agreed directions and needs see Annex 1).

The UN-REDD Programme in Tanzania also seeks to support the agreed elements of the Tanzanian National Forest Programme (2001-2010), which contains four programmes that aim to put in place sustainable forest management in the country:

1) *Forest Resources Conservation and Management Programme* which aims at promoting gender balanced stakeholder participation in the management of forest resources prioritizing ecosystem conservation, catchment areas and sustainable utilization of forest resources.
2) *Institutions and Human Resources Development Programme* aiming at strengthening institutional set up, coordination, establishing sustainable forest sector funding and improving research, extension services and capacity building of human resources.
3) *Legal and Regulatory Framework Programme* focusing on the development of regulatory issues such as the Forest Act, rules, regulations, and guidelines to facilitate operations of participatory management and the private sector.
4) *Forestry Based Industries and Sustainable Livelihoods Programme* enhancing forest industry development through private sector investment, improved productivity and efficiency and by seizing income generating opportunities by non wood forest products.

The overlaps with the National REDD Production Chain are obvious and lay the foundation for implementing REDD successfully in Tanzania without the need for establishment of completely new mechanisms but rather to overlay REDD elements on existing structures and efforts to reach sustainable forest management.

The Joint Programme support to Tanzania will be directed through four outcomes, which aim to be fully aligned with the National Forest Programme and build upon existing in-country capacity with government, research institutes, non-governmental organizations and donor community while bringing in additional long-term international technical assistance:

24 Outcome 1. National governance framework and institutional capacities strengthened for REDD

The outputs and activities under this component will provide capacity building support to central and zonal forest sector governance to shape a national REDD framework and to clarify roles, structures and social safeguards for effective implementation of REDD in Tanzania. The component will also provide capacity building on the elements of the REDD production chain including financial and legal aspects.

Total outcome budget: US$1,650,000

Output 1.1: A Policy Framework for REDD is in place.

Support to development of a National REDD Framework covering all aspects of the REDD Production Chain, including a social safeguards framework and clarifying the roles and responsibilities of different actors. Policy papers commissioned on a) what has worked in the forest management arena in addressing threats and

deforestation drivers (Participatory Forest Management, protected areas, fire management, tree growers organizations, tenure, conservation agriculture), b) Economic analysis of forest goods and services in select forest landscapes, and barriers to triggering sustainable forest management from unsustainable forest resource use, c) Economic analysis of nature based adaptation options in forest landscapes to reduce vulnerability to human-induceds climate change.

Output 1.2: Cross-sectoral institutional and individual capacities built to deliver the REDD production chain.

Delivery of a training programme on (a) carbon markets including REDD methodologies (Carbon Stock Approach; dual markets approach, Stock-Flow Approach) (b) EIA/ SEA; and (c) social safeguards, and a train the trainers scheme targeting Forestry Officers (covering sustainable use oversight, enforcement, policing, reporting, survey/ monitoring work, participatory management).

Output 1.3: FBD has greater capacity to develop and implement the national REDD Strategy in collaboration with other partners

Support provided to FBD to better understand its own capacity with regard to implementing REDD, have access to required equipment. International technical assistance provided to further assist FBD to be prepared to implement REDD supply chain, following decisions at the Copenhagen UNFCCC conference.

Output 1.4: Cost curves for REDD in Tanzania established

Establish a technical group and build their capacity to participate in the development of REDD cost curves for Tanzania, which assess emissions reduction potential against costs for different land uses (protected areas, production forests, village lands, etc)

25 Outcome 2. Increased capacity for capturing REDD elements within national Monitoring, Assessment, Reporting and Verification (MARV) systems

The outputs and activities under outcome 2 will support Tanzania by increasing data and knowledge creation and management. It will provide a basis for accounting for carbon stocks and fluxes and develop knowledge about carbon and biodiversity concentrations, but also generate feedback to the policy processes tasked to realize verifiable emission reductions within a broader sustainable rural development context. It will also provide capacity building on REDD MARV in the form of training on remote sensing, GIS, IPCC Good Practice Guidance, and will link to the Tanzanian National Forest Inventory work.

Total outcome budget: US$1,400,000

Output 2.1: A system for REDD information synthesis and sharing established at FBD and linked to NAFOBEDA.

Development of an FBD clearing house through collection of all REDD related studies, consultancy reports and findings and conducting a feasibility study for the development of an integrated early warning and monitoring system for detection of changes in forest cover. Provide options to Tanzania in terms of developing a national carbon accounting system for the country.

Output 2.2: Training provided to forest staff on monitoring, assessment, reporting and verification (MARV)

Development and delivery of training modules on remote sensing, GIS, data interpretation and IPCC good practice guidance.

Output 2.3: Forest degradation indices provided for forest landscapes

Assess levels of degradation in sample areas of the National Forest Inventory, and develop information on the impact of degradation on forest carbon. Use these data to add degradation overlays to the forest inventory in pilot districts, and provide relevant training.

Output 2.4: National maps inform delivery of the REDD Framework

Development of set of maps and associated data on carbon storage and changes in carbon stocks based on available GIS data, modelling and compiled field inventories, including training of National Staff in the work.

Companion maps developed on biodiversity, water supply, opportunity costs, and most suitable areas for REDD based on current knowledge, for the entire country.

26 Outcome 3: Improved capacity to manage REDD and provide other forest ecosystem services at district and local levels

This component builds the capacity of the decentralized forest sector governance to support the REDD production chain. It will integrate the REDD production chain, within the current policy and legislative framework, into district level governance, planning and support systems. The component will also integrate REDD into Protect Area policy, management and make the business case for REDD within PA management.

Total outcome budget: US$550,000

Output 3.1: Decentralized REDD Governance Framework developed and tested in pilot districts

Propose the options for operational REDD systems at district and village level detailing and costing the roles, responsibilities and defining implementation mechanisms. These should build upon systems already in place. Assess how proposed REDD management strategies could be integrated with district land use plans.

Output 3.2: Payment distribution system outlined

Business case developed for PAs to access climate finance and training provided to PA management staff to enable them to deliver ecosystem services. Propose options for REDD payments in Tanzania (taking consideration of timing).

Output 3.3: REDD payments combined with payments for non-carbon services

Support to the development of a strategy for combining REDD finance with other finance for climate mitigation and adaptation and a strategy for REDD market facilitation.

27 Outcome 4: Broad based stakeholder support for REDD in Tanzania

This component and its outputs and activities will generate knowledge on successful implementation of elements within the REDD production chain which can provide a tool for Tanzania to promote their capacity to reduce emissions from deforestation and forest degradation while creating additional benefits/trade-offs associated with REDD. In parallel the potential and complexity of REDD will be communicated to stakeholders in Tanzania to allow a multi-sectoral approach to the development and implementation of the national REDD framework.

Total outcome budget: US$400,000

Output 4.1: Improved awareness of REDD at national level

Delivery of REDD awareness raising campaign targeting ministries, FBD, forest adjacent communities and the general public. Facilitation of information exchange between the UN-REDD programme 9 pilot countries and joint presentation of national level experience at international high level event.

Output 4.2: Broad consensus built with forest communities regarding the REDD Framework

Facilitation of national forest communities dialogue with regard to their potential involvement in the REDD governance framework. Gathering input to the options for implementing REDD at the community level.

In addition there is an allocation of $200,000 to support the UN oversight on the project.

Results Framework

The results framework for this UN REDD programme in Tanzania is outlined below

UN-REDD Programme – Tanzania Country Action, Pilot phase
Goal: A national REDD framework, that has the confidence of all stakeholders from international buyers of emissions reductions to local communities, generates additional and lasting emissions reductions while avoiding leakage.
One-UN Programme Objective: Increased Funding for Environment Management from International Environment Funding Mechanisms (also outcome 4 and output X of the ONE-UN Tanzania Joint Programme on Environment with a focus on Climate Change, land degradation, desertification and natural resource management)
Participating UN organization corporate priority FAO: a) Reduction of the absolute number of people suffering from hunger, progressively ensuring a world in which all people at all times have sufficient safe and nutritious food that meets their dietary needs and food preferences for an active and healthy life, b) Elimination of poverty and the driving forward of economic and social progress for all with increased food production, enhanced rural development and sustainable livelihoods, c) Sustainable management and utilization of natural resources, including land, water, air, climate and genetic resources, for the benefit of present and future generations. UNDP: a) Supporting countries in formulating, implementing and monitoring MDG-based national development strategies centred on inclusive growth and gender equality to ensure equitable, broad-based human development, b) Helping countries strengthen their - electoral and legislative systems, improve access to justice and public administration, and develop a greater capacity to deliver, c) Sharing innovative approaches to crisis prevention, early warning and conflict resolution, d) Strengthen national capacity to manage the environment in a sustainable manner while ensuring adequate protection of the poor. UNEP: a) Support governments and the international community with scientifically rigorous assessments, products and services in support of decision making for improved recognition of the value of environment for sustainable development and through identification of emerging issues, b) Provide governments coordination, guidance and technical assistance for environmental policy consensus, development and implementation at international and regional levels for the management and utilization of natural resources c) Raise awareness of private sector and the general public of the importance of ecosystems services in sustainable development.
Budget **Total budget** : $4,200,000 (includes $200,000 for programme oversight) **UNEP**: $700,000 **UNDP**: $2,400,000 **FAO**: $1,100,000

JP Outputs	UN Agency	Partner	Indicative activities for each Output	Resource allocation and indicative time frame* US$		
				Category	2009	Total
Outcome1. National governance framework and institutional capacities strengthened for REDD						
1.1. A Policy Framework for REDD is in place.	**UNDP**	**VPO FBD**	1.1.1 Assess what has worked in the forest management arena in addressing threats and deforestation drivers (Participatory Forest Management, Protected Areas, fire management, tree growers organizations, conservation agriculture) 1.1.2. Support FBD to develop the National REDD Framework covering all aspects of the REDD Production Chain and clarifying the roles and responsibilities of different actors 1.1.3. Support National REDD task force to clarify and provide recommendations on the ownership of carbon and emissions reductions under Tanzanian law 1.1.4 Develop a stakeholder participation plan that defines how stakeholders will participate in the REDD process, building on existing policies on participatory forest management. 1.1.5 Provide Technical Assistance for Tanzania to conduct an options analysis for marketing REDD, covering different market scenarios (voluntary, retail or fund-based approaches) 1.1.6. Support FBD to finalise, print and distribute the new Forest Policy incorporating issues relating to the implementation of REDD	Staff	110,000	
				Contracts	90,000	
				Workshops	40,000	
				Travel	20,000	
				Misc	40,0000	
				Total	300,000	
1.2: Cross-sectoral institutional and individual capacities built to deliver the	**UNDP**	**FBD IRA VPO; Agriculture Energy and Minerals;**	1.2.1 Delivery of a training programme that covers (a) potential REDD methodologies proposed to SBSTA (Carbon Stock Approach; dual markets approach, Stock-Flow Approach, etc.), (b) EIA/ SEA; and (c) social and biodiversity safeguards 1.2.2 Train the trainers materials developed to enhance capacity of Forestry Officers at national and district levels	Staff	130,000	
				Contracts	110,000	
				Workshops	50,000	
				Travel	20,000	
				Misc	40,000	
				Total	350,000	

JP Outputs	UN Agency	Partner	Indicative activities for each Output	Resource allocation and indicative time frame* US$		
				Category	2009	Total
REDD production chain.		**PMO-RALG**	(covering REDD business and contract models, sustainable use oversight, enforcement, policing, reporting, survey/ monitoring work, participatory management)			
1.3 FBD has greater capacity to develop and implement the national REDD Strategy in collaboration with other partners	**UNDP**	**FBD**	1.3.1. Assess capacity of FBD to undertake REDD functions in Tanzania (planning, monitoring and enforcement). 1.3.2. Technical assistance/ advisory services provided to FBD pertaining to the REDD Production chain (planning, monitoring, assessemt, verification and enforcement) 1.3.3. Supply of Essential Equipments and Software 1.3.4. One UN support provided to Tanzania REDD programme	Staff Contracts Workshops Travel Misc Total	400,000 70,000 50,0000 100,000 80,000 700,000	
1.4 Cost curves for REDD in Tanzania established	**UNDP**	**IRA** **UNDP** **WB**	1.4.1. Establish an independent group to advise on the methodologies to be followed to calculate the costs of REDD. 1.4.2. Establish and agree categories of REDD costs in Tanzania and assess the distribution of costs and benefits (social, private, budget, etc). 1.4.3. Build capacity of stakeholders to understand the methodology and participate in the costs and benefits analysis 1.4.4. Develop a REDD cost curve for Tanzania plotting abatement costs against abatement potential for different land uses (protected areas, production forests, village lands, etc), and deforestation drivers	Contracts Workshops Travel Misc Total	250,000 20,000 20,000 10,000 300,000	
Outcome 2: Increased capacity for capturing REDD elements within National Monitoring, Assessment, Reporting and Verification Systems						

JP Outputs	UN Agency	Partner	Indicative activities for each Output	Resource allocation and indicative time frame* US$		
				Category	2009	Total
2.1: A system for REDD information synthesis and sharing established at FBD and linked to NAFOBEDA.	**FAO**	**FBD**	2.1.1. Development of a FBD clearing house through collection of all REDD related studies consultancy reports/ findings 2.1.2. Identify and assess needs and feasibility of alternative MARV options at the various levels of the REDD supply chain including direct linkages with National Forest Inventories/ Assessments and FRA 2.1.3. Study to collect and analyse the existing methodologies and options for carbon accounting for Tanzania	Staff Contracts Workshops Travel Misc Total	10,000 100,000 50,000 20,000 20,000 200,000	
2.2 Training provided to forest staff on monitoring, reporting and verification (MRV)	**FAO**	**FBD** **SUA**	2.2.1 Development of training modules on remote sensing, GIS,data compilation, storage, analysis, data interpretation, and modelling. 2.2.2 Delivery of training on remote sensing, GIS and data interpretation 2.2.3 Delivery of training on IPCC good practice guidance	Staff Contracts Workshops Travel Misc Total	10,000 100,000 50,000 20,000 20,000 200,000	
2.3 Forest and other landuse degradation assessment on-going and strengthened	**FAO**	**FBD** **SUA**	2.3.1 Assess forest degradation on the ground linked to remote sensing data in a FRA 2010 RSS sample tile 2.3.2. Assess impact of degradation on carbon storage across the land cover types of Tanzania 2.3..3. Assess complete carbon stocks for various land cover types 2.3.4. Overlays of impacts of degradation on forest carbon added to the forest inventory in pilot districts. 2.3.5. Purchase equipment 2.3.6. Training provided on degradation assessment methodology	Staff Contracts Workshops Travel Misc Total	100,000 100,000 50,000 200,000 150,000 600,000	

JP Outputs	UN Agency	Partner	Indicative activities for each Output	Resource allocation and indicative time frame* US$		
				Category	2009	Total
2.4 Mapping of co-benefits (overlay biodiversity, poverty)	**FAO UNEP-WCMC**	**FBD, SUA**	2.4.1 Development of a refined map and associated data on carbon storage and changes in carbon stocks based on available GIS data, modeling and compiled field inventories 2.4.2 Spatial carbon and biodiversity overlay maps developed for the entire country 2.4.3. Predictions made of future carbon distribution under climate change and development scenarios. 2.4.4. Workshop, ground truthing opportunities and training provided for UNEP-WCMC and Tanzanian collaborators	Staff	10,000	
				Contracts	300,000	
				Workshops	20,000	
				Travel	20,000	
				Misc	50,000	
				Total	400,000	
Outcome 3. Improved capacity to manage REDD and provide other forest ecosystem services at district and local levels						
3.1 Decentralized REDD Governance Framework developed and tested in pilot districts	**UNDP**	**Districts**	3.1.1 Undertake participatory process that defines how districts can best deploy financial and human resources to manage REDD (funds, staff, equipment) 3.1.2 Assess best practice in existing village governance systems as potential mechanisms for implementing REDD 3.1.3. Assess where REDD management strategies would fit into District and Village Land Use planning	Staff/Cons	10,000	
				Contracts	120,000	
				Workshops	100,000	
				Travel	50,000	
				Misc	20,000	
				Total	300,000	
3.2 Payment distribution system outlined	**UNDP**	**District FBD**	3.2.1 Identify and assess the efficacy of different payment distribution options (governance, accountability, costs, likely effectiveness) 3.2.2. Propose options for REDD payments in Tanzania (taking consideration of timing)	Staff/Cons	10,000	
				Contracts	50,000	
				Workshops	10,000	
				Travel	20,000	
				Misc	10,000	
				Total	100,000	
3.3 REDD payments combined with payments for	**UNDP**	**District FBD**	3.3.1 Undertake a study of opportunities and challenges to realize the economic values of non-carbon services that can be linked to the carbon value to produce premium REDD credits (Payments for Water provision, climate adaptation, biodiversity)	Staff/Cons	10,000	
				Contracts	60,000	
				Workshops	50,000	

JP Outputs	UN Agency	Partner	Indicative activities for each Output	Resource allocation and indicative time frame* US$		
				Category	2009	Total
non-carbon services			3.3.2 Develop an action plan for combining REDD finance with other sources of carbon markets (e.g. CDM, adaptation) and non-carbon finance (i.e. water) in two pilot landscapes (Uluguru, East Usambara).	Travel	20,000	
				Misc	10,000	
				Total	150,000	
Outcome 4. Broad based stakeholder support for REDD in Tanzania						
4.1. Improved awareness of REDD at national level	**UNEP**	**FBD/ TFCG**	4.2.1 Awareness raising campaign at national level on the potential for REDD and how it might reduce carbon emissions 4.2.2 Connecting experiences from the 9 pilot countries (information exchange)	Staff	10,000	
				Contracts	80,000	
				Workshops	60,000	
				Travel	40,000	
				Misc	10,000	
				Total	200,000	
4.2. Broad consensus built with forest communities regarding the REDD Framework	**UNDP**	**FBD**	4.1.1 National and Regional workshop(s) where Ward and Village representatives from selected Districts provide stakeholder feedback on the potential for REDD. 4.1.2 Pilot rural appraisal to establish community opinions on the potential for REDD	Staff	10,000	
				Contracts	50,000	
				Workshops	80,000	
				Travel	50,000	
				Misc	10,000	
				Total	200,000	

Management and Coordination Arrangements

The Joint Programme will be implemented in collaboration with the Government of Tanzania through Ministry of Natural Resource and Tourism Forestry and Bee-keeping Division and the REDD task force that involves various stakeholders from government.

The **Participating UN Organizations** will coordinate their respective support through Coordination group with representation from the Government of Tanzania, the three agencies and UNDP country office. The day-to-day coordination will be undertaken by the Technical Assistance provided by the UN to Tanzania, likely to be in the form of a FAO TA on the forest inventory and MARV Outcome with the mapping of co benefits undertaken by UNEP-WCMC, , a UNDP Technical Advisor for the capacity building and economic elements, a short term UNDP TA on the forestry elements of REDD, and UNEP assistance with awareness raising. The results framework indicates the lead UN agency for each outcome and output.

1 Approval and reporting

The Joint Programme document will be reviewed by the UN-REDD Programme Secretariat and finally approved by the UN-REDD Programme Policy Board. The Secretariat will also manage the Collaborative Programme's overall monitoring and evaluation function which includes *inter alia* monitoring allocations to and delivery by the global support programme and country joint programmes, and tracking Programme-wide progress and ensuring that monitoring mechanisms are applied. It will include independent third party verification/evaluation of emission reductions, an on-line review and comment process, and an ombudsman system for complaints.

2 Administration

Administration of the UN-REDD MDTF is entrusted to the Multi-Donor Trust Fund (MDTF) Office of UNDP, as the **Administrative Agent** who serves as the administrative interface with donors. UNDP's accountability as the Administrative Agent is set out in the policy "UNDP's Accountability when acting as Administrative Agent in MDTFs and/or UN Joint Programmes using the pass-through fund management modality". Participating UN organizations, in this case FAO, UNDP and UNEP, assume full programmatic and financial accountability for the funds received from the Administrative Agent.

The UNDP MDTF Office is the Administrative Agent of the Fund. The MDTF Office manages the distribution of resources and oversees the work of UNDP Country offices that may be involved in the provision of Administrative Agent function at the country level. The MDTF Office as Administrative Agent will be responsible for:

a. Receipt, administration and management of contributions from donors;

b. Disbursement of funds to the Participating UN Organization, in accordance with the instructions of the UN-REDD Policy Board;

c. Provide support to UN-REDD in their reporting functions;

d. Compilation of consolidated narrative and financial reports to the Policy Board through the REDD Technical Secretariat, national steering committees and to donors. Participating UN Organizations are responsible for preparing and submitting the reports based on the UNDG standard narrative reports and financial reports to the Administrative Agent in accordance with the reporting schedule noted below.

The Administrative Agent may undertake additional functions at the request of the Participating UN Organizations. The Administrative Agent will charge a one-time fee of one per cent for fund administration and fiduciary responsibilities which will be provided in advance on the basis of Programme Documents budgets approved by the Policy Board.

Fund Management Arrangements

The Collaborative Programme will utilize the pass-through fund management modality of UNDP. As a flexible mechanism aiming to deliver funds quickly to the national level, the pass-through modality will have a straight-forward governance structure. Under this arrangement the MDTF Office of UNDP will be the Administrative Agent (AA) of the Fund. As AA it will acts as the administrative interface with donors. UNDP's accountability as the Administrative Agent is set out in the policy "UNDP's Accountability when acting as Administrative Agent in MDTFs and/or UN Joint Programmes using the pass-through fund management modality." Participating UN organizations, in this case FAO, UNDP and UNEP, assume full programmatic and financial accountability for the funds received from the Administrative Agent. National governments, Regional Development Banks and NGOs can receive funding through a participating UN organization and act as executing agencies.

The Policy Board provides overall leadership and sets the strategic direction of the Fund. It decides on financial allocations to joint programmes, and develops monitoring mechanisms, with a view to ensuring Fund-wide success

The Participating UN Organizations will assume full programmatic and financial accountability for the funds disbursed to them by the Administrative Agent. Each participating UN organization shall establish a separate ledger account for the receipt and administration of the funds disbursed to it by the Administrative Agent. The separate ledger account shall be administered by each Participating UN Organization in accordance with its own regulations, rules, directives and procedures, including those relating to interest. The separate ledger account shall be subject exclusively to the internal and external auditing procedures laid down in the financial regulations, rules, directives and procedures applicable to the Participating UN Organization.

Each Participating UN Organization will prepare a separate budget, consistent with its procedures, and covering the mutually agreed parts of the programme that it will be managing. Budget formats should to the extent possible be harmonized. The AA will prepare a consolidated budget for approval by the joint programme coordination mechanism.

1 Disbursement

The Administrative Agent shall make disbursements from the UN-REDD Fund Account in accordance with instructions from the UN-REDD Policy Board, in line with the approved Joint Programme Document as amended in writing from time to time by the UN-REDD Policy Board. The disbursement to the Participating UN Organizations shall consist of direct and indirect costs as set out in the Joint Programme budget.

Where the balance in the UN-REDD Fund Account on the date of a scheduled disbursement is insufficient to make that disbursement, the Administrative Agent shall consult with the UN-REDD Technical Secretariat and make a disbursement, if any, in accordance with the UN-REDD Policy Board's instructions.

2 Accounting

a. **Administrative Agent (AA):** Funds received pursuant to the funding agreement signed with the donor(s) will be recorded by the AA in the UN-REDD Fund Account. The AA does not record funds channeled to other Participating UN Organizations as income. The AA records as income only those funds for which it is programmatically and financially accountable (i.e. for its part of the joint programme as a participating organization).
b. **Participating UN Organizations:** Each UN organization participating in the UN-REDD programme will account for the funds distributed by the AA in respect of its components in the UN-REDD programme in accordance with its financial regulations and rules.

Administrative Fee and Service Delivery Costs

a. Administrative Agent: The AA shall be entitled to allocate one percent (1%) of the amount contributed by donor(s), for its costs of performing the AA's functions. This will be subject however to
b. a floor of $20,000. In cases where the participating UN organizations and the AA agree that the AA's responsibilities are more complex than the 'standard' responsibilities (see Letter of Agreement for a list of "standard responsibilities"), a higher percentage for the AA fee may be agreed by the participating UN organizations or included as direct cost in the budget directly managed by the AA as appropriate.

c. Participating UN Organizations: Each Participating UN Organization in the joint programme will recover (7%) indirect costs for general oversight, management, and quality control, in accordance with its financial regulations and rules and as documented in the Memorandum of Understanding signed with the AA. Specialized service delivery costs for programme and project implementation may be recovered directly, in accordance with the respective agencies' policy. The rate of recovery may vary between UN organizations participating in the joint programme, based on their applicable regulations and rules.

Balance of Funds

a. Participating UN Organizations: Any funds remaining after the financial closure of the programme will be returned to the AA.

b. Administrative Agent: Any unprogrammed funds remaining in the joint programme account after the financial closure of the Joint Programme will be returned to the donor(s) or utilized in a manner agreed upon between the AA and the donor(s), and approval of the UN-REDD Policy Board.

3 Audit

Consistent with current practice, each Participating UN Organization will be responsible for auditing its own contribution to the programme as part of its existing regulations and rules. Audit opinions of the individual UN organizations should be accepted by the other UN organizations. In addition, the UN REDD Policy Board will consult with the Participating UN Organizations on any additional specific audits or reviews that may be required, subject to the respective Financial Regulations and Rules of the Participating UN Organizations. Participating UN Organizations will provide a summary of their internal audit key findings and recommendations for consolidation by the AA and submission to the Policy Board.

Monitoring, Evaluation and Reporting

1 Monitoring

Monitoring of international support functions occurs throughout the project implementation. Table 8 below presents the Joint Programming Monitoring Framework.

Table 8. Joint Programming Monitoring Framework (JPMF)

Tanzania –Country Action						
Expected Outcomes	**Expected Outputs**	**Indicators**	**Means of Verification**	**Collection Method**	**Responsibilities (Lead Agency)**	**Risk and Assumptions**
1. National governance framework and institutional capacities strengthened for REDD						
	1.1 A Policy Framework for REDD is in place.	Agreed Policy Framework exists; REDD Framework incorporated into Policy	Results of Stakeholder engagement; Production of new Forest Policy	Assess Stakeholder Participation Plan; Assessment of new Policy	UNDP	Strong stakeholder participation and technical assistance required
	1.2 Cross-sectoral institutional and individual capacities built to deliver the REDD production chain	Training Programme Produced; Training of Trainers provided	Level of capacity in REDD methodologies increased	Assess training materials; assess level of understanding of trainees	UNDP	Complex training methodologies required; risks of limited understanding
	1.3 FBD has greater capacity to develop and implement the national REDD Strategy in collaboration with other partners	Capacity of FBD to undertake REDD increased	Technical Assistance provided; equipment provided	Assess outputs of Technical Advisor; Inventory of Equipment	UNDP	Technical Advisor operating at sufficient capacity
	1.4 Cost curves for REDD in Tanzania established	Stakeholders understand and produce cost curves	Group established; cost benefit categories	Assess outputs of cost curves group; assess stakeholder	UNDP	Complex economic training required on cost curves

Tanzania –Country Action						
Expected Outcomes	**Expected Outputs**	**Indicators**	**Means of Verification**	**Collection Method**	**Responsibilities (Lead Agency)**	**Risk and Assumptions**
		methodologies	agreed	capacity		
2. Increased capacity for capturing REDD elements within National Monitoring, Assessment, Reporting and Verification Systems						
	2.1: A system for REDD information synthesis and sharing established at FBD and linked to NAFOBEDA.	REDD related studies collated and analysed; system created	Clearing house of REDD studies exists	Database of REDD studies; methodologies understood	FAO	Thorough collection and analysis of REDD studies required
	2.2 Training provided to forest staff on monitoring, reporting and verification (MRV)	Training modules developed and delivered	Level of understanding of MARV increased	Assess level of understanding on MARV in trainees	FAO	Precise training methods and training are delivered
	2.3 Forest degradation indices provided for forest landscapes	Forest degradation impacts assessed and equipment available	Impacts of forest degradation incorporated into forest inventories in pilot districts	Assessment of forest inventories; assess equipment in use	FAO	Complex training on forest degradation indices required
	2.4 National maps inform delivery of the REDD Framework	Availability of maps	Maps referred to in national REDD framework documentation and utilized within capacity building	Copies of REDD framework documentation	FAO	Strong coordination with the various initiatives for establishing national carbon stocks
3. Improved capacity to manage REDD and provide other forest ecosystem services at district and local levels						
	3.1 Decentralized REDD Governance Framework developed and tested in pilot districts	Participatory process on resource management practices completed	District officials understand and agree on best practices in resource management	Assess capacity of district officials in understanding governance	UNDP	Participatory process required in bringing up levels of capacity in district officials

Tanzania –Country Action						
Expected Outcomes	**Expected Outputs**	**Indicators**	**Means of Verification**	**Collection Method**	**Responsibilities (Lead Agency)**	**Risk and Assumptions**
			and governance	framework		
	3.2 Payment distribution system outlined	REDD payment options identified and proposed	REDD Payment distribution scheme exists and is agreed upon	Assess documentation on REDD payment options	UNDP	Strong participation required in identifying payment options
	3.3 REDD payments combined with payments for non-carbon services	Economic values of non-carbon services are understood and incorporated	Payment scheme action plan exists detailing REDD and non carbon services	Assess documentation; challenges and opportunities understood by stakeholders	UNDP	Clear training provided on linking REDD payment scheme with non carbon services
4. Broad based stakeholder support for REDD in Tanzania						
	4.1. Improved awareness of REDD at national level	National awareness raising campaign carried out	Widespread increased awareness of REDD countrywide	Analysis of media, government and NGO responses	UNEP	Effective campaign strategy delivered in practice
	4.2. Broad consensus built with forest communities regarding the REDD Framework	National and regional workshops provided; community opinions gathered	Workshop minutes assessed; information provided on pilot community opinions towards REDD	National, regional and community documentation of consensus building approaches assessed	UNEP	Participation of national regional and community level stakeholders is essential; elite capture avoided

2 Annual/Regular Review

The international support functions will be reviewed regularly and annually by the Participating UN Organizations as well as by the UN-REDD Policy Board.

3 Evaluation

UN REDD will establish an Evaluation Plan which ensures that all programmes supported by the UN REDD are properly evaluated. The MDTF office of UNDP will undertake a final evaluation which will assess the relevance and effectiveness of the intervention, and measure the development impact of the results achieved, on the basis of the initial analysis and indicators described at the time of programme formulation.

4 Reporting

Decisions by the UN REDD Policy Board will be shared with all stakeholders in order to ensure the full coordination and coherence of UN REDD efforts. The UN REDD Secretariat will develop a dedicated web site to ensure appropriate transparency and accountability. In line with the UN's commitment towards public disclosure of its operational activities, summaries of project information, periodic progress reports and monthly updates on project commitments and disbursements, procurement requests and contract awards will be posted on the web site. Participating UN Organizations will be encouraged to publish expressions of interest, requests for proposals and invitations to bid on the public web site.

In addition to a single narrative report, each participating UN organization, in accordance with its financial regulations and rules and operational policy guidance, will prepare financial reports.

Reports will be shared with the UN-REDD Policy Board in accordance with the Memorandum of Understanding. To the extent possible, reporting formats should be harmonized.

The Administrative Agent shall provide the Donor and the UN-REDD Policy Board, through the Technical Secretariat, with the following statement and reports, based on submission provided to the Administrative Agent by each Participating UN Organization prepared in accordance with the accounting and reporting procedures applicable to it, as set forth in the Framework Document:

(a) Annual consolidated narrative progress reports, based on annual consolidated narrative progress reports received from participating UN Organizations, to be provided no later than five months (31 May) after the end of the calendar year;

(b) Annual consolidated financial reports, based on annual financial statements and reports received from participating UN Organizations, as of 31 December with respect to the funds disbursed to them from the UN-REDD Fund Account, to be provided no later than five months (31 May) after the end of the calendar year;

(c) Final consolidated narrative report, based on final consolidated narrative reports received from participating UN Organizations, after the completion of the activities in the approved Programme Documents, to be provided no later than seven months (31 July) of the year following the financial closing of the Programme. The final consolidated narrative report will contain a summary of the results and achievements compared to the goals and objectives of the programme.

(d) Final consolidated financial report, based on certified final financial statements and final financial reports received from participating UN Organizations, after the completion of the activities in the approved Programme and including the final year of the activities in the approved Programme Document, to be provided no later seven months (31 July) of the year following the financial closing of the Programme.

In addition, the UNDP, the Administrative Agent shall provide the Donor, UN-REDD Policy Board, and Participating UN Organizations with the following statement and reports, based on its activities as Administrative Agent.

(a) Certified annual financial statement ("Source and Use of funds" as defined by UNDG guidelines) reports, to be provided no later than five months (31 May) after the end of the calendar year; and

(b) Certified final financial statement ("Source and Use of funds") to be provided no later seven months (31 July) of the year following the financial closing of the fund.

Legal Context or Basis of Relationship

The Participating UN Organizations (FAO, UNDP and UNEP) have signed a Memorandum of Understanding (MOU) to implement the collaborative programme "UN-REDD", coming into effect on 20th June 2008 and ending on 20th June 2012, as a part of their respective development cooperation as more fully described in the UN-REDD Framework document.

FAO, UNDP and UNEP have agreed to adopt coordinated approach to collaboration with donors who wish to support the implementation of UN-REDD. They have agreed to establish a common development fund and establish a coordination mechanism (UN-REDD Policy Board) to provide overall leadership and strategic direction to UN-REDD implementation and to facilitate the effective and efficient collaboration between the participating UN organizations, the World Bank, and other partners and stakeholders. In addition, they have agreed to establish a UN-REDD Technical Secretariat as described in the Framework document to serve the UN-REDD Policy Board.

UNDP, on behalf of the participating UN Organizations, has signed an agreement with Norway as a donor to UN-REDD on 8 July 2008. Norway has committed to provide US 35 million dollars for quick start actions, leading to UNFCCC COP meeting in December 2009 in Copenhagen, as specified in the Annex 1 of the Framework Document of 20 June 2008.

Table 9: Basis of Relationship

Participating UN organization	Agreement
FAO	UN-REDD Framework Document; MOU among FAO, UNDP and UNEP; and UNDP Agreement with Norway (Donor)
UNDP	UN-REDD Framework Document; MOU among FAO, UNDP and UNEP; and UNDP Agreement with Norway (Donor)
UNEP	UN-REDD Framework Document; MOU among FAO, UNDP and UNEP; and UNDP Agreement with Norway (Donor)

The Participating UN Organizations agree to undertake all reasonable efforts to ensure that none of the funds received pursuant to UN-REDD are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by Participating UN Organizations do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267 (1999). The list can be accessed via http://www.un.org/Docs/sc/committees/1267/1267ListEng.htm. This provision must be included in all sub-contracts or sub-agreements entered into under this programme document.

Work plans and budgets

The work plan and budget (attached as Appendix 4) of this Programme has been developed jointly by the three participating UN organizations and the Government of Tanzania. It details the activities to be carried out within the UN-REDD programme and the implementing partners, timeframes and planned inputs from the participating UN organizations as well as expected outcomes and outputs. A revised work plan and budget will be produced subsequent to the decisions of the annual/regular reviews. Each work-plan will be approved by the UN-REDD Policy Board.

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Annex 1. Outcome of FBD National REDD Strategy Development Meeting, January 2009

Overview

A four day meeting on the development of a REDD framework for Tanzania was hosted by the Forestry and Beekeeping Division at Kibaha, Dar es Salaam, Tanzania between 26th and 29th January 2009 inclusive.

The meeting was essentially an opportunity to gather together the main stakeholders in Tanzania on REDD and to bring the degree of understanding up to a common level. Initially some participants had little knowledge of REDD whilst others have extensive knowledge of the subject. Information was shared and future outcomes for REDD in Tanzania were discussed through a number of working groups and in plenary.

The meeting involved stakeholders from different departments of government in Tanzania, especially the FBD and TAFORI and also involved a strong contingent of stakeholders from Tanzania academic institutions who have been involved in assessing the future of REDD in Tanzania. These institutions included the Institute of Resource Assessment (University of Dar es Salaam), Sokoine University of Agriculture and Ol Motonyi Forest Training Institute. Funding institutions were also represented including NORAD, UN-REDD, the Eastern Arc Mountains Conservation Endowment Fund and the Clinton Foundation. NGOs were also represented including the Wildlife Conservation Society of Tanzania, WWF and TFCG.

At the close of the four day session the key issues were summarised and an action plan for the way forward was agreed upon by the participants in a final plenary session. This will be carried out by a Task Force, appointed at the meeting.

Key Outcomes

REDD was discussed as being a 'no regrets' system, one where all parties involved could benefit providing a robust framework exists. REDD is seen as of sufficiently large scale to bring all round social, economic and environmental benefits. It is also seen as relatively cheap to bring about, and some of the thinking that came of the UK Government's Stern report was discussed to highlight this issue. REDD is also seen as relatively quick to bring about, and if it is done properly, a solution to poverty and climate change issues that is seen to bring 'win-win' solutions across stakeholder groups, nationally and internationally.

The REDD framework was also seen as international, national and sub national, in terms of its potential engagement with regional and local government and community groups.

The process of funding REDD was also discussed, whereby REDD would initially be funded, in terms of setting it up, by development assistance but that funding would likely then shift to the development of a permanent funding mechanism that would wither be market or fund driven.

The issue of how rewards would be provided was also discussed and the question of whether standing stock of forests where there was no likelihood of additionality, such as in protected areas, would be included in REDD at the COP 15 discussions in Copenhagen.

The question of leakage was highlighted a concern on both international and national levels. Concern was voiced that international markets might take advantage of REDD to conserve their own forests whilst effectively being party to the cutting down of forests in other countries. Similarly, there was concern that whilst one area of forest might be preserved under REDD, another nearby would be utilised. It was acknowledged, however, that some element of leakage was inevitable in a developing country and that it would be a question of choice whether some forests were preserved at the expense of others. Cost curves analysis would play an important role in deciding on the future of different forest areas. Other activities, such as timber trading under PFM, the development of biofuels and other forms of agriculture such as tobacco were seen as examples of alternative land uses to REDD.

The issue of whether by protecting only high carbon areas, REDD might instigate favouritism to forested areas over woodland for example was raised.

Some concerns were raised about the different roles that the various stakeholders, such as the Institute of Resource Assessment, SUA, TAFORI and the FBD would take. However, the Director of the FBD explained that at this stage a draft strategy for Tanzania's approach to managing a REDD framework was being discussed, the early formation of

which lied with the Task Force that was appointed at that meeting. The final strategy and the different roles of institutions would come out of that process. A national REDD strategy committee is being formed, headed by the Director of the FBD.

It was acknowledged that the development of a strategy for a REDD framework in Tanzania would need a more than 'business-as-usual' approach by the stakeholders but an increased buy-in and greater levels of ownership by all those involved. REDD is seen as an investment for Tanzania and there is a strong enthusiasm for taking the country through the steps required to produce a workable REDD framework.

As part of the need for ownership it was agreed that awareness raising activities will be needed for communities that will be involved in REDD, and alternative livelihoods provided for those who will bear the costs of implementing REDD. Criteria will need to be agreed in the implementation of pilot activites and the selection of appropriate pilot study areas across the country.

A trust fund for REDD, on a national level, that will feed down to fund management and provision on the local level will need to be instigated and managed within an accountable and participatory framework.

Way Forward

The following activities were defined for the way forwards of a coherent REDD strategy for Tanzania.

- Finalisation of the REDD framework
    - Zero draft framework by Dr Abdallah, deadline 6th February 2009.
    - Finalised workshop report by 2nd February 2009.
- Implementation of the REDD framework
- Selection of pilot sites and participating institutions
    - Pilot sites will be implemented by the REDD task force by 30th April 2009.
    - Findings of Pilots should be linked into wider academic findings
    - Institutions should be identified by task force by 30th April 2009.
- Setting up a National REDD Strategy Committee and a REDD Technical Committee
    - REDD Technical Committee to be running by 31st March 2009.
- Creation of a mechanism for calls for project and research proposals
    - Proposals will be received by 28th February 2009.
- Development of a REDD strategy
    - Zero Draft 31st December 2009.
    - Final Draft 31st December 2010
- Preparation for Copenhagen COP 15
    - Baseline Data to be ready
    - Pilot projects identified
    - Draft strategy in place but not complete
    - Initial Lessons Learned available

Annex 2. Risks Assessment

Risk	Rating	Risk Abatement Strategy
Opportunity costs of avoiding forest loss and degradation will not be compensated through REDD payments	To be determined	Opportunity costs will vary according to location and landuse. REDD payments may be sufficient to overcome opportunity costs in remote areas, away from roads, villages and towns. Opportunity costs are likely to higher in areas closer to villages, roads and towns - accessible for fuel wood collection, logging and charcoal production. The project will establish the cost curves for REDD as part of activities planned in 2009. It is likely that additional investments will be needed to reduce opportunity costs in some areas, and thus to make REDD feasible. This may include, for example, an investment to improve the efficiency of wood stoves, or to develop alternative fuel supplied to a forest – such as village wood lots. Opportunities exist to secure other sources of carbon finance, such as through the CDM, to pay for energy efficiency or afforestation / reforestation activities that address these needs. By combining and sequencing other sources of REDD finance with REDD payments provides a means of reducing opportunity costs and making REDD more feasible. Accordingly the UN REDD Tanzania proposal makes provision for combining and sequencing various types of funds so as to address the drivers of deforestation and degradation.
An increase in the background rate of threats to forests for instance from investments in *Jatropha* and other biofuel crops.	High	This issue needs to be addressed in the context of landuse planning at the District level, to ensure that land use plans make provision for REDD, and that land uses incompatible with forest protection are sited outside forest areas (for instance degraded lands). It is noted that funding available from REDD to Tanzania is likely to be relatively low in comparison to some other tropical forest countries as the carbon stock is low. This may increase the attractiveness of biofuel and other investments relative to forest protection. It underscores the necessity, where possible, of integrating REDD payments into existing livelihoods – i.e. forestry activities – thus generating multiple income streams and increasing the value of standing forests to a level greater than secured through REDD payments alone. The costs and benefits of REDD in relation to other land use activities will be determined through quick start activities in 2009 and outputs of this assessment will inform the national REDD strategy.
Complexity of putting in place a REDD production chain might subsume all other forestry activities		The quick start initiative takes a structured approach to the problem. It adopts a sequential approach to take advantage of existing capacity and will be scaled up over time. The approach also builds on existing structures, for example decentralized government systems, PFM management systems etc., rather than re-invent the wheel for REDD. Capacity building constitutes a major focus of UNREDD activities, but would need to be continued for a number of years in order to install the capacities needed to manage the REDD production chain. Capacity building activities to be undertaken by the UN REDD programme after 2009, will be designed during 2009 based on capacity assessments undertaken during the year.
MARV costs may be prohibitive and consume a large amount of potential REDD income		An assessment of MARV needs will be undertaken in year 1 and MARV options will be determined with a view to ensuring cost effectiveness. An options assessment will be undertaken of different national carbon accounting systems, to allow selection of a system that is responsive to Tanzania's needs

		and reflects capacity constraints and is cost effective.
Outcomes of UNFCCC processes relating to REDD are uncertain (markets vs fund based approach, payment delivery options, methodologies for assessing RELS, and emissions reductions, etc		An organic approach is being taken to develop the REDD strategy and build national readiness for REDD, that allows for flexibility and will enable Tanzania to react quickly based on the outcomes of the FCC negotiating process. UN REDD programme activities in years 2010 and beyond will be geared more specifically to addressing requirements of a post Kyoto framework for REDD. Activities in 2009 aim at providing a broader enabling environment for REDD in Tanzania, which is necessary regardless of the ultimate negotiated REDD outcome.

Annex 3. Response to Technical Comments

Comment	Response: UN REDD Mission to Tanzania
Component 1 statement looks OK, but what does "lead REDD activities" mean? Suggest we want improved governance framework to assure that emission reductions are real (i.e. additional and no leakage), measurable and lasting. We wants international 'buyers' of emission reductions (or contributors to a fund that supports emission reductions) to be confident in the governance and capacity levels that underpin the national REDD framework. And we want stakeholders down to local communities to have faith in the system – brought on by transparency, accountability and a sense of having a stake in the process.	The Outcome 1 statement has been reworded to improve clarity. The governance framework is geared to addressing additionality, permanence, investor confidence and social acceptance amongst sother things. The goal statement has been amended to read: "A national REDD Framework, that has the confidence of all stakeholders from international buyers of emissions reductions to local communities, generates additional and lasting emissions reductions while avoiding emissions leakage""
1.1.1. a critical element of 'roles and responsibilities' is having clarity on who owns the emission reductions and the status of the asset class (can they be used as collateral, are they recognized in law, can ownership be traded etc)	Following discussions with the Government of Tanzania, we have added an additional activity that addresses this comment. The ownership of carbon and emissions reductions is currently unclear; a legal analysis will be commissioned to clarify this matter covering the various land ownership categories (government land, village land, general land, private land). This issue is complex and cannot realistically be incorporated into the policy framework in 2009 (the time frame covered by the current proposal), but recommendations may be addressed later subject to Government concurrence and decisions that will be made at FCCC COP 15 in December 2009.

Comment	Response: UN REDD Mission to Tanzania
1.1.2. what are 'social safeguards'? Sounds like a very WB approach. How will this go down among local community representatives? There is often a preference for social engagement rather than safeguards. Multi-stakeholder engagement is central to the UN-REDD Programme	This matter has been discussed with the representative of indigenous peoples in Tanzania, and there is broad agreement that this is needed. The idea is to develop a Community Participation Plan, covering the roles and responsibilities and rights of communities within the national REDD Framework and ensuring that REDD emissions contracts are negotiated with the prior and informed consent of affected local communities. The Plan will build on the provisions made for participatory forest management in the National Forest policy. The activity has been reworded as follows "Develop a Community Participation Plan that defines how communities will participate in the REDD process building on existing policies governing participatory forest management". This activity has been moved to Outcome 4.
1.1.3. what is the importance of combining REDD finance with other mitigation and adaptation finance? Does this refer to a portion of REDD revenues that may be withheld by the national govt. and earmarked for mitigation/adaptation purposes? Otherwise it is important that REDD revenues are received by those having to change their forest-resource use behavior. These changes are not directly linked to other mitigation or adaptation effects. we need to be very careful with the idea that if REDD payments are not sufficient to meet full opportunity costs, the solution is to mix REDD revenues with other non-carbon ecosystem service payments to bring about the change in behavior. That significantly increases the risks that the behavior will not be ultimately changed....and therefore emission reductions will not be achieved.....and therefore there will be no REDD payments.	This issue has been discussed with the Government of Tanzania and the Norwegian Embassy. There is broad consensus that a multi pronged approach is needed to address the drivers of deforestation and forest degradation in Tanzania. REDD payments may address opportunity costs in remote locations; however, in many places, the opportunity costs will be much higher, and investments will be needed to reduce these costs, in order for REDD to stimulate the required behavioral changes. For instance, the collection of fuelwood and production of charcoal are two drivers of forest degradation, and in some cases are leading to outright forest loss (areas close to roads, close to towns etc). In these areas, REDD payments may not alone be sufficient to address forest loss and degradation. Parallel investments will likely be needed to improve energy access and energy efficiency (improved wood stoves and the development of community woodlots). The CDM provides a potential funding opportunity in this respect. Similarly, adaptation funds could be tapped for this purpose—given that forests provide important hydrological services, and the maintenance of these services will be a critical no regret adaptation strategy. The proposal to combine and sequence funds, so as to reduce the opportunity costs to thresholds where REDD is feasible is an important element of the risk management strategy developed by the Initiative.

Comment	Response: UN REDD Mission to Tanzania
	A new Output has been added to the proposal to develop cost curves for REDD (cost: abatement ratios) for different land management systems (protected areas, village lands etc) and land uses. Component 1 Output 1.4: Cost Curves for REDD in Tanzania established. Activities include the development of methodologies, agreeing REDD costs, assessing the distribution of costs and benefits, and the development of cost curves, using international best practice. This information will guide the REDD Strategy, and determine where REDD payments alone will be sufficient to counter the drivers of forest loss and degradation, and where REDD payments will need to be combined and sequenced with other funds to address the drivers (i.e. where REDD will need accompanying up front investment in the rural energy sector, in order to reduce the opportunity costs borne by communities). Note that the amount of funding that may potentially be generated in Tanzania has provisionally been estimated at US$ 50 million per annum as the carbon stock per hectare of forest is lower than in many other tropical forest countries. This will need to be factored into the cost-benefit calculus of measures to address the drivers of deforestation and forest degradation, and will need to be considered when determining the cost curve. In many cases, it likely that REDD will only work if it provides a top up payment to existing livelihood activities (i.e.as when a reduced impact logging concession obtains income from the sale of timber and income from the carbon benefits accruing relative to traditional logging). It is not intended that a a portion of REDD revenues will be withheld by the national govt. and earmarked for mitigation/adaptation purposes

Comment	Response: UN REDD Mission to Tanzania
1.1.4. reference to 'market facilitation' gives the impression of a voluntary or retail market for REDD credits. There is a likelihood that REDD markets may operate on national emission reductions against a reference scenario level. Demand for such reductions may be stimulated by links to the compliance market or by carbon markets (EU-ETS, USA system, Australia's ETS etc) stipulating that a set % of emissions reductions must come from international forest carbon. So it is important that any market facilitation strategy does not just think of a voluntary retail market.	Agreed. The activity was not clear and has been amended to read as follows. "Provide technical assistance to conduct an options analysis for marketing REDD, covering different market scenarios (voluntary, retail, or fund based approaches)". It is not clear at this point what the shape of a REDD market will be. The implications of the different approaches for Tanzania remain unclear, and an assessment of the opportunities and challenges presented by different market scenarios is needed. It is noted that market facilitation will still be needed should a fund based approach be instituted in a post Kyoto framework.
1.2.1. Training on different carbon approaches is useful insofar as the UN-REDD program can build the capacity of Tanzania's negotiators, but the program may want to go further in ensuring Tanzania is ready to respond to whatever approach is accepted. i.e. building adaptive capacity, flexible systems and ensuring basic building blocks are in place that are common to all approaches	Agreed, where this is feasible. This is addressed for instance in the afore-mentioned options analysis for marketing REDD; similarly, the training on REDD methodologies covers the suite of methodologies proposed to SBBSTA). The proposal only covers the first year of what will be a multi-year REDD Programme in Tanzania and can only go so far. Further training is envisioned in subsequent years (to be determined in year one in conjunction with the preparation of the national REDD Strategy) and will respond further to whatever approach is accepted at FCCC COP 15.
1.3 is critical to UN-REDD. Suggest it may need more than $100,000 for the Equator Initiative. Not only do dialogues needs to take place, but mechanisms developed to ensure they have a stake in the process and have confidence in whatever REDD mechanism Tanzania comes up with.	Agreed, the idea is to canvass broad based community input from across Tanzania in the development of the national REDD strategy. The budget has been doubled to US$ 200,000. The Equator Initiative will need to work with such local partners to undertake this task. The Tanzania Forest Conservation Group and their network of CSOs: the Community Forest Network of Tanzania) is placed to take a lead in facilitating these consultations. This Output has been moved to Outcome 4.

Comment	Response: UN REDD Mission to Tanzania
1.4 what is the 'national and district REDD Framework'? Greater capacity to do what? To address the drivers of deforestation and degradation? To reduce emissions? To distribute REDD benefits in a fashion that balances equity and effectiveness? Why is capacity needed at the district level?	The Output has been amended to read "FBD has greater capacity to develop and implement the national REDD Strategy in collaboration with other partners". A REDD Production Chain has been developed for Tanzania by the UN REDD mission to Tanzania, defining elements pertaining to sustainable forest management, regulation and governance, market facilitation and benefits distribution (that address the drivers of forest loss and degradation, and thus reduce emissions). Capacities need to be built to undertake each of these elements. UN REDD funds will assess the structure and staffing of FBD to determine its applicability to REDD; in year 1, funding will be provided to underwrite the costs of a technical adviser to plus national staff in FBD, to support the work of the national REDD focal point.
Outcome 2: The Outcome statement talks about capturing forest carbon emissions within existing monitoring schemes (presumably such as FAO's national forest monitoring and assessment process). But I question whether this is sufficient for REDD. Maybe it will be more a question of capturing existing monitoring and assessment systems and ensuring they contribute to the needs of REDD monitoring and verification. There is a lot of attention given to this issue in the IPCC good practice and GOFC-GOLD handbook. This is an issue that FAO and UNEP should provide further guidance on.	A number of forest assessments have been undertaken in Tanzania, based on LANDSAT imagery and some ground truthing exercises; a list is provided below: Land use and Natural Resource Mapping for Tanzania. MNRT, United Republic of Tanzania (1997) via Hearting Surveys and IRA 1: 250,0000 maps; Mapping of Mangroves Forests in Tanzania (1991–1992); Mapping of Miombo woodlands in Tabora Region (IRA of University of Dar Es Salaam during the 1995-2000 Forest Resources Management Project-FRMP) supported by the WB-IDA credit; Global Forest Resources Assessment (FRA) 2010, Pre-filled Country Report. FAO 2008; The 1900-2000 Forest Cover and Change in the Eastern Arc Mountains and Coastal Forests of Tanzania and Kenya (Maps: 1/1,000,000) from FBD/CEPF; Database of gazetted National Forest Reserves, MNRT, 2008 (Published); National Forest Assessment 2008-2011. FAO/URT (2008) – Project Document Topographic sheets of 1970 (Surveys and Mapping Division);

Comment	Response: UN REDD Mission to Tanzania
	SUA –remote sensing maps possibly of 5 year intervals from 2000; Ardhi University probably remote sensing maps on 5 year intervals since 1990 Databases of 2,800 forest plots in Eastern Tanzania and 500 km of forest disturbance transects. Mainly in the montane Eastern Arc and lowland coastal forests, GEF supported project in Eastern Arc, Forest Threat Reduction Assessment. 79 10x10 km tiles are being analysed for the FAO FRA 2010 Remote Sensing Survey (RSS). A REL could be established using NASA/ USGS Landsat data sets circa 1975, 1990, 2000 and 2005. This will not provide statistically valid data of forest loss at national level, unless the number of tiles assessed is increased to 400-500 or more, depending on the accuracy sought. An investment in manpower is needed to accomplish this. In addition, REL coefficients can be estimated based on field studies at the sub-national level in the Eastern Arc Mountains, Coastal Forests and Mangrove forests. Corresponding information is not available elsewhere. A REL obtained in this manner would have a number of shortcomings: For degradation, indices exist for the Eastern Arc Mountains and Coastal Forests and attempts have been made to build a statistical model of forest/ woodland disturbance, based on several variables (population, distance from main roads, distance from towns). The accuracy of this model cannot be guaranteed without further ground truthing. While a number of studies have assessed below ground biomass and carbon stocks, these have not yet been mapped against the FRA RSS tiles. Accordingly, a comprehensive picture of below-ground carbon storage is not available at the country level and reference data is lacking.

Comment	Response: UN REDD Mission to Tanzania
	The FAO National Forest Inventory will select sample plots that correspond with the tiles for the 2010 FRA RSS. There are likely to be significantly more sample plots than tiles. This will allow FRA data to be ground truthed over a larger area than possible currently. The question of whether the available forest data is sufficient for REDD will depend on the REDD markets agreed in a post Kyoto framework. If a funds based national payment system is agreed, whereby funds are allocated based on national emission reductions against a reference scenario level—the data may be acceptable as long as additional tiles are added to the FRA RSS 2010 , and the FRA data is complemented by ground truthing exercises geared to establishing national forest degradation indices and soil carbon estimates. The data would not be adequate if a retail market is established and operates at a sub national level. The data is also not sufficient to direct REDD payments to local communities. At this stage, pending a decision on the REDD market modality (national vs subnational),acceptable methodologies and other criteria, it is premature to design a REDD- MARV; options for MARV design will be assessed as part of Quick Start activities to be undertaken in 2009, and concrete recommendations and a detailed plan will be presented to the Government. This information will consider IPCC good practice and recommendations provided in the GOFC-GOLD handbook, in addition to FAO/ UNEP guidance.
2.1.2. what is the difference between an early warning system and the national carbon accounting system? Presumably the difference would be that an early warning system would be more reliant on remote sensing data and involve minimal ground-truthing?	An early warning system would be more reliant on remote sensing data and involve minimal ground truthing, as suggested by the reviewer. However, the proposed activity has been deleted from the scope of interventions proposed in year 1, as all parties agree that there is a need first to identify and assess the needs and feasibility for MARV at all levels of the REDD Supply Chain. A new activity has been conceived, following consultations to cater to this need.

Comment	Response: UN REDD Mission to Tanzania
2.2. one fundamental question is whether Tanzania has sufficient numbers of forest rangers who will be needed to monitor and provide ground data on forest carbon, as well as ensure REDD forests are sustainably managed. A substantial increase in forest service staff and requisite training is often needed	It is premature to state definitively that a substantial increase in forest service staff will be needed. This issue needs to be further assessed during preparation of the national REDD Strategy and accompanying capacity assessment that will be undertaken as part of Outcome 1, activity 1.4.1. The answer depends on the type of REDD market that will evolve, and the MARV systems that need to be instituted (see above). Moreover, the cost effectiveness of ranger based versus community based forest monitoring and enforcement needs to be established--- an issue that will be considered in Outcomes 3 and 4.It is the policy of the Government of Tanzania not to increase staff in national level institutions, but to decentralize service delivery to district levels and village level governance structures. This policy will apply to the National REDD Strategy.
2.3. It is not clear how degradation is to be accounted for within the context of national-level emission reductions. How do carbon overlays help? How do they relate to degradation?	The constraints to monitoring forest degradation are detailed above; there is a need to develop indices for forest degradation. This is a long term undertaking, that will require significant ground truthing (remote sensing may be sufficient in areas with a low crown cover, but not in dense forests) and augmentation of work planned over the next three years under the national forest inventory. In year 1, activities will be limited to assessing forest degradation and soil carbon reservoirs in three to four districts, contributing towards this longer term endeavour (it is not feasible, for logistical reasons to increase the scope of this work).
2.4 will national maps be sufficient to inform delivery of a national REDD Framework? National abatement cost curves (detailed versions of the attached global curve) will be at least just as important. Not clear how the proposed maps will differ to what will presumably be needed to develop national carbon accounting systems (being undertaken by partners)	Maps have proven to be a powerful advocacy tool for senior level decision makers in Tanzania, as they provide visual information, that is more easily assimilated than are technical reports. While the maps will use the best available data, and the best available knowledge in Tanzania, they are not intended to replace efforts to strengthen Tanzania's forest data set, and establish the REL; these are still needed as the available data, that will be used to develop the maps, will not be sufficient to establish national carbon accounting systems for reasons detailed above. However, data assimilation for the national carbon accounting system will take several years to be completed. The maps provide an immediate tangible geo-referenced information source to inform their decision making in the run up to COP 15 negotiations, and to develop the national REDD Strategy. The maps will overlay threat factors (population density, distance from roads and towns etc) against forest areas, and estimated carbon reservoirs, land governance systems and other parameters with a bearing on forest carbon storage. The maps will also attempt to predict future areas of high and low forest carbon storage, based on plausible development scenarios, demography and conditions of climate change. UNEP WCMC has the data available needed to complete this assignment in 2009, but will need funding to cover manpower costs, and to build capacity in Tanzania for the necessary GIS work. It is agreed that national abatement cost curves will be critical to informing the national REDD Strategy; this issue is addressed separately in the proposal (Outcome 1).
Still need to question what FAO and UNEP position is	It is premature to move ahead with the Australian national carbon

Comment	Response: UN REDD Mission to Tanzania
on Tanzania moving ahead with Australia's national carbon accounting system, under the support of the Clinton Initiative.	accounting system, until an options analysis of carbon accounting systems is undertaken more broadly, taking into consideration national capacities, data availability and cost effectiveness. FAO and UNEP support this position, and the issue has been discussed with FBD. Provision has been made in the revised Quick Start proposal (Outcome 2: activity 2.1.2) to undertake this analysis in 2009.
There is no reference to establishing the REL. Who will do this?	The challenges to establishing REL are discussed above, and are assessed in the problem assessment in the proposal. Roles and responsibilities for REL will be assessed during preparation of the National REDD Strategy, and will be informed by the Options Study for MARV.
Outcome 3: Why does the Outcome statement refer only to the district level? Has it been determined that there is no national policy/regulatory intervention that can address the drivers of deforestation/degradation at a cost lower than the expected revenue from REDD?	The REDD Strategy will need to operate within the existing national governance framework in Tanzania. The national government is responsible for overall sector planning and the development of policy and regulations while responsibilities for land use planning, policing and enforcement of government regulations on most lands (other than protected areas under national jurisdiction) lie at the District level. Accordingly, there is a significant role for Districts in governing REDD : at a minimum REDD readiness will require that REDD objectives are codified in district land use plans (to reduce competing demands on land, for instance the clearance of forests for bio fuels); moreover the District administrations will be responsible for enforcement. The role the districts will play in the delivery of other REDD functions (payment distribution, local monitoring and verification of emissions reduction etc)have yet to be established. The roles and responsibilities of the different tiers of Government in Tanzania for these additional REDD functions will be determined in the REDD Strategy, and these functions will be costed, with a view to ensuring cost effectiveness.
3.1.1. do the 'systems' referred to include the setting of district level RELs? Will there be district level monitoring and verification mechanisms? Is such an approach cost-effective or feasible? How will inter-district leakage be addressed?	No. RELs will be established at the national level to avoid inter-district leakage. The need for district level monitoring and verification mechanisms will be determined as part of the process of developing the REDD Strategy. LANDSAT imagery has a resolution of 30x30 metres; local verification may be needed at smaller scales or to assess degradation levels or in cases where there are disputes over the emissions reductions reported using remote sensing.
In addition to integrated district strategies, need to think more about how to deal with payment timing issues at the district level. How do we create incentives for forest resource users to change the resource use behaviour and still have a performance-based reward structure to the delivery of REDD payments? How do we overcome the timing/delivery issue?	Agreed. This issue is addressed under a new Output assessing payment distribution options (Outcome 3-Output 3.1).The issues raised here will be addressed as part of the planned assessment.
3.2. It is not clear why there is specific focus on PAs. Is there evidence to suggest reducing emissions in PAs will achieve greatest emission reductions in the most cost effective way? Generally PAs are expected to have low overall emission reduction potential compared to forest	We have removed the proposed Output on Protected Areas, and replaced it with an assessment of the cost curves for conservation in different land management categories (including protected areas).

Comment	Response: UN REDD Mission to Tanzania
land conversion (to agriculture, or as a result of logging). Unless there is an existing abatement cost curve for Tanzania, I suggest the emphasis of 3.2. be on developing the cost curve and then targeting UN-REDD Programme initial interventions to the low-hanging fruit in terms of opportunity cost and abatement potential.	A large portion (45%) of Tanzania's forests are found in forest reserves of different types – including village reserves, where production activities are permitted. Several points may be made regarding the efficacy of reserves in addressing deforestation and forest degradation: Land conversion is occurring at a greater rate outside reserves than within them—meaning that reserves have proven to be an effective vehicle for reducing deforestation Forest degradation remains high in all except the most intensively managed reserves (generally those where production activities are not permitted, such as National Parks and Nature Reserves); Most of the high carbon forests in Tanzania lie in reserves: accordingly, degradation of these areas can make a major contribution to carbon emissions, even relative to emissions from outright forest conversion outside reserves. These issues will be further investigated during the assessment of cost curves/ abatement potential.
Outcome 4: Suggest the output statement reflect multi-stakeholder engagement in the national REDD process, not just advocacy	Agreed. The Output statement has been amended as suggested.
4.1.2. Suggest the analysis of economic values of forest goods and services not be linked to barriers to SFM, but more to the challenges of realizing the economic values through PES systems for non-carbon services that can be linked to the carbon value – to produce REDD+ or premium REDD credits.	Agreed. This change has been accommodated (Outcome 3: Output 3.3)

Annex 4: Implementation Plan – UN REDD Programme 2009-2010

JP Outputs	UN Agency	Partner	Indicative activities for each Output	Resource allocation and indicative time frame* US$		
				Timeframe	Category	Cost
Outcome1. National governance framework and institutional capacities strengthened for REDD						
1.1. A Policy Framework for REDD is in place.	UNDP	VPO FBD	1.1.1 Assess what has worked in the forest management arena in addressing threats and deforestation drivers (Participatory Forest Management, Protected Areas, fire management, tree growers organizations, conservation agriculture) 1.1.2. Support FBD to develop the National REDD Framework covering all aspects of the REDD Production Chain and clarifying the roles and responsibilities of different actors 1.1.3. Support National REDD task force to clarify and provide recommendations on the ownership of carbon and emissions reductions under Tanzanian law 1.1.4 Develop a stakeholder participation plan that defines how stakeholders will participate in the REDD process, building on existing policies on participatory forest management. 1.1.5 Provide Technical Assistance for Tanzania to conduct an options analysis for marketing REDD, covering different market scenarios (voluntary, retail or fund-based approaches) 1.1.6. Support FBD to finalise, print and distribute the new Forest Policy incorporating issues relating to the implementation of REDD	Mar 09 to Jun 09	Staff	$110,000
				Jun 09 to Nov 09	Contracts	$90,000
				Oct 09 to Nov 09	Workshops	$40,000
				Jun 09 to Nov 09	Travel	$20,000
				Aug 09 to Dec 09	Misc.	$40,000
				Feb 10 to Mar 10	**Total**	**$300,000**
1.2: Cross-sectoral institutional and individual capacities built to deliver the	UNDP	FBD IRA VPO; Agriculture Energy and Minerals; PMORALG	1.2.1 Delivery of a training programme that covers (a) potential REDD methodologies proposed to SBSTA (Carbon Stock Approach; dual markets approach, Stock-Flow Approach, etc.), (b) EIA/ SEA; and (c) social and biodiversity safeguards 1.2.2 Train the trainers materials developed to enhance capacity of Forestry Officers at national and district levels (covering REDD business and contract models, sustainable use oversight, enforcement, policing, reporting, survey/	Aug 09 to Dec 09	Staff	$130,000
					Contracts	$110,000
					Workshops	$50,000
				Jan 10 to Mar 10	Travel	$20,000

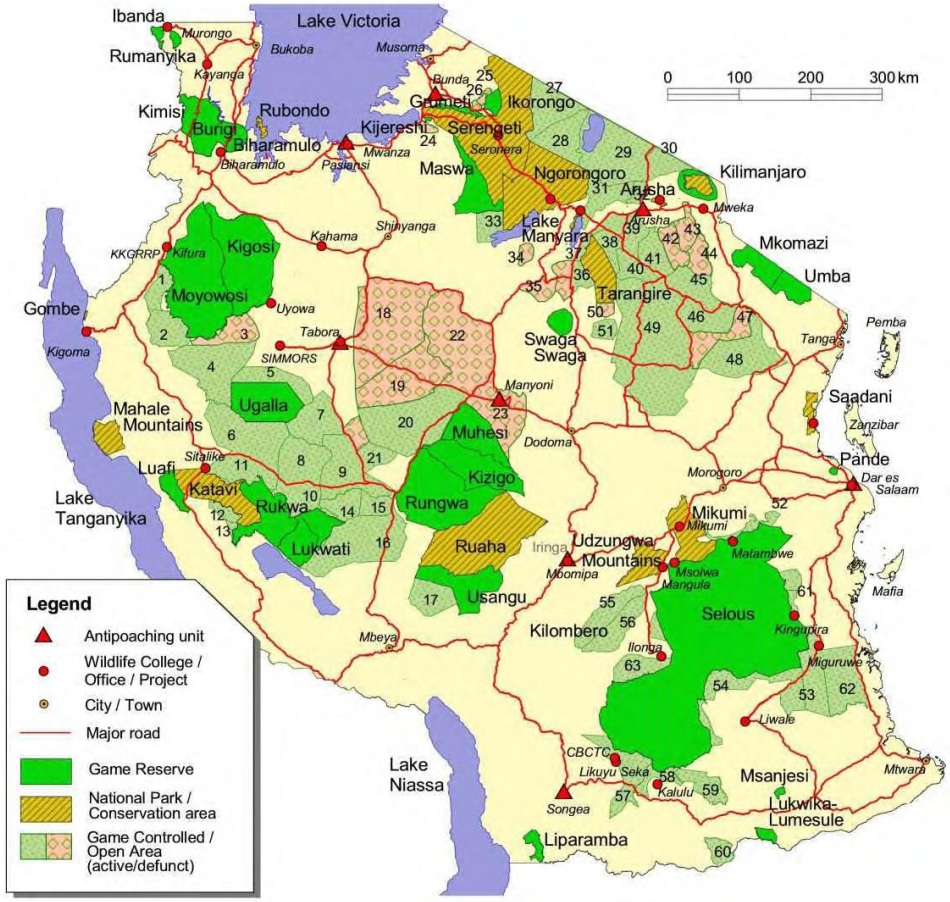
REDD production chain.			monitoring work, participatory management)		Misc.	$40,000
					Total	**$350,000**
1.3 FBD has greater capacity to develop and implement the national REDD Strategy in collaboration with other partners	UNDP	FBD	1.3.1. Assess capacity of FBD to undertake REDD functions in Tanzania (planning, monitoring and enforcement). 1.3.2. Technical assistance/ advisory services provided to FBD pertaining to the REDD Production chain (planning, monitoring, enforcement) 1.3.3 Essential equipment supplied 1.3.4 One UN support provided to Tanzania REDD programme	Mar 09 to Jun 09	Staff	$400,000
					Contracts	$70,000
					Workshops	$50,000
				Mar 09 to Mar 10	Travel	$100,000
					Misc.	$80,000
					Total	**$700,000**
1.4 Cost curves for REDD in Tanzania established	UNDP	IRA UNDP WB	1.4.1. Establish an independent group to advise on the methodologies to be followed to calculate the costs of REDD. 1.4.2. Establish and agree categories of REDD costs in Tanzania and assess the distribution of costs and benefits (social, private, budget, etc). 1.4.3. Build capacity of stakeholders to understand the methodology and participate in the costs and benefits analysis 1.4.4. Develop a REDD cost curve for Tanzania plotting abatement costs against abatement potential for different land uses (protected areas, production forests, village lands, etc), and deforestation drivers	Apr-09	Staff	$5,000
					Contracts	$245,000
				May 09 to Jul 09	Workshops	$20,000
				Aug 09 to Dec 09	Travel	$20,000
				Jan 10 to Mar 10	Misc.	$10,000
					Total	**$300,000**
Outcome 2: Increased capacity for capturing REDD elements within National Monitoring, Assessment, Reporting and Verification Systems						
2.1: A system for REDD information synthesis and sharing established at	FAO	FBD	2.1.1. Development of a FBD clearing house through collection of all REDD related studies consultancy reports/ findings 2.1.2. Identify and assess the needs and feasibility for MARV at the various levels of the REDD supply chain	April 09 to Jun 09	Staff	$10,000
					Contracts	$100,000
					Workshops	$50,000
				Jul to Sep 09	Travel	$20,000
					Misc.	$20,000

FBD and linked to NAFOBEDA.			2.1.3. Study to collect and analyse the existing methodologies and options for carbon accounting for Tanzania		**Total**	**$200,000**
2.2 Training provided to forest staff on monitoring, reporting and verification (MRV)	FAO	FBD, SUA	2.2.1 Development of training modules on remote sensing, GIS and data interpretation 2.2.2 Delivery of training on remote sensing, GIS and data interpretation 2.2.3 Delivery of training on IPCC good practice guidance	April 09 to Jun 09	Staff	$10,000
					Contracts	$100,000
				Jul to Sep 09	Workshops	$50,000
					Travel	$20,000
				Oct 09 to Nov 09	Misc.	$20,000
					Total	**$200,000**
2.3 Forest degradation indices provided for forest landscapes	FAO	FBD, SUA	2.3.1 Assess forest degradation on the ground linked to remote sensing data in a FRA 2010 RSS sample tile 2.3.2. Assess impact of degradation on carbon storage across the land cover types of Tanzania 2.3..3. Assess complete carbon stocks for various land cover types 2.3.4. Overlays of impacts of degradation on forest carbon added to the forest inventory in pilot districts. 2.3.5. Purchase equipment 2.3.6. Training provided on degradation assessment methodology	Apr 09 to Jul 09	Staff	$100,000
				Aug 09 to Oct 09	Contracts	$100,000
				Nov 09 to Dec 09	Workshops	$50,000
				Nov 09 to Dec 09	Travel	$200,000
				Apr-09	Misc.	$150,000
				Nov 09 to Dec 09	**Total**	**$600,000**
2.4 National maps inform delivery of the REDD Framework	FAO/ UNEP-WCMC	IRA FBD SUA	2.4.1 Development of a refined map and associated data on carbon storage and changes in carbon stocks based on available GIS data, modeling and compiled field inventories 2.4.2 Spatial carbon and biodiversity overlay maps developed for the entire country 2.4.3. Predictions made of future carbon distribution under climate change and development scenarios. 2.4.4. Workshop, ground truthing opportunities and training provided for Tanzanian collaborators	Aug 09 to Oct 09	Staff	$10,000
					Contracts	$300,000
				Jan 10 to Mar 10	Workshops	$20,000
				Jan 10 to Mar 10	Travel	$20,000

				Feb 10 to Mar 10	Misc.	$50,000
					Total	**$400,000**
Outcome 3. Improved capacity to manage REDD and provide other forest ecosystem services at district and local levels						
3.1 Decentralized REDD Governance Framework developed and tested in pilot districts	UNDP	Districts	3.1.1 Undertake participatory process that defines how districts can best deploy financial and human resources to manage REDD (funds, staff, equipment) 3.1.2 Assess best practice in existing village governance systems as potential mechanisms for implementing REDD 3.1.3. Assess where REDD management strategies would fit into District and Village Land Use planning	Apr 09 to Jul 09	Staff	$10,000
					Contracts	$120,000
				Jun 09 to Aug 09	Workshops	$100,000
					Travel	$50,000
				Oct 09 to Nov 09	Misc.	$20,000
					Total	**$300,000**
3.2 Payment distribution system outlined	UNDP	District, FBD	3.2.1 Identify and assess the efficacy of different payment distribution options (governance, accountability, costs, likely effectiveness) 3.2.2. Propose options for REDD payments in Tanzania (taking consideration of timing)	Apr 09 to Jul 09	Staff	$10,000
					Contracts	$50,000
					Workshops	$10,000
				Aug 09 to Oct 09	Travel	$20,000
					Misc.	$10,000
					Total	**$100,000**
3.3 REDD payments combined with payments for non-carbon services	UNDP	District, FBD	3.3.1 Undertake a study of opportunities and challenges to realize the economic values of non-carbon services that can be linked to the carbon value to produce premium REDD credits (Payments for Water provision, climate adaptation, biodiversity) 3.3.2 Develop an action plan for combining REDD finance with other sources of carbon markets (e.g. CDM, adaptation) and non-carbon finance (i.e. water) in two pilot landscapes (Uluguru, East Usambara).	May 09 to Jul 09	Staff	$10,000
					Contracts	$60,000
					Workshops	$50,000
				Dec 09 to Jan 10	Travel	$20,000
					Misc.	$10,000
					Total	**$150,000**
Outcome 4. Broad based stakeholder support for REDD in Tanzania						
4.1. Improved awareness of REDD at national level	UNEP/ FBD/ TFCG	IRA	4.2.1 Awareness raising campaign at national level on the potential for REDD and how it might reduce carbon emissions 4.2.2 Connecting experiences from the 9 pilot countries (information	May 09 to Jul 09	Staff	$10,000
					Contracts	$80,000
					Workshops	$60,000
				Aug 09 to	Travel	$40,000

			exchange)	Nov 09	Misc.	$10,000
					Total	**$200,000**
4.2. Broad consensus built with forest communities regarding the REDD Framework	UNDP	IRA, FBD	4.2.1 National and Regional workshop(s) where Ward and Village representatives from selected Districts provide stakeholder feedback on the potential for REDD. 4.2.2 Pilot rural appraisal to establish community opinions on the potential for REDD	Aug 09 to Oct 09	Staff	$10,000
					Contracts	$50,000
					Workshops	$80,000
				Nov 09 to Dec 09	Travel	$50,000
					Misc.	$10,000
					Total	**$200,000**
5. UNDP Management Oversight						
5.1 UNDP Management Oversight	UNDP	FBD	Management Oversight (administration, oversight and project monitoring)	Mar 09 to Mar 10	Staff	$70,000
					Equipment	$50,000
					Project Review	$50,000
					Travel	$20,000
					Misc.	$10,000
					Total	**$200,000**

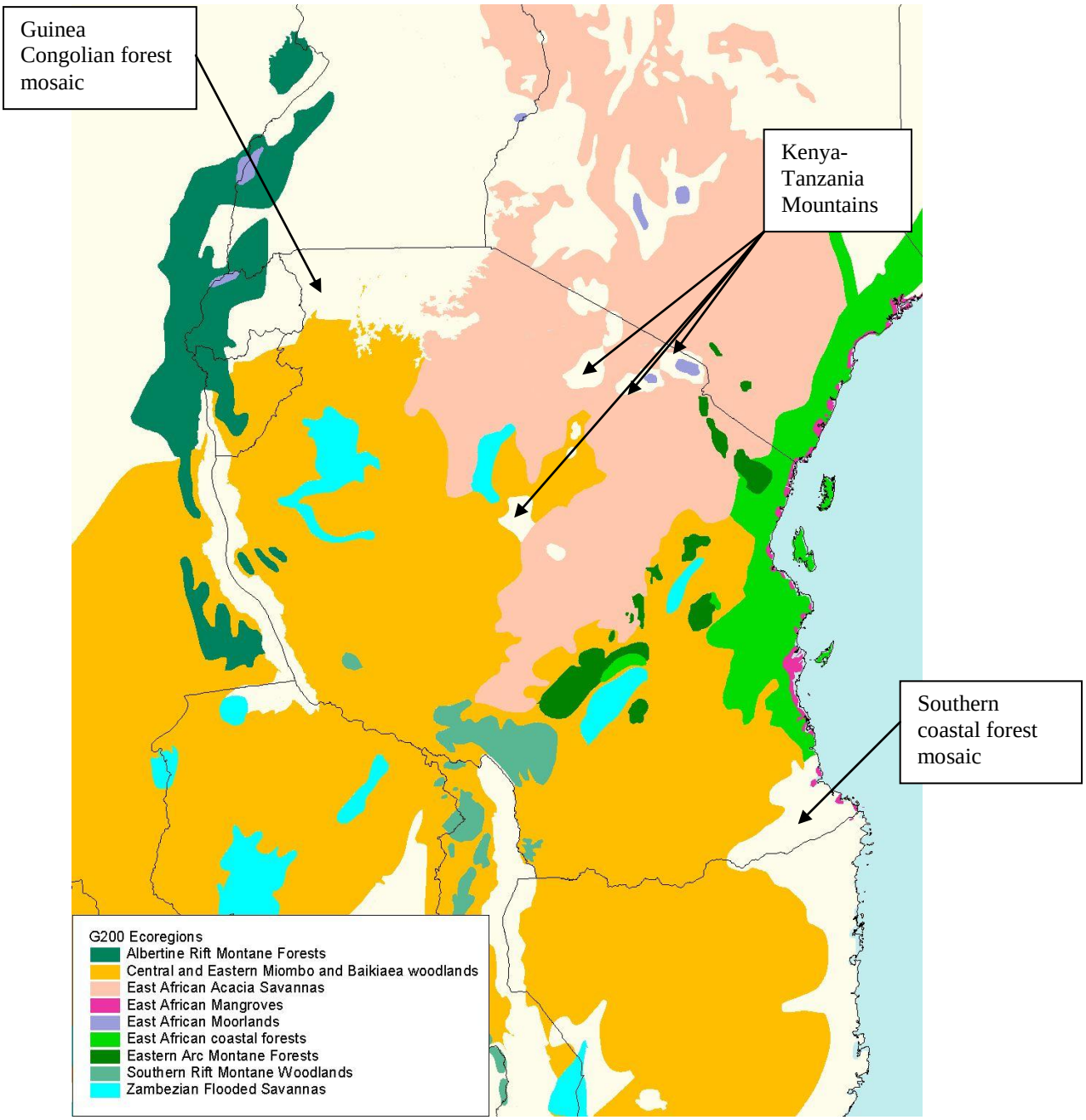
Annex 5: Protected Areas and other reserves in Tanzania



Western Tanzania	6 Msima GCA	12 Mlele South GCA	18 Wembere OA North
1 Makere Forest	7 Ugunda GCA	13 Lake Rukwa GCA	19 Wembere OA Central
2 Uvinza OA	8 Inyonga West GCA	14 Piti West OA	20 Wembere OA South
3 Gombe GCA	9 Inyonga East GCA	15 Inyonga East	21 Itulu Forest East
4 Luganzo GCA	10 Rungwa River GCA	16 Chunya OA	22 Singida OA
5 Ugalla OA	11 Mlele North GCA	17 Utengule Swamp OA	23 Manyoni OA
Maasailand			
24 Maswa OA	31 Mto wa Mbu GCA	38 Lolkisale	45 Ruvu Masai
25 Nyichoka OA	32 Monduli Juu	39 Simanjiro West	46 Kitwai North
26 Sibora OA	33 Maswa Makao	40 Simanjiro Kitangare	47 Kitwai Central
27 Loliondo GCA	34 Yaeda Chini OA	41 Simanjiro Naberra	48 Kitwai South
28 Loliondo South GCA	35 Lake Balangida	42 Simanjiro East	49 Masai OA
29 Lake Natron GCA	36 Babati OA	43 Sanya Lelatema	50 Mkungunero
30 Longido GCA	37 Burunge	44 Ruvu Same	51 Kondoa OA
Selous / SE Coastal			
52 Gonabis / Jukumu WMA	55 Kilombero GCA North	58 Tunduru WMA	63 Mahenge OA South
53 Liwale OA North	56 Kilombero GCA South	59 Sasawara Forest	61 Tapika OA
54 Liwale OA South	57 Namtumbo WMA	60 Tunduru Forest	62 Kilwa OA North, Central & South

Source: Baldus and Cauldwell (2004)

Annex 6: Main Habitat Types in Tanzania



Annex 7: Terms of Reference for National Project Coordinator (FBD)

Introduction

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[4];
- High rates of deforestation, especially in miombo woodland and coastal forests[5], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[6]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.

The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

REDD is a new concept for many in Tanzania. The national leadership authority for REDD in Tanzania in the Forestry and Beekeeping Division, working in partnership with the Vice Presidents Office (Environment). The UN REDD programme for Tanzania is a collaboration with the Tanzanian Government and a significant aim of that work is build the capacity and understanding of FBD.

Aim

The aim of this component of the UN REDD programme in Tanzania is to work with government to identify a suitable national coordinator for the project and to work with them to deliver the proposed UN REDD projects set of activities.

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[4] Village Councils are legally vested with strong natural resource management powers over 'village lands' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[5] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[6] National Forest Programme, 2001

Tasks

Under the direct supervision of the Designated leader of the UN REDD process in Tanzania, The National Coordinator will perform the following set of tasks:

a) Provide the linkage to the Government of Tanzania, where necessary and agreed act on behalf of the the Director of the FBD as the national REDD focal point for Tanzania

b) Develop and maintain (or participate in) coordination mechanism(s) between the various UN agencies involved in this work, and the other REDD programmes supported in Tanzania (Norwegian Government, German Government, Finnish Government, Clinton Foundation, etc).

c) Ensure linakge and coordination between project outputs of the UNREDD programme and work to solve any issues that might arise through implementation.

d) Work with the UN REDD TA(s) and their teams to deliver the set of activities outlined in the Logical Framework for the project and the set of associated Terms of Reference

e) Maintain oversight of the budget for the project and authorise spending for approved items in accordance with the rules of the Tanzanian Government and the UN agencies in Tanzania as relevant.

f) Assist the Consultants employed by the UN REDD project to deliver their outputs within the specified time periods.

Outputs

The following outputs are envisaged:

a) Quarterly progress reports on the technical work of the UN REDD project in Tanzania.

b) Quarterly financial report on the funding spent by the UN REDD project in Tanzania

c) Final report that summarises the work done and the lessons learned from the first year of implementation, and makes detailed recommendations on the way forward for future years of UN REDD support.

Linkages

The National Project Coordinator will have as a main part of their job the tasks to make and maintain the relevant links to all other assistance being provided to Tanzania to make it ready for REDD. The National Coordinator would also link the work of the UN REDD to the relevant UN agencies in Tanzania.

Beneficiaries

The main beneficiaries would be the Government of Tanzania, especially the FBD.

Time scale

The project will be carried out over 12 months between April 2009 to March 2010.

Duty Station

The Study station for this task will be Dar es Salaam, Tanzania

Annex 8: Terms of Reference for Technical Advisor (Economics) (UNDP)

Introduction

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[7];
- High rates of deforestation, especially in miombo woodland and coastal forests[8], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[9]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.

The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

REDD is a market orientated payment system to maintain forest cover and forest condition. As such it contains a significant element of economics. The national leadership authority for REDD in Tanzania is the Forestry and Beekeeping Division, working in partnership with the Vice Presidents Office (Environment). In order to get ready for REDD Tanzania has requested technical assistance from the UN REDD team. This Terms of Reference covers assistance to Tanzania on the economic issues relating to the potential REDD mechanisms for Tanzania.

[7] Village Councils are legally vested with strong natural resource management powers over 'village lands'lads' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[8] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[9] National Forest Programme, 2001

Aim

To work with the National Project Coordinator and the TA – Forestry to deliver to UN REDD programme of work for Tanzania.

Tasks

Under the direct supervision of the Designated leader of the UN REDD process in Tanzania, the Technical Advisor - Economics (and consultants as needed) will perform the following set of tasks:

1) Cost Curve calculations

- Review existing models that have attempted to estimate REDD costs (at global and regional) levels and assess applicability to Tanzania
- Establish and agree categories of REDD costs in Tanzania and establish who will incur the costs (social costs, private costs, budgetary costs etc)
- Identify critical uncertainties
- Consider establishing an independent group to advise on the methodology(ies) to be followed to estimate the costs of REDD in Tanzania
- Build capacity of REDD stakeholders to understand the methodology(ies) and participate in the cost analysis
- Develop an initial REDD cost curve for Tanzania, plotting abatement costs (in $ per tCO2e) against abatement potential (in MtCO2e). Abatement 'levers', or opportunities, should be differentiated in terms of land-use as per the McKinsey example

2) Payment distribution mechanisms

- Assess the extent of intergovernmental fiscal transfers, in terms of the efficiency of allocation of financial resources for decentralized public services and its impact on overall macro-stability on one side and social equity on the other side
- Identify the risks and elements in designing a payment distribution system that is transparent, adequately compensates agents that incur losses as a result of changed forest-resource use, and rewards good performance
- Consider the options for payment distribution mechanisms, within and outside existing government fiscal transfer mechanisms, and other service delivery mechanisms
- Support transformations to sustainability for the long term within the local context of options and aspirations
- Assess the fund management options for a national REDD mechanism, including government controlled, privately controlled, on-shore and off-shore

The TA (Economics) will participate in coordination mechanism(s) between the various UN agencies involved in this work, and the other REDD programmes supported in Tanzania (Norwegian Government, German Government, Finnish Government, Clinton Foundation, etc).

Outputs

The following outputs are envisaged:

d) Input to the quarterly progress reports on the technical work of the UN REDD project in Tanzania.

e) Input to the quarterly financial report on the funding spent by the UN REDD project in Tanzania

f) Final detailed technical report on the economic issues related to implementing REDD in Tanzania, including detailed recommendations on the way forward for future years of UN REDD support.

g) Consultant reports as required to deliver the main elements of the proposed work of the TA

Linkages

The Technical Advisor – Economics will be expected to link the work of the UN REDD programme to other forest related projects in Tanzania that aim to help the country become ready for REDD. It is also expected that the economics advisor will link Tanzania to other similar processes and build the local economics capacity to be able to deliver further similar economic work relating to REDD in the future.

Beneficiaries

The main beneficiaries would be the Government of Tanzania, especially the FBD.

Time scale

The project will be carried out over 12 months between April 2009 to March 2010.

Duty Station

The Study station for this task will be Dar es Salaam, Tanzania

Annex 9: Terms of Reference for Technical Advisor (Forestry) (UNDP)

Introduction

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[10];
- High rates of deforestation, especially in miombo woodland and coastal forests[11], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[12]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.
The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

REDD is a new concept for many in Tanzania. The national leadership authority for REDD in Tanzania in the Forestry and Beekeeping Division, working in partnership with the Vice Presidents Office (Environment). In order to get ready for REDD Tanzania has requested technical assistance from the UN REDD team. This Terms of Reference covers assistance to Tanzania on the forestry and forest carbon issues relating to REDD.

Aim

To work with the National Project Coordinator and the TA – Economics to deliver to UN REDD programme of work for Tanzania. This is envisaged as a part time position, probably amounting to 50% time over the year.

Tasks

Under the direct supervision of the Designated leader of the UN REDD process in Tanzania, the Technical Advisor - Forestry will perform the following set of tasks:

[10] Village Councils are legally vested with strong natural resource management powers over 'village lands' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[11] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[12] National Forest Programme, 2001

g) Work with the NPC, other FBD staff, and the FAO forest inventory expert to organise and deliver the forestry related components of the UN REDD programme for Tanzania

h) Lead on providing advice to FBD and others involved with getting Tanzania ready for REDD with regard to issues such as:

- Available forest data for Tanzania
- The detailed assessment of deforestation and degdradation being undertaken by FAO for FBD
- Available estimates of carbon stored in the vegetation of Tanzania
- Linkage to all other relevant forest and carbon projects working in Tanzania and relevant other countries, and feed these information back to the UN REDD core teams.

i) Assist the NPC with relevant issues related to defining the work, developing Terms of Reference, developing and managing project budgets, etc..

j) Assist the NPC to manage the Consultants employed by the UN REDD project to deliver their outputs within the specified time periods.

k) Assist the NPC to coordinate the work of the UN REDD programme in Tanzania, and participate in mechanisms that link other projects that support the government of Tanzania to be ready for REDD (Norwegian Government, German Government, Finnish Government, Clinton Foundation, etc).

Outputs

The following outputs are envisaged:

h) Input to the quarterly progress reports on the technical work of the UN REDD project in Tanzania.

i) Input to the quarterly financial report on the funding spent by the UN REDD project in Tanzania

j) Final Technical report on the forestry issues related to implementing REDD in Tanzania, including detailed recommendations on the way forward for future years of UN REDD support.

Linkages

The Technical Advisor – Forestry will be expected to link the work of the UN REDD programme to other forest related projects in Tanzania that aim to help the country become ready for REDD.

Beneficiaries

The main beneficiaries would be the Government of Tanzania, especially the FBD.

Time scale

The project will be carried out over 12 months between April 2009 to March 2010.

Duty Station

The Study station for this task will be Dar es Salaam, Tanzania

Annex 10: Terms of Reference for Technical Advisor (MARV and National Inventory) (FAO)

Introduction

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[13];
- High rates of deforestation, especially in miombo woodland and coastal forests[14], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[15]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.

The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

REDD is requires an accurate assessment of the status of forests in Tanzania, both in terms of the amount of remaining forest, but also in terms of the rates of deforestation and the level of forest degradation. FBD has received support from the Government of Finland for a National Forest Inventory, and that is being facilitated by the FAO team. This Terms of Reference provides additional funding to that forest inventory process to gather data that is more relevant to the needs of REDD in terms of deforestation and degradation in Tanzania.

Aim

To work with the National Project Coordinator and the TA – Forestry to deliver to UN REDD programme of work for Tanzania.

[13] Village Councils are legally vested with strong natural resource management powers over 'village lands' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[14] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[15] National Forest Programme, 2001

Tasks

Under the direct supervision of the Designated leader of the UN REDD process in Tanzania, the Technical Advisor – National Forest Inventory, and consultants as required, will perform the following set of tasks:

- Gather all national REDD related information, systemize it and make it accessible to user on a platform linked to NAFOBEDA.
- Identify and assess the needs and feasibility for aspects of a REDD MARV at various levels of the REDD supply chain.
- Identify and assess the existing methodologies and options for carbon accounting.
- Build the capacity of forest staff at FBD and district level for monitoring, reporting and verification of REDD related issues.
- Increase the knowledge level of the non-state stakeholders regarding data collection, monitoring and verification on REDD
- Assess forest degradation on the ground linked to remote sensing data in FRA2010 RSS sample tile(s).
- Assess impact of degradation on carbon storage across the land cover types of Tanzania.
- Assist the NPC to coordinate the work of the UN REDD programme in Tanzania, and participate in mechanisms that link other projects that support the government of Tanzania to be ready for REDD

Outputs

The following outputs are envisaged:

- A system for REDD information-sharing established and linked to NAFOBEDA.
- Capacity of FBD built and consolidated
- Lists of identified MARV data needs at all levels of the REDD production chain
- Development and testing of methodologies for:
    - identification and monitoring of land area change
    - effective payment distribution.
- Options and recommendations for national carbon accounting.
- A consistent REDD capacity building programme at national and subnational level established.
- Capacity of FBD built and consolidated within the following
    - Remote sensing, GIS and data interpretation
    - IPCC good practice guidance (linked with UNFCCC reporting)
- Improved communication with communities / land users
- Detailed field data on degradation in a sample of Tanzanian forests and woodlands, linked to the land cover map of Tanzania

Linkages

The Technical Advisor – National Forest Inventory will link the work of the UN REDD programme to that of the National Forest Inventory for Tanzania. Both are relevant to helping Tanzania get ready for REDD.

Beneficiaries

The main beneficiaries would be the Government of Tanzania, especially the FBD.

Time scale

The UNREDD project will be carried out over 12 months between April 2009 to March 2010. The FAO advisor will be employed for a longer period as a part of the National Forest Inventory, which is a 2-3 year project.

Duty Station

The Study station for this task will be Dar es Salaam, Tanzania

Annex 11: Terms of Reference for UN Assistant (UNDP)

Introduction

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[16];
- High rates of deforestation, especially in miombo woodland and coastal forests[17], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[18]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.

The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

The proposed UN REDD project for Tanzania is a time limited and demanding project that will need significant capacity to implement. Given this complexity it is proposed to employ a part time assistant at the UNDP office in Dar es Salaam to provide technical support.

Aim

To support the work of the UN REDD project in Tanzania – in particular to make its first year of implementation a success.

[16] Village Councils are legally vested with strong natural resource management powers over 'village lands' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[17] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[18] National Forest Programme, 2001

Tasks

Under the direct supervision of the Designated leader of the UN REDD process in Tanzania, the UN Assistant will perform the following set of tasks:

a) Assist the NPC and UN Technical Advisors (UNDP and FAO) to fulfil their allocated tasks
b) Assist with all matters relating to purchase of equipment
c) Assist with all matters relating to UN procedures
d) Assist with the development of budgets and reports

Outputs

The following outputs are envisaged:

k) Input to the quarterly progress reports on the technical work of the UN REDD project in Tanzania.
l) Input to the quarterly financial report on the funding spent by the UN REDD project in Tanzania
m) Smooth purchase of all project related equipment
n) Smooth implementation of technical assistance to support the work of the project

Linkages

The Un Assistant will support the work of the UN REDD team in Tanzania. They will be based out of the UNDP office and will link into the UN systems through that office.

Beneficiaries

The main beneficiaries would be the UN REDD team members and hence the Government of Tanzania, especially the FBD.

Time scale

The project will be carried out over 12 months between April 2009 to March 2010.

Duty Station

The Study station for this task will be Dar es Salaam, Tanzania

Annex 12: Terms of Reference for National Mapping

Introduction

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[19];
- High rates of deforestation, especially in miombo woodland and coastal forests[20], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[21]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.

The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

Tanzania lacks a compiled set of data on issues related to forest cover, habitat types, carbon storage within different habitats, the opportunity costs of REDD, and a generic map of where REDD is most likely to deliver on the ground. Detailed work to address many of these issues is planned under the UN REDD and FAO / Finnish Government Forest Inventory support to FBD. However, in the meantime and leading up to the 2009 meeting of the UNFCCC in Copenhagen it would be useful for Tanzania to have collected together the available information at the national scale and built capacity in the relevant types of work in collaboration with some of its trusted partners who have been working with Tanzanian institutes for many years.

Aim

The aim of this work is to bring together the available carbon and REDD relevant information that exists on Tanzania, and work in collaboration between northern and Tanzanian institutions to build relevant capacity.

[19] Village Councils are legally vested with strong natural resource management powers over 'village lands' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[20] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[21] National Forest Programme, 2001

Objectives

Under the direct supervision of the Designated leader of the UN REDD process in Tanzania, the project will work towards five related objectives:

l) Compile existing national GIS dataset for Tanzania and develop a master set of GIS layers for further use.

m) Build an opportunity cost layer for Tanzania, indicating areas of the country where REDD is most likely to be able to deliver enough money to change land use practices

n) Update the protected area data layer for Tanzania to include all new National Parks, Game Reserves, Forest Reserves, Wildlife Managament Areas, Village Forest Reserves and Indigenous and Community Conserved Areas

o) Compile a Tier 1 map of carbon storage in the vegetation types of Tanzania, based on available data on carbon storage from international sources and field study plots in Tanzania. This will be available as a lobbying tool at the Copenhagen meeting.

p) Collate existing data on biodiversity, livelihoods, and other co-benefits that can be mapped.

q) Overlay Tier 1 carbon, biodiversity, protected area and poverty layers and define areas where REDD represents a win-win situation for biodiversity and poverty alleviation, and where it does not.

r) Establish working partnership between GIS and carbon experts in the northern countries, and the available GIS and modelling expertise in Tanzania at UDSM and SUA.

s) Build GIS and remote sensing capacity

Outputs

The following outputs are envisaged:

o) A report that contains a set of basic maps of Tanzania that are relevant to the development of a national REDD baseline for the country (roads, population density, land cover maps, protected areas, regions, districts, wards, forest cover and forest change assessment, towns and cities)

p) A set of GIS materials that contain the data used to make the above set of maps.

q) A detailed report, including maps and tables, that brings together available information on the carbon, biodiversity, livelihoods and other mappable data across Tanzania, with estimates of carbon loss for some selected areas where detailed data exist.

r) A detailed report, including maps, that set out the methodology and initial results of an assessment of the opportunity costs across Tanzania and the areas of the country that are most likely to be suitable for REDD in terms of the funds available from REDD being higher than the value of the land for other uses.

s) A synthesis report that brings together the above and makes recommendations for how tot take the carbon baseline work for Tanzania forward.

t) Training and capacity building provided for Tanzanian GIS and carbon experts.

Linkages

The project will link to the other efforts in Tanzania to establish a carbon baseline for that country; for example the work being led by FAO and FBD on a national forest inventory, and the work proposed to be funded by the Clinton Foundation.

Beneficiaries

The main beneficiaries would be the Government of Tanzania, especially the FBD.

Time scale

The project will be carried out over 12 months between April 2009 to March 2010.

Duty Station

The work will be performed at a location of greatest competitive advantage, but will provide training opportunities to Tanzanian GIS and remote sensing specialists in Tanzania.

Annex 13: Terms of Reference for Policy Analysis

Background

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[22];
- High rates of deforestation, especially in miombo woodland and coastal forests[23], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[24]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.

The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

REDD provides a unique opportunity as a market-based economic incentive for forest conservation; it will give value to the forest resource, and tackle many of the underlying drivers of forest loss associated with market, policy and governance failures. However, as for most other countries, the necessary policy, legal and institutional framework for REDD (and more generally PES) in Tanzania is unclear. This uncertainty not only limits Tanzania's capacity to design and implement a coherent REDD programme, but also increases risks for investors, carbon credit buyers and suppliers, and thus raises transaction costs - high transaction costs are arguably the main threat to viable carbon finance, including REDD. Therefore clarity, coherence and security are key factors in terms of developing an enabling legal, institutional and policy framework for REDD.

An analysis of the legal and institutional framework will be initially carried out in a situation of uncertainty with regard to the international policy framework for REDD, which will only become clear at the end of 2009.

[22] Village Councils are legally vested with strong natural resource management powers over 'village lands' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[23] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[24] National Forest Programme, 2001

The decisions made at the COP 15 of the UNFCCC will be important for determining the optimal institutional and policy regime in Tanzania; for example, in response to the balance between a market and fund-based REDD regime; whether sub-national projects will be allowed, thus facilitating the role of the private sector; whether and how forest degradation will be included (of great importance for PFM in particular); etc. But at the same time there are many legal and governance issues like the clarity of land tenure and carbon property rights, effective compliance, local and district level capacity, social participation mechanisms, and high levels of transparency, information and accountability are common conditions for success. These can be easily assessed during 2009 prior to the meeting of the UNFCCC.

Objectives and outputs

The objectives of this work are to identify key gaps or constraints in the current legal and institutional framework in Tanzania, and to develop a set of guidelines and options for legal and institutional reforms which will help the Government of Tanzania progress towards an enabling national framework for REDD. It will also inform the on-going policy discussions feeding into the development of a national REDD strategy, and help Tanzania respond effectively to the evolving international policy framework for REDD.

The outputs will include:

- A final report setting out the main legal and institutional issues, and presenting a range of possible legal and institutional options
- A 'good practice' example of a REDD contract for the main carbon credit supply situations, e.g., Community Based Forest Management (CBFM), Joint Forest Management (JFM), Group-based forest management (for community forests), private landowners, protected area managers, etc.
- Field manual style guidelines on what a prospective REDD project developer needs to know (at least from the legal and institutional perspectives) in order to develop a REDD project
- Case study reports – legal and property rights analysis of project level REDD situations
- Interim report prepared for a workshop to discuss the study findings and assess potential legal and institutional options
- 1-2 policy briefing papers on the main legal, institutional and policy implications of the study (e.g., guidelines on where, and under what conditions (e.g., tenure situations, local institutional arrangements, nature of the threats to deforestation or degradation), REDD projects will have greater prospects for success).

Main Areas of Analysis

The legal research will include the following information and analysis:

- Description and analysis of the current legal and regulatory framework, assessing direct or specific legislation (insofar as it relates to carbon or other ecosystem services) as well as indirect legislation; this would include discussion of legal definitions (e.g., what is the legal nature of a carbon credit?[25]), constitutional issues, and the pros and cons of specific carbon or ecosystem services' legislation.
- Analysis of carbon property rights in the light of current land and tree tenure, and how other natural resources are treated legally. The implications for carbon property rights will be assessed in situations under PFM (differentiating the CBFM and JFM models); state land (National and Local Authority Forest Reserves); private land; group-owned land; unclear or customary tenure; layered ownership or 'split estates', etc.
- Assessment of how legal and carbon property rights issues are being treated *de facto* via consultation with carbon project developers and other key informants;
- Contractual and negotiation issues: the legal nature of the contract; the parties to the contract and the clarity of obligations and rights; length and flexibility of contracts.

[25] Different countries have defined carbon credits as 'commodities', 'products' and 'services'.

- Monitoring, compliance and conflict resolution issues, e.g., how will provision of carbon benefits be monitored? How will non-compliance be dealt with, e.g., in the case of PFM? How will disputes be managed or mediated? Analysis of the role of governance in these issues[26]
- Legal and institutional framework for transferring carbon finance and other types of project funding.
- Fiscal implications of current or potential legislation: potential tax liabilities for carbon providers, PFM communities, etc.

For the institutional analysis, the study and report will cover the following main areas:

- An institutional map of who is doing what in Tanzania (including NGOs, private sector, consultants, donor agencies, etc.) and how the actors fit together (or not)? The institutions can be also be broken down between central and decentralised state institutions; the private sector; international agencies and NGOs; national NGOs and other civil society groups.
- (in conjunction with UN-REDD Programme Outcome 2) Carbon measurement, monitoring and accounting – responsibilities for generating inventory data and its assessment; monitoring roles and responsibilities; role of communities in carbon measurement (building on the University of Sokoine Kyoto Think Globally Act Locally (KTGAL) project) and the Danida funded Monitoring Matters project; institutional arrangements for certification, auditing and registry.
- REDD planning capacity: inter-sectoral coordination (especially between Ministries responsible for agriculture, forestry and energy); analysis of deforestation drivers and inter-sectoral policy options; land use opportunity costs and identification of cost-effective REDD options; equity/gender analysis, etc.
- Government co-ordination mechanisms (such as the proposed REDD Task Force), its TOR and membership, as well as opportunities for engagement with non-government stakeholders;
- Institutional mechanisms for channelling incentives to communities or other REDD carbon managers, including accountability and transparency issues; analysis of community level benefit-sharing models (proposed Katoomba Incubator REDD projects to develop and test benefit sharing models)
- 'Voice and choice'- public participation in design, implementation and monitoring of a REDD programme: potential mechanisms; capacity building needs for effective participation; information and transparency issues[27]
- Grass-roots institutions: capacity building and organisational issues (e.g., potential for aggregation via formation of second order institutions)

Methodology

The work will involve a combination of research methods:

- published and grey literature review;
- analysis of legislation and regulatory documents;
- application of questionnaires and open-ended interviews with key informants, e.g., carbon policy makers, members of the Designated National Authority, lawyers with experience on natural resource extraction issues in different land tenure contexts, carbon project developers (e.g., Green Resources Ltd), carbon investors and brokers, etc.
- project level case studies focusing on likely REDD projects, especially in PFM situations, and development of model or prototype REDD contracts[28];
- a national workshop to discuss the preliminary findings and potential legal and institutional options;

[26] It was noted in the 2006 E & SA KG Inventory of Tanzania PES that even where regulations and procedures are clear on paper, e.g. contracts for the extraction of natural resources on public lands, procedures and rules of law are not always followed, especially in cases where the land is rich in natural resources.

[27] This analysis will draw on the guidance provided in the report "Making REDD Work for the Poor" (Peskett et al, 2008) published by the Poverty and Environment Partnership (PEP).

[28] These case studies may be undertaken in conjunction with the law faculty of Duke University, US, with which Forest Trends plans to undertake a series of forest carbon case studies aimed at developing model carbon contracts and guidelines for project developers.

- informed and budgeted-in peer review (e.g., Charlotte Streck of Climate Focus; Baker-McKenzie law firm)
- modification of final report taking into account workshop discussions and peer analysis.

It is proposed that the work would be undertaken by an interdisciplinary team with strong thematic and contextual experience, including: a legal carbon specialist; a specialist on the institutional and policy context of PFM in Tanzania; a governance and institutions expert; and a national consultant(s) with strong understanding of the REDD process. Other specialist expertise will be brought into the study as it is required.

At an Inception Workshop, the team will develop a detailed methodology and work plan, including questionnaires and other research protocols. This will be sent to the Project Steering Committee (or the National REDD Committee) for their comments and approval.

It is proposed that the legal study be conducted first, since its results will help inform the institutional analysis. The international legal consultant, supported by national consultants, will firstly assess the legal and regulatory framework (as it appears on paper), review any relevant literature, and discuss how the law is perceived at the central government level. They will assess both direct and indirect legislation, and observe how other extractive natural resources are treated (e.g., mining). They will then take the analysis to the district and local levels, and interview a range of stakeholders to discuss how the laws are interpreted and implemented. This will include interviewing carbon project developers and grass roots PFM representatives.

The institutional analysis, led by the international institutions and governance specialist working closely with national consultants, will start by developing an institutional map and assessing what is happening at the centre, and then go to the district and community levels, interviewing a wide range of stakeholders.

The study team will incorporate the two strands of the study into an integrated draft report which will highlight key gaps or constraints. Based on international good practice, it will consider some potential legal and institutional options which respond to these constraints. The preliminary findings of the report will then be presented to a workshop of key stakeholders, and some invited international experts, to discuss the findings and consider possible responses. The draft report will also be sent to at least two authoritative peer reviewers, as well as to the National REDD Technical Committee. A final report will be drawn up on the basis of the workshop and comments received from the peer reviewers and REDD Committee.

Time scale

The project will be carried out over 12 months between January – December 2009.

Duty Station

The Duty Station will be Dar es Salaam, Tanzania.

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Annex 14: Terms of Reference for Awareness Raising

Introduction

Tanzania is well placed to develop a national Reduced Emissions from Deforestation and Forest Degradation (REDD) programme, because of its:

- Stable socio-political situation and improving governance reputation;
- Confirmed REDD Readiness funding, especially via the Government of Norway, the UN-REDD process and the World Bank Forest Carbon Partnership Facility;
- Well established participatory forestry management (PFM) programme based on one of the most devolved systems of local governance in Africa[29];
- High rates of deforestation, especially in miombo woodland and coastal forests[30], and degradation (an estimated 500,000 ha of forests or woodlands are degraded annually[31]).

Apart from the global climate change mitigation effect, a successful REDD programme would result in a range of other environmental and social benefits in view of the deleterious effects of deforestation and degradation, many of them impacting disproportionately on the poor. These are issues such as reductions in the quality of hydrological services; soil erosion; loss of construction, fuel and other non-timber forest products (NTFPs) essential for rural welfare; foregone timber/NTFP income; and the loss of biodiversity, which can also impact on eco-tourism.

The UN REDD programme for Tanzania is a significant component of the initial package of funding aimed to assist Tanzania get ready for REDD. Initially for a single year (2009-2010) it is expected that the UN REDD investment in Tanzania will actually last for a number of years, building upon the findings on the initial year and the lessons learned in country and the decisions made a the COP15 of the UNFCCC meeting in Copenhagen at the end of 2009.

Problem Statement

Whilst many people in Tanzania are aware of climate change, few people have access to detailed information about what the causes and potential impacts may be and about how to adapt to increasingly unpredictable weather. Similarly few people are aware of the issues being discussed globally and nationally in relation to Reduced Emissions from Deforestation and forest Degradation (REDD).

2009 is a particularly important year with regard to REDD. In 2009, Tanzania will develop its national REDD strategy and will participate in the UNFCCC COP 15 negotiations in Copenhagen. The goal of the COP 15 meeting is to enter into a binding global climate agreement that will apply to the period after 2012. As yet REDD has not been included in the UNFCCC. Whether, and in what form, REDD is included in UNFCCC will be determined by the COP 15 meeting. As such it is critical that Tanzania clarifies its position in relation to REDD and does so in a way that reflects the differing interests of its citizens. In order to achieve this it is necessary for the general public and decision-makers to be aware of the issues and the implications of pursuing

[29] Village Councils are legally vested with strong natural resource management powers over 'village lands' - the communities effectively own their Village Forest Reserves under the Community Based Forest Management model, although there seems to have been some differences in legal interpretations in the past (Blomley et al., 2008; E&SA Katoomba Group inventory 2008).

[30] According to FBD (2005), deforestation rates could be as high as 13% per annum for miombo woodlands, 7% for Eastern Africa coastal forests, and 2% for mangrove forests. It is estimated that about 91,000 hectares are lost per annum; the national deforestation rate was 1.1% from 2000-2005 according to the 2005 FAO Global Forest Resources Assessment (ftp://ftp.fao.org/docrep/fao/008/A0400E/A0400E00.pdf). Although the deforestation rate is lower for the Eastern Arc Mountains (1%), degradation is also a major problem – the average carbon loss per hectare from degradation of the Eastern Arc Mountain forest is estimated at 223 tons (FBD, 2007).

[31] National Forest Programme, 2001

different approaches. Given current low levels of awareness, it is therefore vital that there is widespread awareness raising and that there are opportunities for dialogue and consultation prior to the meeting in Copenhagen.

Aim

The aim of this project is to raise awareness and promote dialogue amongst decision makers, the media and the general public on issues related to reducing emissions from deforestation and forest degradation.

Objectives

Under the direct supervision of the Designated leader of the UN REDD process in Tanzania, the project will work towards three related objectives:

1) To raise public awareness on deforestation and forest degradation in the context of climate change and the global market for reduced emissions of greenhouse gases.

2) To promote dialogue between decision-makers on REDD and provide accurate, relevant and current information to decision makers within government on REDD and climate change so that they can make an informed decision.

3) To promote greater public dialogue on issues related to REDD in order to promote mutual understanding between stakeholders and to ensure that the voices of the rural poor are reflected in the development and implementation of the national REDD strategy.

Activities

4.1 Public awareness raising

Baseline and endline awareness assessments and capacity building

At the outset of the project a baseline awareness assessment and stakeholder consultation exercise will be carried out in order to document levels of awareness at the outset of the project and to identify stakeholders priority information needs. At the close of the project an endline assessment will be carried out in order to document the impact of the project. Assessments will include an assessment of awareness within the FBD Communications Department and Regional Extension Units. Training on REDD and Climate change issues will be provided to FBD staff in order to build their capacity to communicate effectively on these issues.

Extension work

The FBD zonal extension teams will provide information to rural communities on mitigation and adaptation to climate change using mobile video units, local artists and printed materials. Materials to be distributed by the extension teams will be developed by TFCG in collaboration with FBD and will include an education video and printed materials. The printed materials will include a revised edition of the simple language guide to natural resources policies to include information on Tanzania's REDD strategy.

Mass media

The project will work with the mass media to supply information on REDD to the general public. This will include developing radio programmes, newspaper articles and television broadcasts. The project will also provide training to journalists and representatives of the media houses on communicating on climate change and REDD.

Environmental Education

Support the integration of learning about climate change and forest conservation into the curriculum being taught in urban and rural primary and secondary schools through teacher training and the provision of appropriate teaching materials.

4.2 Informing decision makers

Policy briefs

The project will develop policy briefs on REDD. The briefs will reflect the information needs assessment conducted at the outset of the project as well as relevant national and international developments in relation to REDD. Briefs will be circulated electronically and in hard copies and will be made available through the websites of the Forestry and Beekeeping Division and TFCG.

Seminars

The project will develop a series of powerpoint presentations to inform decision makers of recent developments in relation to REDD. Wherever possible, these presentations will be made during the regular meetings of central and local government. For example presentations will be made during District Council meetings in order to inform local government. Presentations will be made by FBD and TFCG staff.

4.3 Promoting dialogue

Dialogue between communities and government

In order to enable communities and government to enter into a dialogue over REDD, the project will provide support to the MJUMITA and TAF annual meetings as forums in which issues related to REDD can be discussed between Government, practitioners and forest adjacent communities.

Media coverage

The project will encourage a dialogue between stakeholders in the public media through interactive radio and television programmes.

Linkages

The project links closely with the priorities outlined in the National Adaptation Programme of Action (NAPA) 2007 of the United Republic of Tanzania.

Objective iv of the NAPA is: To increase public awareness to climate change impacts and adaptation activities in communities, civil society and government officials;

The project will also be informed by and link with the other components of the project being supported by UN REDD.

As outlined earlier the project also has close links with the communication strategies for the National Forest Programme and the Conservation and Management of the Eastern Arc Mountain Forests programme.

Beneficiaries

The main beneficiaries of the project will be the target 'audiences' for the communication activities including decision-makers in PMO RALG, the Ministry of Natural Resources and Tourism, Ministry of Finance and the Vice Presidents Office – Department of Environment; rural communities; communities at high risk of negative impacts from climate change including those living in coastal areas and forest management practitioners.

Time scale

The project will be carried out over 12 months between January – December 2009.

Duty Station

The Duty Station will be Dar es Salaam, Tanzania.